March 30, 2022

# REPUBLIC OF KENYA

# COUNTY ASSEMBLY OF MACHAKOS

# **OFFICIAL REPORT**

Wednesday, 30<sup>th</sup> March, 2022

The House met at 10.33 a.m.

[The Temporary Speaker (Hon. Muli) in the Chair]

#### **PRAYERS**

#### **PAPER LAID**

COUNTY FISCAL STRATEGY PAPER, 2022

**Hon. Temporary Speaker:** Under this we have business by Hon. Ndambuki.

**Hon. Mutinda**: Thank you, Hon. Speaker. I am holding brief for the Chairman, Budget and Appropriations Committee, Hon. Ndambuki. Hon. Speaker, I wish to lay the following Paper on the Table of the Assembly today, 30<sup>th</sup> March, 2022; the report of the Budget and Appropriations Committee on the County Fiscal Strategy Paper, 2022. Thank you, Hon. Speaker.

Hon. Temporary Speaker: Thank you, Hon. Mutinda.

## **NOTICE OF MOTION**

COUNTY FISCAL STRATEGY PAPER, 2022

**Hon. Temporary Speaker**: We have a notice to be given by Hon. Dominic Ndambuki and Hon. Mutinda will hold brief again.

Hon. Mutinda: Thank you, Hon. Speaker.

Hon. Speaker, that aware that the County Fiscal Strategy Paper (CFSP) informs the county budget proposals for the year and outlines the broad strategic priorities and policy goals that will guide in formulation and implementation of the County budget for the coming year and the medium term;

Aware that the County Treasury, pursuant to Section 117(1) of the Public Finance Management Act (PFMA), 2012 is mandated to prepare and forward the Fiscal Strategy Paper (CFSP) to the County Executive Committee for approval and subsequently submit the approved CFSP to County Assembly, by 28<sup>th</sup> February of each year;

Noting that the 2022 Machakos CFSP is the fourth in the County's plan period 2018/2022 and that it was submitted to the County Assembly on 28<sup>th</sup> February 2022 and was committed to the committee on Budget and Appropriations on 3<sup>rd</sup> March, 2022;

Hon. Speaker, I wish to give notice of motion that this House discusses and approves the report of the Budget Committee on the County Fiscal Strategy Paper 2022.

Thank you, Hon. Speaker.

Hon. Temporary Speaker: Thank you, Hon. Mutinda.

## STATEMENT REPLY

DISBURSEMENT OF BURSARIES FOR 2021/2022

Hon. Temporary Speaker: We have a Statement to be laid by Hon. Daniel Kiilu.

**Hon.** (Ms.) Nzioka: Thank you, Hon. Speaker. I am holding brief for the Chairman Education, Hon. Daniel Kiilu. Hon. Speaker, on 25<sup>th</sup> January, 2022 during the morning plenary sitting, a Statement on disbursed bursaries for the financial year 2021/2022 was sought and referred to the Committee on Education to inquire on the following:

- 1. The total amount which was released by the Controller of Budget in relation to the disbursed bursaries for the Financial Year 2021/2022.
- 2. The Plans that the Department has put in place to ensure the remaining bursary fund amounting to Ksh. 44,000,000 is disbursed before the closure of the financial year.

Hon. Speaker, I wish to notify this House that the Committee interrogated the Education Department on the assigned task and it was informed that:

- The Department received Ksh. 40 million as the first payout from the Controller of Budget and that the received amount was disbursed in line with the resolutions made by the County Bursary Committee on 1<sup>st</sup> November, 2021 vide MIN 4/1/11/2021 as follows:
  - a) That an amount of Ksh. 900,000 which translates to Ksh. 36 Million be disbursed in every ward;
  - b) That 3 per cent of the received bursary fund be set aside as administrative cost and as per the Machakos County Bursary Fund regulations, 2019 which translates to Kshs.1, 200,000;
  - c) That an amount of Ksh. 200,000 be set aside to take care of bank charges;
  - d) That the remaining amount of Ksh. 2,600, 000 be set aside to take care of trainees attached to Vocational Training Centers who missed out in the proposed allocation as well as the extreme cases of physically challenged students who are referred to the department. Copies of the said voucher were shared to the Committee for information.
- Finally, the Committee was informed that the Department requisitioned the second tranche of bursary amounting to Ksh. 40,329,996 on 16the February, 2022. The said requisition is at Internet Banking (IB) and the funds are expected anytime. A copy of the said requisition was shared to the Committee for information.

Based on the aforementioned, the committee interrogated the forwarded copies of the vouchers relating to the disbursed bursaries amounting to Ksh. 2.6 Million and found that the said vouchers corresponded with the disbursed amount.

In view of the above, the Committee recommended for an amendment of the Machakos County Bursary Fund Regulations, 2019 Regulation 10(1) which provides the functions of the County Bursary Committee. The said proposed amendments will modify Regulation 10(1)(i) to read "prepare and forward reports on the bursary fund to the County Executive Committee Member for matters relating to Education who shall further forward the same to the County Assembly for Consideration and approval before any implementation. The proposed amendments will curb any divergence of monies set aside for the Bursary Fund.

Thank you, Mr. Speaker. For more information on findings and recommendations of the committee of education you can go through the annex. Thank you.

**Hon. Temporary Speaker**: Thank you, Hon. Alice. I would like to invite any Member who would wish to contribute on the same. Hon. Kamitu.

**Hon. Kamitu**: Thank you, Hon. Speaker. I do not want to take a lot of time other than commend the report we have gotten from Hon. Alice because in regard to bursaries. I would request the committee to push for the remaining bursary because as you are aware, yesterday the Cabinet Secretary for Education Mr. Magoha gave the KCPE results for those who had sat for their exams. So as an Assembly we are expecting a lot push and outcry from parents especially the form ones.

Hon. Speaker, we are parents and the intake of all Form Ones is always a big burden to the parents because we are talking school fees and new uniforms. So to ease of convenience of the parents and for convenience, I would request the Chairman and the Committee to push so that they can coordinate and cooperate with the Executive so that these bursaries can be given in the earliest possible. Thank you, Hon. Speaker.

Hon. Temporary Speaker: Thank you, Hon. Kamitu. Hon. Jeremiah Munguti.

**Hon. Munguti**: Thank you, Mr. Speaker. I would like to commend the Education Committee through Hon. Alice for this commendable Statement. As the Hon. Minority Leader has said, KCPE results are out and we have realized that majority of those candidates are from vulnerable families and soon we are going to push so that we can distribute the bursaries.

Mr. Speaker, I have a reservation for the said Ksh. 44 million which was remaining for disbursement which is requested by the chairman of the education committee to be distributed before the close of this financial year. When I look at it keenly, we have received Ksh. 900,000 last year and out of this, you will find only Ksh. 36 million was used; three per cent of it was administrative cost and Ksh. 2.6 million was spent on training attachés in vocational training. My question is on this training which has spent Ksh. 2.6 million because in my ward, none of them where trained on this centers. This money should be used prudently and through the Implementation Committee; it should be seen to it that every coin should be followed to the letter.

I also have a reservation on the Ksh. 850 million which we distributed lastly; we were given Ksh. 1 million and Ksh. 150,000 and such an amount was left and it could not be elaborated. Therefore my question to the education department is; for how long are we going to be in this predicament?

Mr. Speaker you will also realize that we had budgeted for Ksh. 120 million for bursaries and each ward to get three million; so far we have spent Ksh. 1.7 million and we have a balance of Ksh. 1.3 million which should be distributed to all the wards and each ward to receive Ksh 1.3 million; my request is we be given an account of that. Thank you, Mr. Speaker.

**Hon. Temporary Speaker**: Thank you, Hon. Jeremiah Munguti. It has been noted that there were balances which are not clearly shown what happened really and I sent it back to the Committee to bring a clearer Statement in the next 15 days for Members to know clearly what happened. Thank you, Hon. Jeremiah.

(Then)

## COMMITTEE OF THE WHOLE HOUSE

(Order for Committee read)

[Hon. Temporary Speaker left the Chair]

#### IN THE COMMITTEE

[Hon. Chairperson (Hon. Alice Nzioka) took the Chair]

THE MACHAKOS COUNTY SOUTH EASTERN KENYA ECONOMIC BLOC BILL, 2021 KENYA GAZETTE SUPPLEMENT NO. 15 (MACHAKOS COUNTY BILLS NO. 7

**Hon. Chairperson:** Hon. Members, we can now start our committee. Welcome.

(Clause 2 agreed to)

(Clause 3 agreed to)

Clause 4

**Hon. Maitha:** I move that Clause 4 of the Bill be amended by inserting the words "and amended under this Act," immediately after the words "member counties."

(Question of the amendment proposed)

(Question, that the words to be inserted be inserted, put and agreed to)

(Clause 4 as amended agreed to)

#### Clause 5

**Hon. Maitha:** I move that Clause 5 of the Bill be amended by—

- (a) Deleting the words "are to" appearing at the end of the phrase "the objectives of the Bloc" and substituting them with the words "shall be"; and
- (b) Inserting the word "cultural," immediately after the word "social".

(Question of the amendment proposed)

(Question, that the words to be left out be left out, and the words to be inserted be inserted, put and agreed to)

(Clause 5 as amended agreed to)

## Clause 6

**Hon. Maitha:** I move that Clause 6 of the Bill be amended by—

- (a) Deleting the words "per Article 7 of the agreement" appearing at the beginning of subclause (1); and
- (b) Deleting the word "are" appearing immediately after the words "subsection 1" and substituting therefor the words "shall be".

(Question of the amendment proposed)

(Question, that the words to be left out be left out, and the words to be inserted in place thereof be inserted, put and agreed to)

(Clause 6 as amended agreed to)

## Clause 7

**Hon. Maitha:** I move that Clause 7 of the Bill be amended by deleting the entire Clause and substituting therefor the following new Clause—

7. The Bloc shall have such powers as may be necessary for the attainment of the objectives of the Bloc.

(Question of the amendment proposed)

(Question, that the words to be left out be left out, and the words to be inserted in place thereof be inserted, put and agreed to)

(Clause 7 as amended agreed to)

(Clause 8 and 9 agreed to)

Clause 10

**Hon. Maitha:** I move that Clause 10 of the Bill be amended by inserting the following new sub-clause immediately after sub clause (1) —

(1) A. The funds of the Bloc shall be utilized towards the realization of the objectives of the Bloc including the administration and projects of the Bloc.

