# REPUBLIC OF KENYA

### MACHAKOS COUNTY ASSEMBLY

#### OFFICIAL REPORT

Thursday, 30<sup>th</sup> April, 2020

**Special Sitting** 

(Convened via Kenya Gazette Notice No. 3264 of 21<sup>st</sup> April, 2020)

The House met at 2.50 p.m.

[The Speaker (Hon. (Mrs.) Mwangangi) in the Chair]

#### **PRAYERS**

**Hon. Speaker:** Hon. Members, I see we don't have quorum. Serjeant-at-Arms, please ring the bell.

(Quorum Bell rung for 10 minutes)

Hon. Members, I see we have quorum. Serjeant-at-Arms, please stop the bell. Good afternoon, Hon. Members. I am now calling upon us to start the sitting for this afternoon, and thank you for availing yourselves on time. I know we've sat since morning. We took a very short break. I will call upon the Clerk to proceed, please.

#### **MOTION**

REPORT ON THE COUNTY FISCAL STRATEGY PAPER 2020

#### Hon. Ndambuki:

Hon. Speaker, that aware THAT the County Fiscal Strategy Paper (CFSP) informs the county budget proposals for the year and outlines the broad strategic priorities and policy goals that will guide in formulation and implementation of the County budget for the coming year and the Medium Term;

Aware THAT the County Treasury, pursuant to Section 117(1) of the Public Finance Management Act (PFMA), 2012 is mandated to prepare and forward the Fiscal Strategy Paper to the County Executive Committee for approval and subsequently submit the approved CFSP to County Assembly, by 28<sup>th</sup> February of each year for approval;

Noting THAT the 2020 Machakos CFSP is the third in the County's plan period 2018-2022 and that it was submitted to the County Assembly on 28<sup>th</sup> February 2020 and was committed to the committee on Budget and appropriation on 3<sup>rd</sup> March, 2020;

Hon. Speaker, I wish to move the motion that this House discusses and approves the report of the Budget Committee on the County Fiscal Strategy Paper of 2020.

I wish to call upon Hon. Angela to second.

Hon. Speaker: Thank you, Hon. Dominic. Hon. Angela.

Hon. (Ms.) Munyasya: I do second the motion.

Hon. Speaker: Hon. Dominic, you may proceed.

**Hon. Ndambuki:** Thank you Madam Speaker, I'm going to read the report, dated today, 30<sup>th</sup> April, 2020 which was prepared by the Budget and Appropriations committee of Machakos County Assembly.

The County Fiscal Strategy Paper (CFSP) informs the county budget proposals for the year. It outlines the broad strategic priorities and policy goals that will guide in formulation and implementation of the County budget for the coming year and the Medium Term.

The 2020 Machakos CFSP is the third in the County's plan period 2018-2022. The CFSP was submitted to the County Assembly on 28<sup>th</sup> February, 2020 and was committed to the committee on Budget and appropriation on 3<sup>rd</sup> March, 2020.

## Legal Basis for Preparation of the CFSP

The County Treasury, pursuant to Section 117(1) of the Public Finance Management Act (PFMA), 2012 is mandated to prepare and forward the Fiscal Strategy Paper to the County Executive Committee for approval and subsequently submit the approved CFSP to County Assembly, by 28<sup>th</sup> February of each year.

Sub-section 5 of Section 117 of the PFMA provides that, in preparing the County Fiscal Strategy Paper, the County Treasury shall seek and take into account the views of:-

- a) The Commission on Revenue Allocation;
- b) The public;
- c) Any interested persons or groups; and
- d) Any other forum that is established by legislation.

The CFSP indicates that public participation for were carried out at the ward level on 21 st February, 2020 which had been preceded by village level consultative for on 20 th February, 2020. It is further indicated that the CFSP was circulated to the County Executive Committee for their input before submission to the County Assembly.

Pursuant to Sub-section 6 of Section 117 of PFMA, not later than fourteen days after submitting the County Fiscal Strategy Paper to the County Assembly, the County Assembly shall consider and may adopt it with or without amendments. The County Treasury should publish and publicize the County Fiscal Strategy Paper within seven days after it has been submitted to the County Assembly as provided under Section 117(6).

Rationale for the Fiscal Strategy Paper

The strategy paper articulates priority socio-economic policies and structural reforms as well as sectoral expenditure programs to be implemented in the fiscal year 2020/2021 and in the medium term. The County Fiscal Strategy Paper aims to:

- i. Specify the broad strategic priorities and policy goals that will guide the County Government in preparing its budget for the coming financial year and over the medium term;
- ii. Provide linkage with the national objectives in the Budget Policy Statement;
- iii. Provide the financial outlook with respect to County Government revenues, expenditures and borrowing over the medium term; and
- iv. Provide a basis for stakeholder engagement in the formulation and implementation of County priorities and budgeting.