(Question of the amendment proposed)

(Question, that the words to be inserted be inserted, put and agreed to)

(Clause 10 as amended agreed to)

Clause 11

**Hon. Maitha:** I move that Clause 11 of the Bill be amended by deleting the entire Clause and substituting therefor the following new Clause—

11. This Act may be amended by the passing of concurrent amendments by the member County Assemblies.

(Question of the amendment proposed)

(Question, that the words to be left out be left out, and the words to be inserted in place thereof be inserted, put and agreed to)

(Clause 11 as amended agreed to)

(Clause 12 agreed to)

First Schedule

**Hon. Maitha:** I move that the First Schedule of the Bill be amended by deleting the entire Schedule and substituting therefor the following new Schedule—

The Machakos County South Eastern Kenya Economic Bloc Bill, 2021

(Question of the amendment proposed)

(Question, that the words to be left out be left out, and the words to be inserted in place thereof be inserted, put and agreed to)

(The First Schedule as amended agreed to)

New Clauses

Clause 4A

**Hon. Maitha:** I move that the Bill be amended by inserting the following new Clause immediately after Clause 4—

# Object and purpose of the Act

- 4.A. The object and purpose of this Act is to—
  - (a) Provide for the ratification of the SEKEB constitutive agreement;
  - (b) Provide for the creation of the organs of the Bloc;
  - (c) Provide for the creation of the Bloc as a body corporate; and
  - (d) Provide for the administration and operations of the Bloc.

(Question of the new clause proposed)

(New clause read the First Time)

(Question that the new clause be read a Second Time, proposed)

(Question, that the new clause be read a Second Time, put and agreed to)

(The new clause was read a Second Time)

(Question that the new clause be added to the Bill, put and agreed to)

#### Clause 5A

**Hon. Maitha:** I move that the Bill be amended by inserting the following new Clause immediately after Clause 5—

#### **Guiding Principles**

- 5.A. The Bloc and its organs shall be governed by the following principles—
  - (a) The national values and principles of governance as set out in Article 10 of the constitution;
  - (b) The principles of devolved government as set out in Article 175 of the Constitution;
  - (c) Equitable distribution of the costs and benefits of cooperation;
  - (d) Cooperation for mutual benefit;
  - (e) People-centered economic cooperation;
  - (f) Multi-level and continuous stakeholder participation in the integration process;
  - (g) Mutual trust;
  - (h) Political good will;
  - (i) Peaceful co-existence and good neighborliness; and
  - (j) Peaceful settlement of disputes.

(Question of the new clause proposed)

(New clause read the First Time)

(Question that the new clause be read a Second Time, proposed)

(Question, that the new clause be read a Second Time, put and agreed to)

(The new clause was read a Second Time)

(Question that the new clause be added to the Bill, put and agreed to)

## Clause 6A

**Hon. Maitha:** I move that the Bill be amended by inserting the following new Clause immediately after Clause 6—

#### The Summit

- 6.A. (1) The Summit shall comprise of the Governors of the Member Counties.
  - (2) The Governors shall elect the Chairperson from amongst themselves.
  - (3) The Chairperson shall hold office for a period of one year on rotational basis.
  - (4) The Summit shall meet at least once quarterly and as often as may be necessary for the carrying out of its functions.
  - (5) A Governor may be represented by the Deputy Governor where such Governor is unable to attend a meeting of the Summit.
  - (6) In the absence of the chairperson of the Summit, any other Governor present may be nominated to chair the meeting.
  - (7) The Chief Executive Officer of SEKEB shall be an *ex-officio* member and the secretary to the Summit.

(Question of the new clause proposed)

(New clause read the First Time)

(Question that the new clause be read a Second Time, proposed)

(Question, that the new clause be read a Second Time, put and agreed to)

(The new clause was read a Second Time)

(Question that the new clause be added to the Bill, put and agreed to)

Clause 6B

**Hon. Maitha:** I move that the Bill be amended by inserting the following new Clause immediately after Clause 6A —

## **Functions of the Summit**

- 6.B. (1) The Summit shall—
  - (a) Be the supreme decision-making body of SEKEB;
  - (b) Give policy and strategic leadership and guidance on the development and achievement of the objectives of SEKEB;
  - (c) Consider an application of membership to SEKEB for approval by the member County Assemblies;
  - (d) Recommend the SEKEB budget for consideration and approval by the member County Assemblies;
  - (e) Deliberate on a proposal for dissolution of SEKEB subject to Article 29 of the Agreement;
  - (f) Determine the terms and conditions of dealing with its liabilities and disposal of its assets upon dissolution of SEKEB;
  - (g) Consider proposed legislation as forwarded by the Governing council and further forward for enactment by the Member County Assemblies;
  - (h) Advise the Council on dispute and conflict resolution;
  - (i) Appoint the Selection Panel;
  - (j) Appoint the chairperson of the General Assembly;
  - (k) Establish sector working standing and ad hoc committees comprising of such relevant officers, technical experts of the Member Counties and experts including members of the Panel of Experts and Eminent Persons as may be necessary for purposes of enabling SEKEB perform its functions;
  - (l) Spearhead resource mobilization in SEKEB;
  - (m) Develop a framework for public participation within SEKEB;
  - (n) Act as the main linkage of SEKEB to other Economic Blocs, the national government and other regional organizations and international organizations;
  - (o) Approve the appointment of the Chief Executive Officer in accordance with laid down procedure;
  - (p) Determine the share contribution of each member county;
  - (q) Any other functions as may be necessary for the performance of its functions.
  - (2) The functions referred to under paragraphs (1) (c) (d) (e) (f) and (g) shall be subject to approval by the respective member County Assemblies.

(Question of the new clause proposed)

(New clause read the First Time)

(Question that the new clause be read a Second Time, proposed)

(Question, that the new clause be read a Second Time, put and agreed to)

(The new clause was read a Second Time)

(Question that the new clause be added to the Bill, put and agreed to)

#### Clause 6C

**Hon. Maitha:** I move that the Bill be amended by inserting the following new Clause immediately after Clause 6B —

# **The Governing Council**

6.C. (1) The Council shall comprise of the following officials drawn from the Member Counties—

- (a) County Secretaries;
- (b) County Executive Committee members responsible for matters relating to finance; County Executive Committee members responsible for matters relating to SEKEB;
- (c) The County Attorneys; and
- (d) The Chief Executive Officer of SEKEB who shall be the secretary.
- (2) The Chairperson of the Council shall automatically come from the Member County of the Chairperson of the Summit.
- (3) The position of the Chairperson of the Council shall be held on a rotational basis.
- (4) The Council shall co-opt the Executive Committee Members from the relevant Department whenever it is considering a matter concerning that Department.
- (5) The Council may from time to time invite officials of the county government, the national government, development partners and any other non-state actors for specific purposes necessary for the furtherance of the objectives of SEKEB.
- (6) The Council shall meet at least twice in a year.
- (7) The quorum of the meetings of the Council shall be half of the membership.

(Question of the new clause proposed)

(New clause read the First Time)

(Question, that the new clause be read a Second Time, proposed)

(Question, that the new clause be read a Second Time, put and agreed to)

(The new clause was read a Second Time)

(Question, that the new clause be added to the Bill, put and agreed to)

Clause 6D

**Hon. Maitha:** I move that the Bill be amended by inserting the following new Clause immediately after Clause 6C —

# **Functions of the Governing Council**

## 6.D. The Council shall—

- (a) Be the consultative body of SEKEB;
- (b) Be a forum for harmonizing development programs of County Government, National Government and other partners within SEKEB to avoid duplication;
- (c) Provide linkage between the organs of SEKEB and the general public;
- (d) Build public support for programs of SEKEB;
- (e) Facilitate community feedback;
- (f) Support fundraising initiatives of SEKEB;
- (g) Deliberate on the long-term development agenda for SEKEB;
- (h) Harmonize policies and legislative initiatives of SEKEB;
- (i) Give strategic direction to SEKEB;
- (j) Establish thematic Ad-hoc committees comprising of such technical experts as may be necessary for purposes of assisting the governing council perform its functions.
- (k) Co-opt into the Governing council persons whose knowledge and skills are considered necessary for functioning of the Governing Council, such co-opted members shall not have voting rights.
- (l) Determine common policies and programmes for SEKEB.
- (m)Oversee the functions of SEKEB and follow up on and monitor the implementation of is its objectives.
- (n) Make guidelines for the better carrying out of the functions of SEKEB.
- (o) Receive, consider and take decisions on reports and recommendations from other organs of SEKEB.
- (p) Receive and implement reports from the Joint Assemblies 'Committee.
- (q) Ensure that services offered by SEKEB are available and accessible by the citizens of all member counties;
- (r) Submit its resolutions to the respective member county assemblies for consideration.
- (s) Submit biannual reports to the respective member counties assemblies for adoption.

(Question of the new clause proposed)

(New clause read the First Time)

(Question, that the new clause be read a Second Time, proposed)

(Question, that the new clause be read a Second Time, put and agreed to)

(The new clause was read a Second Time)

# (Question, that the new clause be added to the Bill, put and agreed to)

Clause 6E

**Hon. Maitha:** I move that the Bill be amended by inserting the following new Clause immediately after Clause 6D —

## The General Assembly

- 6.E. (1) The General Assembly shall comprise of—
  - (a) The Governors of the member Counties:
  - (b) The Senators from the member Counties;
  - (c) Two representatives of Members of the National Assembly from each member Counties:
  - (d) The Speakers of the Member County Assemblies;
  - (e) The County Secretaries of the member Counties;
  - (f) The County Executive Committee Members for Finance of the member Counties;
  - (g) The County Executive Committee Members responsible for matters relating to SEKEB in the member Counties;
  - (h) Leaders of Majority and Minority parties of the member county assemblies;
  - (i) Two eminent persons from each Member County nominated by the Panel of Experts and Eminent Persons;
  - (j) Chairpersons of the Chamber of Commerce from each Member County;
  - (k) Three religious leaders from each Member County nominated by the National Council of Churches of Kenya, Kenya Conference of Catholic Bishops and the Supreme Council of Kenya Muslims;
  - (l) Two representatives of institutions of higher learning nominated by the respective forums of private and public institutions of higher learning from the Member Counties;
  - (m)Two representatives of Persons with Disability from each Member County nominated by the Council for Persons with Disability;
  - (n) Two representatives of the youth from each Member County nominated by the National Youth Council Chapter from each member county;
  - (o) Two representatives of women from each Member County nominated by the largest women group;
  - (p) Two representatives of non-state actors operating within SEKEB;
  - (q) One representative of the diaspora from each Member County;
  - (r) Two representatives of professional bodies from each Member County; and;
  - (s) The Chief Executive Officer who shall be an ex officio member.
- (2) The General Assembly shall meet once in a year in an ordinary session which shall be convened by the Chairperson of the General Assembly.
- (3) An extraordinary session may be convened by the Chairperson of the Summit for special purposes.
- (4) The quorum of the General Assembly is one third of all the members of the General Assembly, provided that there is at least one Governor in attendance.

- (5) Decisions shall be adopted by consensus failure to which the decision shall be adopted by two thirds majority of the members present and voting.
- (6) The Chairperson shall have a casting vote.

(New clause read the First Time)

(Question, that the new clause be read a Second Time, proposed)

(Question, that the new clause be read a Second Time, put and agreed to)

(The new clause was read a Second Time)

(Question, that the new clause be added to the Bill, put and agreed to)

#### Clause 6F

**Hon. Maitha:** I move that the Bill be amended by inserting the following new Clause immediately after Clause 6E —

# **Functions of General Assembly**

- 6.F. The General Assembly shall be the voice of the people in the affairs of SEKEB and shall in particular—
  - (a) Mobilize community support for programs of SEKEB
  - (b) Give general advice to the organs of SEKEB
  - (c) Suggest developmental activities for the focus of SEKEB
  - (d) Act as a feedback mechanism on SEKEB projects
  - (e) give recommendations on SEKEB's economic activities in order to ensure the realization of its objectives;
  - (f) Give general directions on SEKEB's affairs.

(Question of the new clause proposed)

(New clause read the First Time)

(Question, that the new clause be read a Second Time, proposed)

(Question, that the new clause be read a Second Time, put and agreed to)

(The new clause was read a Second Time)

# (Question, that the new clause be added to the Bill, put and agreed to)

Clause 6G

**Hon. Maitha:** I move that the Bill be amended by inserting the following new Clause immediately after Clause 6F —

## **Joint Assemblies Committee**

- 6.G. (1) The Committee shall comprise of—
  - (a) The Speakers;
  - (b) Majority Leader;
  - (c) Minority Leader;
  - (d) One man and one woman from each member county assemblies nominated from members of the county assemblies who are not part of the assemblies 'leadership;
  - (e) Chairpersons of the budget committee from each Member County Assembly.
  - (2) The Speakers shall elect the Chairperson from amongst themselves.
  - (3) The Chairperson shall hold office for a period of one year on rotational basis.
  - (4) The Committee may co-opt into the Committee persons whose knowledge and skills are considered necessary for the functioning of the Committee. Co-opted members shall not have voting rights.
  - (5) The Committee conduct its duties in cognizance of the principle of separation of powers as well as the need for mutual co-operation in promoting the public interest.
  - (6) The quorum for transaction of Committee's business shall be seven members provided there is attendance by at least member from each member county assembly.
  - (7) No meeting shall be held in the absence of all the Speakers or their appointed representatives.

(Question of the new clause proposed)

(New clause read the First Time)

(Question, that the new clause be read a Second Time, proposed)

(Question, that the new clause be read a Second Time, put and agreed to)

(The new clause was read a Second Time)

(Question, that the new clause be added to the Bill, put and agreed to)

#### Clause 6H

**Hon. Maitha:** I move that the Bill be amended by inserting the following new Clause immediately after Clause 6G —

#### **Powers and Functions of the Committee**

6.H. The Committee shall—

- (a) Be the link between SEKEB and their respective county assemblies;
- (b) Study and review all policies and proposed legislation relating to SEKEB;
- (c) Make recommendations on the budget estimates of SEKEB;
- (d) Facilitate oversight, representation and proposed legislation;
- (e) Investigate and inquire into all matters that may be referred to them by a Member County and the Summit;
- (f) Monitor and keep under constant review the implementation of the programs of SEKEB with respect to the relevant sector; and
- (g) Submit to each Member County assembly, reports and recommendations on realization of the objectives of SEKEB.

(Question of the new clause proposed)

(New clause read the First Time)

(Question, that the new clause be read a Second Time, proposed)

(Question, that the new clause be read a Second Time, put and agreed to)

(The new clause was read a Second Time)

(Question, that the new clause be added to the Bill, put and agreed to)

Clause 6I

**Hon. Maitha:** I move that the Bill be amended by inserting the following new Clause immediately after Clause 6H —

# **Panel of Experts and Eminent Persons**

- 6.I. (1) The Panel of Experts and Eminent Persons shall be made up of highly respected members of the society of high integrity and good social standing who are recognized by academic and professional authorities in their field of study, work and practice.
  - (2) The Panel of Experts and Eminent Persons shall comprise of nine (9) persons selected by the Selection Panel and nominated by the Summit for approval by the member County Assemblies.
  - (3) In selecting members of the Panel of Experts and Eminent Persons, the Selection Panel shall take into consideration persons from—
    - (a) Arbitration and mediation society;
    - (b) Council of elders; and
    - (c) Religions leaders;
  - (4) In selecting the Panel of Experts and Eminent Persons, the Selection Panel shall take into consideration regional and gender balance;

(5) The Panel shall serve on a part time basis for a non-renewable term of three years.

(Question of the new clause proposed)

(New clause read the First Time)

(Question, that the new clause be read a Second Time, proposed)

(Question, that the new clause be read a Second Time, put and agreed to)

(The new clause was read a Second Time)

(Question, that the new clause be added to the Bill, put and agreed to)

#### Clause 6J

**Hon. Maitha:** I move that the Bill be amended by inserting the following new Clause immediately after Clause 6I —

# **Functions of the Panel of Experts and Eminent Persons**

- 6.J. The Panel of Experts and Eminent Persons shall—
  - (a) Provide technical, intellectual and professional advice to SEKEB;
  - (b) Conduct research on behalf of SEKEB;
  - (c) Support SEKEB in resource mobilization;
  - (d) Advise the Summit on best practices;
  - (e) Prioritize and improve the programs of SEKEB to ensure accelerated impact on socio-economic needs of the citizens of SEKEB;
  - (f) Spearhead internal conflict resolution within SEKEB; and
  - (g) Serve as advisors for the Summit.

(Question of the new clause proposed)

(New clause read the First Time)

(Question, that the new clause be read a Second Time, proposed)

(Question, that the new clause be read a Second Time, put and agreed to)

(The new clause was read a Second Time)

(Question, that the new clause be added to the Bill, put and agreed to) Clause 6K

**Hon. Maitha:** I move that the Bill be amended by inserting the following new Clause immediately after Clause 6J —

## The Secretariat

- 6.K. (1) The Secretariat shall be the Principal Administrative organ of SEKEB.
  - (2) The Secretariat shall be headed by a Chief Executive Officer and a Deputy Chief Executive Officer and shall have such other staff as may be determined by the Summit from time to time.
  - (3) The staff of the Secretariat may be seconded from the Member Counties except for staff necessary for the implementation of specific projects undertaken with partners in which case Sub-Article 5 below shall apply.
  - (4) The Summit shall appoint a Chief Executive Officer and the Deputy Chief Executive Officer from persons competitively sourced by the Selection Panel.
  - (5) Recruitment of the staff of the secretariat shall be done by the Selection Panel.
  - (6) In recruiting the staff of the secretariat, the Selection Panel shall consider regional balance within the Bloc.
  - (7) In the performance of its functions the Secretariat shall take instructions from the Chief Executive Officer.
  - (8) The office of the Chief Executive officer shall be held on rotational basis by persons from the member counties.

(Question of the new clause proposed)

(New clause read the First Time)

(Question, that the new clause be read a Second Time, proposed)

(Question, that the new clause be read a Second Time, put and agreed to)

(The new clause was read a Second Time)

(Question, that the new clause be added to the Bill, put and agreed to)

Clause 6L

**Hon. Maitha:** I move that the Bill be amended by inserting the following new Clause immediately after Clause 6K —

# **Functions of the Secretariat**

6.L. The Secretariat shall—

- (a) Be responsible for the day-to-day management of affairs of SEKEB;
- (b) Oversee strategic planning, management and monitoring of programs and projects for the realization of the objectives of SEKEB;

- (c) Submit the budget estimates to the Summit for consideration and forwarding to the County Assembly for approval;
- (d) Submit reports including monitoring and evaluation reports to the Summit for consideration;
- (e) Procure goods and services for the realization of the objectives of SEKEB;
- (f) Submit quarterly and annual reports to the Summit on the finances, operations, implementation and administration of SEKEB;
- (g) Implement decisions of the Summit;
- (h) Organize and manage SEKEB meetings;
- (i) Be responsible for financial and general administration;
- (j) Represent and promote SEKEB;
- (k) Coordinate and harmonize policies and strategies of SEKEB;
- (l) Provide technical, intellectual and professional advice to the organs of the bloc;
- (m)Conduct research on behalf of the organs of the bloc;
- (n) Support the organs of the bloc in resource mobilization;
- (o) Advice the Summit on best practices as relates to its functions; and
- (p) Perform any other functions as may be assigned by the Summit.

(New clause read the First Time)

(Question, that the new clause be read a Second Time, proposed)

(Question, that the new clause be read a Second Time, put and agreed to)

(The new clause was read a Second Time)

(Question, that the new clause be added to the Bill, put and agreed to)

#### Clause 6M

**Hon. Maitha:** I move that the Bill be amended by inserting the following new Clause immediately after Clause 6L —

# **Appointment of the Chief Executive Officer**

- 6. M. (1) A person is qualified for appointment as the Chief Executive Officer if the person-
  - (a) Is a Kenyan Citizen;
  - (b) Holds a master's degree from a university recognized in Kenya in a relevant field.
  - (c) Has at least five years proven experience in administration;
  - (d) Has had a distinguished career in senior management position in either public or private sector; and

- (e) Meets the requirements of Chapter Six of the Constitution of Kenya.
- (2) The Chief Executive Officer shall serve for a single term of five years.
- (3) Guidelines shall provide for the procedure of removal from office of the Chief Executive Officer.
- (4) The position of the Chief Executive Officer shall be filled on rotational basis among the member Counties
- (5) A vacancy in the office of the Chief Executive Officer before the end of the term, shall be filled from the same County whose turn it is to produce the Chief Executive Officer, who shall hold office for the remainder of the term.

(New clause read the First Time)

(Question, that the new clause be read a Second Time, proposed)

(Question, that the new clause be read a Second Time, put and agreed to)

(The new clause was read a Second Time)

(Question, that the new clause be added to the Bill, put and agreed to)

## Clause 6N

**Hon. Maitha:** I move that the Bill be amended by inserting the following new Clause immediately after Clause 6M —

# **Responsibilities of the Chief Executive Officer**

6.N. (1) The Chief Executive Officer shall be responsible to the Summit for the following—

- (a) Day today operation of the secretariat;
- (b) Provision of leadership to senior management and staff of the secretariat;
- (c) Execution of decisions of other organs of SEKEB;
- (d) Development and recommendation to the Summit annual plans, programs, projects of SEKEB;
- (e) Ensuring that all minutes are accurately written and availed to the relevant organs of SEKEB;
- (f) In consultation with the organs of SEKEB preparing annual budgets estimates and forwarding to the Summit for approval;
- (g) Establishment of proper internal controls;
- (h) Being responsible for the execution and communication of the SEKEB's strategies, decisions, policies and legislation;
- (i) Ensuring that SEKEB has an effective management structure including succession plans;

- (j) Serving as the link between the Secretariat and the organs of SEKEB;
- (k) Being responsible for the achievement of the objectives of the SEKEB;
- (l) Putting in place effective administrative structures, processes and systems;
- (m) Providing regular, thorough and prompt communication to the organs of SEKEB on key technical, financial and administrative matters;
- (n) Being responsible for stakeholder management and the enhancement of the corporate image of SEKEB;
- (o) Custodianship of the inventory of all properties, assets and facilities of SEKEB;
- (p) Performance of any other duties as may be assigned by the organs of SEKEB:
- (2) The Chief Executive Officer shall be the secretary to the Summit, the Council and the General assembly and shall assign secretaries for the other organs of SEKEB from the Secretariat.

(New clause read the First Time)

(Question, that the new clause be read a Second Time, proposed)

(Question, that the new clause be read a Second Time, put and agreed to)

(The new clause was read a Second Time)

(Question, that the new clause be added to the Bill, put and agreed to)

(Title agreed to)

(Clause 1 agreed to)

**Hon. Maitha:** I beg to move that the Committee do report to the House its consideration of the The Machakos County South Eastern Kenya Economic Bloc Bill, 2021 and its approval thereof with amendments.

(Question proposed)

(Question put and agreed to)

**Hon. Chairperson:** Hon. Members, I want to take this opportunity to thank you all for your patience and you have done well. Thank you very much and God bless you all.

(The House resumed)

[Hon. Temporary Speaker (Hon. Muli) in the Chair]

## REPORT AND THIRD READING

THE MACHAKOS COUNTY SOUTH EASTERN KENYA ECONOMIC BLOC BILL, 2021 KENYA GAZETTE SUPPLEMENT NO. 15 (MACHAKOS COUNTY BILLS NO. 7 (By Leave of the House)

**Hon.** (Ms.) Nzioka: Hon. Speaker, I wish to report that a Committee of the whole House has considered The Machakos County South Eastern Kenya Economic Bloc Bill, 2021 and approved the same with amendments Thank you, Hon. Speaker.

**Hon. Maitha:** Hon. Speaker, I beg to move that this House do agree with the Committee in the said Report. I call upon Hon. Kisini to second.

Hon. Kisini: Hon. Speaker, I do second.

(Question proposed)

(Question put and agreed to)

**Hon. Maitha:** Mr. Speaker, pursuant to Standing Order 131(2), I wish to move that The Machakos County South Eastern Kenya Economic Bloc Bill, 2021 be now read a Third time. I call upon Hon. Kisini to second.

**Hon. Kisini:** Once again, I do second.

(Question proposed)

**Hon. Temporary Speaker:** I invite Members to debate on the same. Any Member who may want to contribute? Hon. Katumo.

**Hon. Katumo:** Thank you, Hon. Speaker. I wish just to highlight that what we have done today is very important. We have been looking forward to forming an economic bloc that will guide our development as a shred identity and we are grateful that beginning with what we have done today, as Members we are joining other counties in the same mode to make sure that going forward, as we make our budget, as we consolidate our resources, we will be able to work together to make sure this bloc prospers and make sure that our residents within the same region will be able to get resources that are good.

One thing I have realized, in the process of trying to come up with the Bill and then the Act, is that there are so many things we can work together on as the three counties of the Lower Eastern, and we can share experiences, we can be able to benchmark together with other blocs and therefore

make our residents feel and enjoy the fruits of devolution. Therefore, I support because I know the other Assemblies are doing the same. We should hold together, move together in unity and I am sure within the next few years, we will be able to achieve much. Thank you, Hon. Speaker.

Hon. Temporary Speaker: Thank you, Hon. Katumo. Hon. Kieti.

**Hon. Kieti:** Hon. Speaker, I want to congratulate the Committee of Justice and Legal Affairs led by Hon. Maitha, for preparing coming up with that Bill. Hon. Speaker, for purposes of embracing diversity, this Bill will go ahead and spearhead development within our counties. Somebody said if you want to go fast, go alone; and if you want to go far, go with others.

As a County, we would not have achieved much if we went alone in the days that are ahead of us. Otherwise, with the other counties, we are likely to achieve much. Because of the shared resources that we have, we will be able to reach more markets; we will also be able to empower our people in different areas. So, Hon. Speaker, I do support that the Bill sees the light of day. Thank you, Mr. Speaker.

Hon. Temporary Speaker: Thank you, Hon. Kieti. Hon. Kamitu, Leader of Minority.

**Hon. Kamitu:** Thank you very much, Hon. Speaker. I stand here, first of all, to appreciate our committee led by our Hon. and able Chairman, Hon. Moffat Maitha and we should also remember to appreciate the leadership by the three Governors, that is Her Excellency Governor Charity Ngilu, His Excellency Prof. Kivutha and to crown it all, our Governor, Dr. Alfred Mutua, and more importantly, now the Machakos County Assembly Hon. Members and the other stakeholders for having thought of this good move.

This is a movement that is going to incorporate and coordinate all the sustainable developments within the three counties. It is also a good sign that there will be free market enhancing the economic growth within the three counties. So, it is a good move and that is exactly what we should have done earlier than that. For that, let me sit down and say it is a good move for the electorate and the residents of the three member counties. Thank you Hon. Speaker.

Hon. Temporary Speaker: Thank you, Hon. Kamitu. Hon. Kisini.

**Hon. Kisini:** Thank you, Hon. Speaker, for giving me this time to contribute to this debate. I first also want to thank the Chairman of the Committee on Justice, Hon. Moffat Maitha, and all the other committee members for steering and for spearheading this exercise which began about two years back and now we are seeing it coming to the end.

I also want to congratulate Hon. Jeremiah who was once a vice chair of the joint committee at the initial stages, when he was the chairman of Devolution committee. It is not good to forget him; he really did a good work and then I thank Members for seeing to it that this Bill is going to pass. There are a lot of benefits to our people and I think when this economic bloc is formed, it is going to open many, many doors for our people and we want to thank all the Members of the three counties for agreeing to work together for the benefit of their people. Thank you, Mr. Speaker.

**Hon.** Temporary Speaker: Thank you, Hon. Kisini. I call upon the mover to reply.

**Hon. Maitha:** Thank you, Mr. Speaker. I first of all congratulate you for guiding this House ably today in the morning session. Two, I want to congratulate the Members of the joint committees of Justice and Legal Affairs, and Devolution and Intergovernmental Affairs, for ably tackling the Bill before it was brought here. Were it not for them, this Bill could not have seen the light of day.

I also wish to thank all the Hon. Members for your contribution because you brought light to Machakos County. The Second Assembly of Machakos will be remembered as the pioneers of the SEKEB when the three Governors assent to this Bill.

Hon. Speaker, I also wish to thank the Office of the Clerk and that of the Speaker for enabling the Members to travel so that they can consider this Bill. With those few remarks, I thank you Hon. Members and Hon. Speaker.

**Hon. Temporary Speaker:** Thank you very much, Hon. Maitha, for a work well done.

(Question put and agreed to)

(The Bill was accordingly read the Third Time and passed)

#### **MOTION**

REPORT ON THE COUNTY BUDGET REVIEW AND OUTLOOK PAPER, 2021

**Hon. Temporary Speaker:** Under that order, I call Hon. Ndambuki, Chairperson Budget and Appropriations Committee. Hon. Ndambuki.

## Hon. Ndambuki:

Hon. Speaker, that aware that the County Budget Review Outlook Paper is prepared in accordance with Section 118 of the Public Financial Management Act, 2012 which requires the County Treasury to prepare and submit it to the County Executive Committee for approval by 30th September in each financial year;

Aware that the County Executive Committee shall consider the County Budget Review and Outlook Paper with a view to approving it with or without amendments, not later than fourteen days after its submission;

Further aware that not later than seven days after the CBROP has been approved by Executive Committee, the county treasury shall submit the paper to the Budget Appropriations Committee of the county assembly to be laid before the County Assembly; and publish and publicize the paper not less than fifteen days after laying the paper before County Assembly;

Cognizant that the County Assembly received the County Budget Review and Outlook Paper 18th October, 2021 and the Paper was committed to the Budget and Appropriations Committee;

Hon. Speaker, I wish to move the motion that this house discusses and approves the report of the Committee on Budget and Appropriations on the County Budget Review and Outlook Paper, 2021.

Hon. Speaker, I call upon Hon. Moffat Maitha to second.

Hon. Temporary Speaker: Hon. Maitha.

Hon. Maitha: Hon. Speaker, I second.

Hon. Temporary Speaker: Thank you, Hon. Maitha. Hon. Ndambuki.

**Hon.** Ndambuki: Thank you, Hon. Speaker. Hon. Speaker, I am going to read the report of the Budget and Appropriations committee on County Budget Review and Outlook Paper, prepared this month of March, 2022.

#### 1.0 PREAMBLE

Hon. Speaker, Section 118 of the Public Finance Management Act, 2012 requires that each County Treasury prepares County Budget Review and Outlook Paper (CBROP) in respect of their County for each financial year.

The CBROP is prepared in accordance with Section 118 of the PFM Act 2012 and presents:

- 1. Actual performance in the reporting period compared to the budget appropriation;
- 2. Updated economic and financial forecasts with sufficient information to show changes from the forecasts in the most recent CFSP;
- 3. Information on how actual financial performance for the previous financial year may have affected compliance with the fiscal responsibility principles or the financial objectives in the latest CFSP.

The CBROP should be considered and approved by the County Executive Committee before it is submitted to the Assembly. Once approved by the County Executive Committee, the County Treasury should within seven days submit the Paper to the Assembly and have it published and publicized not later than 15 days after laying the Paper before the County Assembly.

Hon. Speaker, the County Budget Review and Outlook Paper, 2022 was received in the Assembly on 18<sup>th</sup> October, 2021 and was thereafter committed to the Budget and Appropriations Committee.

## 1.1 ESTABLISHMENT AND MANDATE OF THE COMMITTEE

Hon. Speaker, the Budget and Appropriations Committee is a select committee established in line with the provisions of Standing Order 186(3)(a) which provides that there shall be a select committee to be known as the County Budget and Appropriations Committee consisting of a Chairperson and not more than eight other members.

The main role of the committee is to take the lead in budgetary preparation and oversight by the County Assembly, among other roles including to examine CBROP and make recommendations to the House. Other mandates of the committee include the following:

- a. Investigate, inquire into and report on all matters relating to coordination, control and monitoring of County budget.
- b. Discuss and review the Budget Estimates and make recommendations to the House
- c. Examine Bills related to the County budget including Appropriation Bills.

Hon. Speaker, the broad objective of the committee is to ensure that there is prudence and accountability in the use of public resources and that the public realizes value for money in all

government expenditure.

#### 1.2 MEMBERSHIP OF THE COMMITTEE

Hon. Speaker, the Committee comprises of the following Members:

1.	Hon. Dominic Ndambuki	Chairperson
2.	Hon. Angela Munyasya	Vice Chairperson
3.	Hon. Paul Museku	Member
4.	Hon. Winnie Mutua	"
5.	Hon. Thomas Mutinda	"
6.	Hon. Ikusya Kaloki	"
7.	Hon. Jacqueline Nziva	"
8.	Hon. Moffat Maitha	"
9.	Hon. Daniel Mbevi	"

#### 1.3 OBJECTIVES OF CBROP

Hon. Speaker, CBROP aims to provide a review of the fiscal performance for the FY 2020/21 and how the outcomes impacted the County's financial objective and fiscal responsibility principles as envisaged in the PFM Act 2021 and CFSP 2021.

It also relays the primary sector ceilings for the FY 2022/23 budget inclusive of indicative projections for the FY 2023/24 and 2024/25 MTEF period. The ceilings will set off the budget preparation process for the fiscal year.

## 1.4 FISCAL RESPONSIBILITY PRINCIPLES

Hon. Speaker, in line with Chapter 12 of the Constitution of Kenya as read together with Section 107 of the Public Finance Management (PFM) Act, 2012:

- i. The County Government's recurrent expenditure shall not exceed the County Government's total revenue
- ii. Over the medium term, a minimum of 30% of the County budget shall be allocated to development expenditure
- iii. The County Government's expenditure on wages and benefits for public officers shall not exceed a percentage of the County Government revenue as prescribed by the regulations.
- iv. Over the medium term, the County Government's borrowings shall be u sed only for the purpose of financing development expenditure and not for recurrent expenditure.
- v. Public debt and obligations shall be maintained at a sustainable level as approved by County Government.
- vi. Fiscal risks shall be managed prudently.
- vii. A reasonable degree of predictability with respect to the level of tax rates and tax bases shall be maintained, considering any tax reforms that may be made in the future.

## 2.0 REVIEW OF FISCAL PERFORMANCE IN FY 2020/21

In FY 2020/21, the County approved budget estimates were of Ksh. 13.5b, comprising Ksh. 8.96 Billion equitable share, Ksh. 3.23B conditional grants and Ksh. 1.3 Billion from own source revenues.

The equitable share and conditional grants included balances brought forward from the previous FY 2019/20.

During the period under review, the County received Ksh. 11.88b comprising the following:

- Ksh. 8.42 B equitable share.
- II. Ksh. 1.64 B conditional grants.
- III. Ksh. 1.296 B from own source revenues.
- IV. Ksh. 0.52 B balances b/f from the previous FY.

During the period under review, the overall budget execution declined to 83% from 88% reported in the FY 2019/20. This was attributed to low absorption of the development budget which was 59 per cent as compared to 68 per cent in the FY 2019/20.

# 2.1 Fiscal performance

# 2.1.1 Revenue performance

Hon. Speaker, during the period, the County got Ksh. 11.88 billion against a target of Ksh. 13.49b. The Ksh.11.88b was from the following sources:

Hon. Speaker, I request the House looks at the table that is given and Hon. Speaker, if you allow me I will read the totals at the bottom.

The expenditure for the period was as follows:

		Revised budget	Performance rate
Revenue source	Actual (Ksh)	(Ksh)	(%)
Equitable share	8,421,115,500	7,754,250,000	109
Conditional grants	1,641,543,632	3,226,877,395	51
Own source			
revenue	1,296,364,669	1,299,758,630	100
Unspent balances	521,756,805	1,207,684,976	43
Total revenue	11,880,780,606.00	13,488,571,001.00	88

Recurrent expenditure:

			Performance rate
Type	Actual	Revised budget	(%)
County Executive	7,452,954,348	7,823,037,506	95
County Assembly	881,145,648	911,145,156	97
Total	8,334,099,996.00	8,734,182,662.00	95

Development expenditure:

			Performance rate
Type	Actual	Revised budget	(%)
County Executive	2,753,348,858	4,538,610,959	61
County Assembly	134,065,168	215,777,380	62
Total	2,887,414,026.00	4,754,388,339.00	61

# 2.1.2 County Own Source Revenue

Initially, the County Government targeted to collect Ksh. 1.7b from own source revenues but due to the effects of Covid-19 containment measures that affected business operations, the

County Treasury revised the target to Ksh. 1.3b. Hon. Speaker, there is a tabulation given below for County own source revenue and Hon. Speaker, I would request the House to look at the table and I will give the total summation Hon. Speaker.

County own source revenue performance by stream

County own source i	revenue performance by sti	ream I	h 1	<u> </u>	1
			Printed	- · · ·	
		A 4 1 1557		Revised	A 4 1 ESS7
	D	Actual FY		Estimates	Actual FY
	Revised Estimates FY 20			FY 2020/202	2020/2021
	19/20 (Ksh)	(Ksh)	` ′	1 (Ksh)	(Ksh)
Land Rates & Debt	100 211 755	264,046,5/	312,765,28	027 701 614	247,858,23
Clearance Cert	180,311,755	107 (21 70	1	237,701,614	4
Single Business	141 166 506	187,631,79	206,327,25	154745 441	253,563,66
Permit	141,166,526	0	400 447 20	154,745,441	020.712.60
Quarry	355,253,351	367,577,98	, ,	360,335,464	230,712,60
Sand Gravel	51,867,267	45 761 096	54,760,839		26,545,070
Market Fees	16,126,396	9,906,502	14,559,290		10,344,412
Plot/Stall Rent	15,463,023			6,267,310	4,886,747
Piousian Kent	13,403,023	0,924,003	8,356,414 141,860,81	0,207,310	4,000,747
Bus Park	76,692,415	78,574,103		105,677,910	76,885,195
House Rent	1,652,580	778,608	2,000,000	1,500,000	1,388,750
Refuse/Conservancy	1,032,360	7 7 8,008	2,000,000	1,300,000	1,366,730
Fee	15,663,460	05 716 168	45,000,000	33 750 000	30,431,751
Sign Board &	13,003,400	23,710,100	+3,000,000	33,730,000	50,451,751
	36,075,488	35 51 <i>6 4</i> 87	54,911,788	41 183 841	34,613,425
Fire	50,075,400	55,510, <del>4</del> 07	54,711,700	71,103,071	54,015,425
Fighting & Ambulanc					
e					
Management Unit	33,468,586	29,136,821	36,936,374	27,702,280	22,706,735
Slaughter	, ,	, ,	, ,	, ,	, ,
House Fees/Livestoc					
k	16,882,464	11,358,703	14,307,215	10,730,411	8,556,254
Enforcement					
Management Unit	20,843,022	9,082,973	16,179,200	12,134,400	5,897,440
Building Plan		149,448,89	156,000,00		187,858,38
Approval	110,181,794	6	0	117,000,000	5
Cess	11,309,110	15,515,559	20,179,955	15,134,966	15,334,465
Maruba/People's					
Park	-	_	1,021,860	766,395	368,300
Social Services &					
Sports Management					
Unit	1,603,600	98,460	135,300	101,475	60,550
Water Sales	233,316	554,651	299,982	224,986	2,784,850
Miscellaneous	<u>-</u>	247,805		-	85,810

House Loan					
Repayment	477,610	1,000.00	_	_	300,000
Salary Refunds/Salar					
y Advance	12,000	20,270	657,255	492,941	333,026
Motor Cycle					
Registration	1,237,577	4,291,860	6,512,825	4,884,619	4,658,735
Health Revenue					
Account	34,592,394	69,488,591	80,637,350	60,478,012	54,398,112
Liquor	23,838,282	35,054,335	44,705,166	33,528,875	53,906,756
Tourism	434,295	960,485	156,510	117,383	47,000
Weights And					
Measures	1,210,576	_	-	_	1,614,456
Off street Parking					
Unit	10,435,760	17,905,291	30,015,719	22,511,789	19,782,064
Interest/Penalties On					
Stalls Rent	2,693,655	7,912,237	188,563	141,422	148,139
Agri Farm	953,300	64,100	442,375	331,781	58,263
Noise Pollution	97,300	595,795	433,625	325,219	235,475
		1,376,171,	1,729,798,		1,296,364,
TOTAL	1,160,776,900	810	232	1,299,758,630	668

Hon. Speaker, in the first quarter for fiscal year 2017/2018 all the way to the fourth quarter we are given a tabulation there for four succeeding years up to 2020/2021 and if you allow me I request the House to look at the table and I give the totals for each financial year.

The County own source revenue performance per quarter

The County	ovin source revenue p	erjormance per quar	101	
	FY 2017/2018	FY 2018/2019	FY 2019/2020	FY 2020/2021
QTR. 1	103,899,249	251,707,800	185,740,735	205,984,041
QTR. 2	197,590,595	231,882,889	285,635,019	211,438,271
QTR. 3	331,720,932	503,967,471	504,198,271	318,120,604
QTR. 4	450,994,069	569,653,481	400,597,785	560,821,752
	1,084,204,845	1,557,211,641	1,376,171,810	1,296,364,668

Hon. Speaker, from the above analysis, the committee notes that the following are the top five main revenue streams which contribute highly in Own Source Revenue: land rates, single business permit, quarrying, building plans approval and parking fees. The County should put more efforts in enhancing the performance of these streams

## 2.1.3 Conditional Grants

Hon. Speaker, the County had budgeted to get Ksh. 3.23 Billion---

**Hon Mitaa**: Point of order, Hon. Speaker.

**Hon. Speaker:** Yes point of order Hon. Mitaa.

## PROCEDURAL MOTION

# EXTENSION OF SITTING TIME

**Hon. Mitaa:** Thank you, Hon. Speaker. I would request to move a motion request extension of time Hon. Speaker.

Hon. Speaker that aware that Standing Order 27(2) provides that the Speaker shall interrupt business at 12.30 p.m. for the morning sitting;

Aware that Standing Order 27(3) provides that the House may resolve to extend its sitting time;

Aware that Standing Order 27(4) requires motion to extend sitting time to be moved at least 30 minutes before the time appointed of adjournment;

Hon. Speaker, I beg to move the motion that the House resolves to extend its sitting time until the Business before us is complete.

I want to request Hon. Jeremiah Munguti to second my motion.

**Hon. Munguti**: Thank you, Mr. Speaker. For the purpose of this House to do the business, I second.

**Hon. Speaker:** Thank you, Hon. Mitaa for that Motion.

(Question proposed)

(Question put and agreed to)

(The House resumed business as per the Order Paper)

Proceed, Clerk.

Hon. Ndambuki: Thank you, Hon. Speaker. I will continue from conditional grants.

## 2.1.3 Conditional Grants

Hon. Speaker, the County had budgeted to get Ksh. 3.23b as conditional grants but during the period only Ksh. 1.64b representing 51 per cent was received. Hon. Speaker, we have a tabulation below with Revenue Streams and Actual Revenue Fiscal Year 2019/20 to FY 2020/2021. Hon. Speaker, with your permission, I will give the totals. Fiscal Year 2019/2020 we have Ksh. 12,261,310,976, FY 2020/2021, Ksh. 11,016,948,638; the first one was actuals the second one was approved revenues. For revised Revenues of 2020/2021, we have Ksh. 13,488,571,001. Actuals for 2020/2021, Hon. Speaker, we have Ksh. 11,880,780,605.

# 2.1.4 Expenditure performance

Hon. Speaker, during the period, the County achieved 100 per cent absorption under compensation of employees, 85 per cent under use of goods and services while acquisition of assets and non-financial assets at 61 per cent. There was low absorption of development funds that is attributed to late disbursement of funds and delay in procurement processes.

We have a summary Hon. Speaker that has been given as I have given under each year for the period from 2019/2020 to 2020/2021 and under each category or economic item, compensation of employees actual performance was 100 per cent execution. Under use of goods

and services performance was 85 per cent as I had given earlier on Hon. Speaker. Acquisition of goods and assets was 61 per cent and sub-total the absorption rate was 83 per cent, Hon. Speaker.

The committee is concerned by the low absorption of funds especially under the capital or development budget and recommends that procurement processes under the same should be initiated in good time to ensure the projects are completed and paid for before the end of the FY.

# 2.1.5 County Entities Expenditure Analysis

Hon. Speaker, all the County entities achieved an absorption rate of at least 70 per cent with the exception of energy, lands, housing and urban development. This was occasioned by delay in disbursement of its development budget which was largely through donor funded grants.

The County entities expenditure performance—is as given in the table that follows and with your permission I would request the House to look at that table Hon. Speaker I give sub totals under each category Hon. Speaker. So actual expenditure in 2019/2020 we had Ksh. 11,744,053,771. Approved budget Ksh. 11,016,948,638 revised estimates in 2020/2021 Ksh. 13,488,571,001 actual expenditure 2020/2021 Ksh. 11,221,514,022 absorption rate or budget execution was 83 per cent.

# 3.0 RECENT ECONOMIC DEVELOPMENTS AND FISCAL OUTLOOK

Hon. Speaker, the outbreak and the rapid spread of the Covid-19 pandemic coupled with the ensuing containment measures have devastated global economies by disrupting businesses and livelihoods. As a result, global growth in 2021 is projected at 6.0 percent from a contraction of 3.2 percent in 2020 (WEO July, 2020).

The Sub-Saharan African region has not been spared by the negative impact of the pandemic with the region's economy estimated to have contracted by 2.6 percent in 2020 from a growth of 3.2 percent in 2019. The largest impact of the crisis on growth has been for tourism-dependent economies, while commodity-exporting countries have also been hit hard. Growth in more diversified economies slowed significantly, but in many cases was still positive in 2020. Prior to the outbreak of Covid-19 pandemic, Kenya's economy was strong and resilient despite the challenging global environment. The broad-based economic growth for 2018 and 2019 averaged 5.9 percent outperforming the 5.5 percent for the previous 5 years (2013 to 2017) and the average growth rate of 4.7 percent in the period 2008 to 2012.

In 2020, the Kenyan economy was adversely affected by the outbreak of Covid-19 pandemic and the swift containment measures which disrupted economic activities. In addition, Kenya faced two other shocks; the invasion by desert locusts that damaged crops and floods following rainfall in May 2020. This in turn slowed economic growth during the period under review.

In the first three quarters of 2020, the economy contracted by an average of 0.4 percent compared to an average growth of 5.3 percent over the same period in 2019. This decline was as a result of contractions in the services sector especially, accommodation and restaurant, education, wholesale and retail.

Economic indicators by sector for the fourth quarter of 2020 and the first quarter of 2021 point to a strong recovery. Similar to the global economy, Kenya's economy is projected to rebound in 2021 to 6.6 percent.

The County economy is not isolated from the effects of the global and national economic occurrences that do arise since its performance depends highly on the performance of the national economy.

Prior to Covid-19, the County's economy was strong and resilient despite the challenging global environment. This was as a result of the various projects and programmes that the Government has continued to implement and geared towards job creation, poverty reduction, food and nutrition security, promotion of conducive business environment, adequate/affordable and reliable energy supply, environmental conservation and water supply, accessibility of universal health care, road expansion and effective service delivery.

The containment measures instituted by the National Government to contain the spread of Covid-19 and the invasion by the desert locusts that damaged crops have negatively affected the performance of most sectors in the County.

To cushion the economy under the period of review and the medium term, the County is implementing the following programs under the Big Four Agenda.

# 3.1 Food security

Covid-19 containments measures, unfavorable weather conditions and locust invasion adversely affected the progress of agricultural seasons, livestock sales, market functioning and income-generating activities posing a threat to food security position in the County. With the agriculture being the economic mainstay, the County will continue to heavily invest in key sectors like irrigation, agriculture and cooperatives in availing appropriate programs that would ensure sustained food security and nutrition.

# 3.2 Universal Healthcare

Access to quality and affordable health care services is necessary in developing a holistic human capital base that will in turn increase productivity and enhance economic development. To date, the County has made great strides in this sector through Universal Health Care program (UHC), provision of 81 ambulances, construction of cancer center, construction of community health facilities to reduce the distance to health centers, construction of maternity wing and rehabilitation of existing health facilities. However, during the period under review, the outbreak and containment measures of Covid-19 pandemic has overstretched the health sector and this has necessitated the urgent need to upscale implementation programs geared towards achieving universal health care.

## 3.3 Manufacturing

The existence of Export Processing Zone, establishment of other manufacturing industries in Mavoko and re-commissioning of Kenya Meat Commission in May 2021 has led to employment creation.

# 3.4 Affordable Housing

Mavoko area has been selected by the National Government for the project of affordable housing flagship program.

In addition, during the period under review, the County has implemented the following programs geared towards consolidating economic gains for sustainable social economic growth:

- 1. Installation of Mulika Mwizi in market centres.
- 2. Installation of NOFBI internet at the headquarters and Level V hospital.

- 3. Road network development and maintenance around the County.
- 4. Establishment of sports stadia and provision of sports equipment.
- 5. Talent development and management.
- 6. Construction of GBV centre.
- 7. Establishment of a bursary fund.
- 8. Environmental conservation through rehabilitation of degraded rivers and planting of trees on the County hills and public institutions.
- 9. Tourism infrastructure development.
- 10. Construction of Boda boda sheds, Jua Kali sheds and market sheds.

## 3.2 Risks to the Outlook

#### 3.2.1 Covid -19 Variants

The ever present Covid-19 variants may require broader reinstatement of containment measures in the Country which could lead to disruption of trade and tourism.

## 3.2.2 Low local revenue inflow

Low revenue inflow has a negative impact on the economic activities at the County resulting to slow economic growth. The County has 26 revenue streams but only seven contribute significantly in revenue collection. These are building plans, quarries, land rates, bus parks and Single Business Permits. Quarries and sand are being depleted overtime which may adversely affect amount of revenue collected.

## 3.2.3 Delay in Disbursements

Delays in disbursements of funds by the National Government will be another challenge as this will lead to disruption in implementing programs.

## 3.2.4 Public expenditure pressures

Public expenditure pressures especially recurrent expenditures pose fiscal risks to the future economic performance of the County. With the commitment to improve infrastructure within the County like roads and water, there is need to put strategies in place to manage recurrent expenditure.

## 3.2.5 Low agriculture Output

Over the years, the County has experienced low agricultural output due to erratic weather patterns leading to depressed livelihood.

## 4.0 RESOURCE ALLOCATION FRAMEWORK

Implementation of the FY 2021/22 Budget

Hon. Speaker, the CBROP highlights that the implementation of the FY 2021/22 budget began on a good note given the exemplary own source revenue performance over the last two financial years. The County is emphasizing on clearing pending bills, completion of ongoing and stalled viable projects with an aim of improving service delivery across the County.

To finance the FY 2021/22 Budget Estimates, the County projects revenue at Ksh. 12.23b which comprises the following:

a) Equitable share Ksh. 9.16b (75%)

- b) Conditional grants Ksh. 1.39b (11%)
- c) Own source revenues Ksh. 1.68b (14%)

The above-mentioned resources will be applied as follows:

- Recurrent vote Ksh. 8.417b
- Compensation of employees Ksh. 6.199b
- Use of goods and services Ksh. 2.217b
- Development vote Ksh. 3.818b

Hon. Speaker, the committee notes the projected level of personnel ratio at 50 per cent against a set limit of 35 per cent. The committee recommends that the County Government should put in place measures to ensure that the ratio goes down to the set limit, and by doing so this will release a lot of resources to development programs.

# 4.1 Medium Term Expenditure Framework

The medium-term expenditure framework for the FY 2022/2023 to 2024/2025 will ensure continuity in resource allocation based on prioritized programmes. The allocation of resources in the medium term will be based on:

- 1. PFM Act, 2012 principles;
- 2. The Big Four Agenda;
- 3. The Medium-Term Plan of Vision 2030;
- 4. Equitable share of revenue allocation from the National Government;
- 5. Ongoing projects;
- 6. Emerging priorities;
- 7. Programmes prioritized in the County Integrated Development Plan (2018/2022)
- 8. Cost effectiveness and sustainability of the programmes;
- 9. Annual Development Plan (ADP);
- 10. Budget ceilings allocated through the Commission of Revenue Allocation Act;
- 11. Degree to which the programmes address the strategic objectives of the County;
- 12. Degree to which the programmes are addressing the core function and responsibilities of the sector.

Projected County revenue in the FY 2022/23 and in the medium term will be as shown below:

			Printed	<b>Projected Est</b>	Projected E	
		Actual FY	Estimates FY	imates	stimates	Projected Estima
		2020/2021	2021/2022	FY 2022/2023	FY 2023/20	tes FY 2024/2025
Descriptio	n	(Ksh)	(Ksh)	(Ksh)	24 (Ksh)	(Ksh)
					9,162,304,2	
Equitable S	Share	8,421,115,500	9,162,304,232	9,162,304,232	32	9,162,304,232
	Level Five					
	Hospital	383,583,813	-	-	-	-
	Compensation					
	for User					
	Fees Foregone	24,129,039	-	-	-	-
	Leasing of					
Condition	Medical					
al Grants	Equipment	}	153,297,872	153,297,872	153,297,872	153,297,872

l bring.	ı	1	I	ı	1
Rehabilitation					
of Youth Polyte					
chnics	62,749,894	-		-	-
Road M					
aintenance					
Levy Fund	239,604,947	-	-	-	-
Kenya					
Climate Smart					
Agriculture Pro					
gramme (K					
CSAP)-World					
Bank	253,685,994	321,468,007	321,468,007	321,468,007	321,468,007
Kenya					
Devolution					
Support					
Programme					
(KDSP) –					
World					
Bank	45,000,000	161,906,472			
Kenya Urban	13,000,000	101,500,172			
Support					
Programme (UI					
G)-					
World Bank		1,500,000			
	<u> </u>	1,300,000		<u> </u>	
Kenya Urban					
Support					
Programme (U					
DG)-World	552 775 026	<b>672</b> 000 000			
Bank	553,775,036	672,000,000	-	-	-
Universal					
Healthcare					
in					
Devolved					
System Progr					
am-DANIDA	22,050,000	17,180,625	17,180,625	17,180,625	17,180,625
Transforming					
Health Systems					
for					
Universal					
Care Programm	n				
e-World Bank	43,717,594	9,399,935	9,399,935	9,399,935	9,399,935
Agriculture					
Sector Dev					
elopment					
Support					
Program-	13,247,314	25,492,885	25,492,885	25,492,885	25,492,885

SIDA					
Emergency					
Locust					
Response					
Programme-					
World Bank	-	28,384,000	-	-	-
Unspent Funds	521,756,805	-	-	-	-
				1,648,106,5	
Own Source Revenue	1,296,364,669	1,682,894,197	1,644,241,243	38	1,647,720,009
		12,235,828,22	11,333,384,79	11,337,250,	
Total County Allocation	11,880,780,605	5	9	094	11,336,863,565

Hon. Speaker, the committee notes that there is decline in projected revenues for FY 2022/23 from Ksh. 12.2b to Ksh.11.3b representing a 7 per cent decline and this is attributed to the non-inclusion of some conditional grants in the projected revenue. The excluded grants are for Kenya Devolution Support Programme (KDSP), Kenya Urban Support Programme (KUSP) and Emergency Locust Response Programme.

Under the equitable share, the County Government projects to get Ksh. 9,162,304,232 in the current FY, while under own source revenue, the County projects to collect Ksh. 1,644,241,243 down from 1,682,894,197 representing a decline of 2 per cent.

The County entities expenditure frame work for FY 2022/23 and the medium term will be as shown below:

		Actual	Printed Esti	Projected Est	<b>Projected Est</b>	
				•	•	Projected Estima
County		-				tes FY 2024/2025
Entity		(Ksh)	(Ksh)	(Ksh)	(Ksh)	(Ksh)
	Recurrent	407,369,728	562,108,498	562,447,298	562,457,976	563,010,776
	Developmen					
Office of the	t	3,064,372	3,080,367	3,450,011	3,460,361	3,000,000
Governor	Total	410,434,100	565,188,865	565,897,309	565,918,337	566,010,776
	Recurrent	18,951,026	39,763,200	40,763,199	40,765,849	41,141,764
	Developmen					
County Public	t	-	10,000,000	21,200,000	5,000,000	-
Service Board	Total	18,951,026	49,763,200	61,963,199	45,765,849	41,141,764
	Recurrent	95,652,626	197,278,514	183,441,803	183,718,256	183,452,370
Roads,	Developmen					
Transport and	t	783,327,293	890,815,827	1,057,713,726	1,055,203,315	1,057,203,440
Public Works.	Total	878,979,919	1,088,094,341	1,241,155,529	1,238,921,570	1,240,655,809
Health	Recurrent	2,795,850,009	3,970,251,391	3,737,945,617	3,737,966,481	3,738,591,814
Services and	Developmen					
Emergency	t	346,281,498	453,510,883	508,932,189	514,455,985	514,388,923
Services	Total	3,142,131,507	4,423,762,274	4,246,877,806	4,252,422,466	4,252,980,737
Agriculture,	Recurrent	156,300,990	410,538,783	385,906,456	385,922,254	385,927,801

Food Security	Developmen		l	l		I
and Co-	_	234,293,206	400,758,319	448,849,317	451,195,865	451,746,106
operative		, ,	, ,	, ,	, ,	, ,
Development.	Total	390,594,196	811,297,102	834,755,773	837,118,119	837,673,907
	Recurrent	881,143,919	977,790,391	907,790,391	907,790,391	907,790,391
	Developmen					
County	t	134,065,167	295,000,000	200,000,000	200,000,000	200,000,000
Assembly	Total	1,015,209,086	1,272,790,391	1,107,790,391	1,107,790,391	1,107,790,391
Water,	Recurrent	46,848,291	104,072,655	95,828,296	95,852,171	95,863,094
Irrigation,	Developmen					
Environment	t	345,057,701	319,254,627	357,565,182	364,957,089	365,736,605
and Natural						
Resources		391,905,992	423,327,282		460,809,260	461,599,699
		2,483,767,215	487,794,173	458,526,523	458,547,212	459,093,768
Finance and	Developmen					
Economic	t	189,131,486	57,560,987	64,468,305	64,661,710	64,468,305
Planning.	Total	2,672,898,701	545,355,160	522,994,828	523,208,922	523,562,073
Public						
Service,	Recurrent	618,146,285	407,350,574	382,909,540	383,810,104	382,955,520
Quality	D 1					
	Developmen		0.220.242	10 440 064	10 400 011	10 402 477
	t	6,454,149	9,329,343	10,448,864	10,480,211	10,403,477
Management and						
ICT	Total	624,600,434	416,679,917	393,358,404	394,290,315	393,358,997
	Recurrent	50,087,864	114,371,248	107,008,973	107,219,003	107,030,870
Tourism,	Developmen					
Youth, Sports	t	77,794,989	90,990,459	101,909,315	103,215,042	103,277,209
and Culture.	Total	127,882,853	205,361,707	208,918,288	210,434,045	210,308,079
	Recurrent	217,555,793	114,522,867	107,651,495	107,707,165	107,722,840
Trade, Industr		, ,				,
ialization and		28,438,865	289,906,472	136,066,464	136,471,663	136,409,451
Innovation.		245,994,658	404,429,339	243,717,959	244,178,828	244,132,291
E1	Recurrent	157,720,171	399,043,912	375,101,277	375,258,000	375,183,495
Skills	Developmen		077,073,712	010,101,411	2,250,000	J 1 J, 1 U J, T J J
Training and	t	134,408,853	142,102,833	190,682,975	193,117,123	194,944,104
Social		131,100,033	112,102,033	170,002,773	173,117,123	171,711,101
	Total	292,129,024	541,146,745	565,784,252	568,375,123	570,127,599
Energy,						
Lands,						
	Recurrent	111,868,532	113,688,652	100,958,024	101,669,059	100,896,382
	D 1					
	Developmen					

Urban						
Development.	Total	710,721,720	955,190,843	382,953,688	383,842,094	384,098,189
County	Recurrent	292,835,818	518,500,498	487,090,468	487,391,146	487,143,613
Administratio	Developmen					
n	t	6,243,258	14,940,561	16,733,428	16,783,629	16,279,642
and						
Decentralized	Total	299,079,076	533,441,059	503,823,896	504,174,775	503,423,255
Units.						
Total						
Recurrent		8,334,098,267	8,417,075,356	7,933,369,359	7,936,075,066	7,935,804,497
Total Development		2,887,414,025	3,818,752,869	3,400,015,440	3,401,175,028	3,401,059,069
TOTAL County		11,221,512,29	12,235,828,22	11,333,384,79	11,337,250,09	
ALLOCATION		2	5	9	4	11,336,863,566

Hon. Speaker, from the projected expenditure ceilings, nearly all the departments have increased provisions under development votes save on a few which had the grants which have not been considered. Increase in the development budget is a positive move and should always be encouraged as this will lead to better services for our people. The increase in development budget is supported by some decreases in the recurrent votes.

The County proposes to have the following composition of sectors for the purpose of preparing the FY 2022/23 Budget Estimates:

Sector	County Entity
Agriculture and Cooperative	Agriculture, Food Security and Co-
Development	operatives Development
	Roads, Transport and Public Works
	Housing and Urban Development
	Energy and Electrification
Energy, Infrastructure and ICT	Information, Communication Technology
	Trade, Industrialization and Innovation
Commercial, Tourism and Labour Affair	s Tourism
Health	Health and Emergency Services
	Education, Skills Training and Social Welfare
Education, Youth and Social Welfare	Youth, Sports and Culture

	Office of the Governor Finance and Economic Planning Public Service and Quality Management		
	County Public Service Board		
	County Administration and Decentralized Units		
	County Assembly		
Public Administration	County Law Office		
Water and Irrigation	Water and Irrigation		
Land, Environment and Natural	Lands and Physical Planning		
Resources	Environment and Natural Resources		

The County Government undertakes to continue to implement projects and programmes that aid in achieving the Big Four Agenda and Vision 2030 as enumerated in the County Integrated Development Plan (CIDP 2018-2022). The County is also set to embark in the preparation of the third County Integrated Development Plan (2023-2027)

## 5.0 COMMITTEE RECOMMENDATIONS

Hon. Speaker, the Committee recommends:

- 1) That the County Treasury reviews the compilation of County projects and considers deferring new projects by one financial year while adequately complementing funding and provision of funds for stalled projects before finalization of the Budget Estimates for FY 2022/23.
- 2) That during the preparation of the Budget Estimates for FY 2022/23, the County Treasury should consider the matter of pending bills and ensure that these are adequately provided for within the approved expenditure ceilings.
- 3) During the year under review, the county collected Own Source Revenue of Ksh. 1,296,364,669. The committee observed that the county is able to perform much better on collection of OSR and therefore recommend that the County Government:
  - a. Ensures strict enforcement measures to minimize loss of revenue.
  - b. Strengthens internal controls.
  - c. Automates all the channels of revenue collection.
  - d. Implements the County property Valuation Roll.
- 4) That the procurement processes under the development budget should be initiated in good time to facilitate timely completion and payment of the projects. This will also aid in addressing the issue of pending bills as projects will be executed and paid for in the FY in which they were initially budgeted for.
- 5) That the County should keep on increasing the budgetary provisions for development budget estimates as this will lead to more and better services to our people. The committee recommends that the projected ceilings should greatly guide the preparation of the FY 2022/23 Budget Estimates.
- 6) That the County Government should put measures in place to reduce the overall wage bill which stands at 50 per cent of the projected resources. The set limit is capped at 35 per cent and the County Government should work towards reducing the same to the set limit. This will release a lot of resources to development programs.

#### 6.0ACKNOWLEDGEMENT

Hon. Speaker, the committee wishes to thank the Office of the Speaker and that of the Clerk for the support extended to the Committee by facilitating it to fulfill its mandate. Our sincere gratitude is extended to the County Treasury for being part of this critical process of reviewing CBROP.

Finally, the Committee would like to acknowledge the Budget and Appropriations Committee Secretariat for the role they played in reviewing and processing CBROP 2022. It therefore my pleasant undertaking, on behalf of the budget and appropriation co Budget and Appropriations Committee to table this report and recommend it to the House for adoption.

Report prepared by:

Evelyne Kimote, Senior Clerk Assistant Susan Kiluva, Clerk Assistant II. Sylvester Nzangi, Fiscal Analyst H. Wanyoike Njuguna, Hansard Editor. Thank you, Hon. Speaker.

(Applause)

Hon. Temporary Speaker: Thank you Hon. Dominic.

(Question proposed)

I now invite Members to contribute on the same. Any Member? Hon. Kisini.

**Hon. Kisini:** Thank you, Mr. Speaker for allowing me to contribute on this debate. I want first to thank the Committee, the Chair of Budget and the entire committee for bringing to us this good report. I just want to raise two questions which were highlighted by the Chairman as he was reading. First is the outstanding bills; we have spoken and spoken about these outstanding bills which are making the County Government not prosper. We are passing this budgets and Hon. Members I think we are going to leave a very big debt which is going to be taken over by the other coming government.

I also want to speak about the wage bill which is highly bloated and which hindered our development because much of the funds paying or overpaying the workers. That has been a source of headache and I do not know what they are going to do but we are going to leave that heavy debt to the coming government. Mr. Speaker, I think that is an ongoing concern. Thank you, Mr. Speaker.

Hon. Temporary Speaker: Thank you, Hon. Kisini, for you contribution. Hon. Mutinda.

**Hon. Mutinda:** Thank you, Hon. Speaker. I stand by thanking the Chairman and the committee for the good work done and just say that I am a member of that committee and I wish to say that the work was diligently done and I just urge the County Government in the Executive side to ensure that the pending bills report is clear and is made public because every time we do

these reports here, the pending bills have never been given and has never been known in this House and is wrong that it becomes secret.

Mr. Speaker, I think that something should be done because all the way we cannot continue talking the same thing. We have to make it known and programmed on how it is going to be paid because it is the government directive that it would be paid the first charge and the time is coming when it will not be easy for implementation of projects because a time is coming when a charge will sweep all the development money so it should be made clear so that it is done away with.

The other thing is the revenue streams. Mr. Speaker, we have talked about site value rates on lands and area rates and those are other sources of revenue where, in this House, we have allocated in the budget to have the Valuation Roll done again to come to the current value because our proximity to the city so the first city of Kenya should help us also have good rates. Remember, Mr. Speaker, the SGR land rates are never collected; they never appear anywhere, they are not valued and those are areas where we can get a lot of money.

There is this issue of Kenya Power tariffs which should also be paid because electricity is produced mostly in our area. The poles which crisscross our counties so Mr. Speaker, I think a lot has to be done so that the revenue we get which is own source revenue then the recurrent rate will be allowable as per the law. So I just want to say that this should be fast tracked and a lot has been said in the report on many things which were to be done and the reports seems to talking the same every year, appearing the same way.

When will we say we have finalized with this and we are engaging on this? So as a County we should engage and see to it that we achieve our goals. If it is about certain achievements, they should be achieved within specific achievements so that we also deal with other matters. With those few remarks, Mr. Speaker, I thank you and thank the house for the time you have given to me.

## **Hon. Temporary Speaker:** Thank you, Hon. Mutinda. Hon. Kamitu.

**Hon. Kamitu:** Thank you very much, Hon. Speaker. I also appreciate the good work that the Committee for Budget has set down and the subject matter here Hon. Speaker is the review of County Budget Review and Outlook Paper for 2022 and in nutshell it is the summary of in regard to the budget programme. Areas that we are supposed to review and see exactly where we should improve so on this note, Hon. Speaker, you have also heard from the previous contributors noting areas that we are supposed to improve on. For example on the wage bill, payment of the pending bills and more importantly Hon. Speaker, we should also be reviewing issues in regard to providing provisions for the stalled projects.

It has been a repetition where we have not been completing identified projects so it is also important that if the Executive should also give a priority that once a project has been identified, it is important that project to be completed that when it completed it is an indicator that the contractor will be paid and when there are these stalled projects it means it is a repetition hence pending bills.

So this is another area where we should look as an Assembly that once a project has been identified it should be completed and the contractor paid for that matter. Otherwise, it is a good paper for the County Budget Review and Outlook Paper and this is a report that the Executive should review and give out a good outlook for 2022. Thank you, Hon. Speaker.

**Hon. Temporary Speaker:** Thank you, Hon. Kamitu. I call the mover of the motion to reply.

**Hon. Ndambuki:** Thank you, Hon. Speaker. I first want to thank the House for the contribution. Hon. Speaker, from the report it is evident that if we are to take Machakos from the level that we are to the next level, we have got to strengthen our revenue streams so that we will be able to realize our potential that we have as a County. I believe that we can do much better than the projected collection we have set so that we can be able to have much more money for development and that way, Hon. Speaker, we will be able to realize a better future for the people of Machakos. Thank you, Hon. Speaker.

(Question put and agreed)

(Applause)

# **ADJOURNMENT**

**Hon. Temporary Speaker:** The House stands adjourned to Wednesday, 30thth March, 2022 at 2.30 p.m. Enjoy your lunch, Hon. Members.

The House is rose at 12.35 p.m.