### County Strategic Objectives and Priorities

Agriculture and Cooperative Development Sector

Under this sector, the County's priorities are as follows:

- 1. To modernize the Machakos Agricultural Training Centre.
- 2. Provide free certified seeds; subsidized fertilizer; free tractor services, train farmers on post-harvest management and establish demo farms.
- 3. Under the Quarter acre program, the County will provide high value crops seeds; fruit trees like mangoes, passion, pawpaw, oranges, grapes and macadamia; promotion of avocado production; pest and disease management in addition to soil analysis and testing.
- 4. To increase fish production by promoting aquaculture development; capture fisheries management in Masinga and Kamburu dams; fish inspection and quality control and strengthen extension services.
- 5. Expand irrigation schemes and enhance water harvesting through provision of water tanks.
- 6. Create value addition through establishment of fruit and milk processing plants, cereal and pulses processing, packaging and branding facility; coffee revitalization through establishment of a coffee credit revolving fund; capacity building of cooperatives; marketing of quarter acre products; monitoring and evaluation.

#### Health Sector

The sector will aim to achieve highest possible standards of quality healthcare services that are affordable, equitable, accessible and responsive to client needs. This will propel the sector towards realization of universal health coverage which will be achieved through the following strategic interventions:

- 1. Reduce the burden of communicable disease. This will be achieved by reducing morbidity and preventable deaths from infectious disease including HIV, TB and malaria through primary prevention and effective treatment.
- 2. Halt and reverse the rising burden of non-communicable diseases through adoption and implementation of NCD policies and guidelines.
- 3. Improve health infrastructure through construction and upgrading of health facilities and adoption of clear maintenance programs.

- 4. Improve access and demand for essential and specialized health services through purchase of laboratory, specialized medical and dental equipment and modernization of accident and emergency units.
- 5. Adequate staffing, provision of health products, supplies and other utilities.
- 6. Improve reproductive maternal newborn child and adolescent health services (RMNCAH) including HIV prevention.
- 7. Strengthen primary healthcare services.
- 8. Reduce the burden of violence and injuries through adoption of strategies that address each of the causes of injuries and violence.
- 9. Minimize exposure to health risk factors by strengthening interventions that lead to positive health behaviour in the population.
- 10. Strengthen collaboration between health and other sectors that have impact on health.
- 11. Mainstream the research agenda to infirm policy and practice.

### Energy, Infrastructure and ICT Sector

# 1. Expansion of roads and transport network

Complete Kithini-Vota road, completion of Seveni-Kionyweni road, Phase II of Kincar-Airways-Zebra road and Githunguri police station, upgrading of Mwala Level 4 Hospital access road to bitumen standards. Grading and gravelling of access roads, pothole patching on paved roads, drainage structures (culverts, drift and gabions), road making and signage installation on paved roads besides road corridor surveying and heavy grading.

Construction and maintenance of workshops, management of existing bus parks, matatu (PSV) SACCOs management, operationalization of county transport and safety committees, construction of air port's run way, thin tall buildings, conference facility, Matuu and Machakos County Office, public facility, transport, roads and public works office block, road maintenance policy and county public transport policy.

### 2. Enhancing access and affordable energy

In collaboration with National government enhance rural electrification and distribute more transformers, put measures to promote renewable energy use, install *mulika mwizi* besides promotion of renewable technologies.

#### 3. Promote the use of ICT

Install Wide Area Network (WAN) and other ICT infrastructure, develop ICT and communication policy, install County clocking and telephone IP system.

#### Public Administration

- 1. The County administration will construct and equip of sub-county and ward offices, purchase of administration uniforms; dumpsite construction, purchase of communication equipment and purchase of compacting trucks, provision of garbage collection bins.
- 2. Finance will digitize collection and management of revenue, purchase of revenue vehicles and audit system, preparation of revenue, financial and budget policy documents.
- 3. County image directorate will undertake County branding by installation of road signage & gantries and county beautification.

- 4. Public service and Quality management will prioritize development of performance management system; development and implementation of quality assurance manual; and carry out staff skills development.
- 5. The priorities of the project delivery directorate will be formation of project management committees, stakeholder engagement (public participation/feedback forums), site verification visits (M&E) and publication of county reports/statistics and project tracking system.
- 6. Development of annual development plan, annual progress reports and sector policies and research and economic surveys.
- 7. Construction of rehabilitation centers, enhance advocacy, communication and mobilization in relation to liquor management and licensing.

# Education, Youth and Social Welfare Department

- 1. Invest in quality early childhood development and vocational training through:
  - a) Construction of ECDE classes.
  - b) Distribution of food to ECDE.
  - c) Purchasing and distributing of learning materials.
  - d) Recruitment of additional ECDE teachers.
  - e) Construction and improvement of vocational training institutions.
  - f) Distribution of funds and additional instructors to various VTCs registered with TVET.
  - g) Promotion of co-curriculum activities in learning institutions.

#### 2. Strengthening the social safety net and empowering the youth and the women

The County will promote gender, youth and improve the livelihoods of the vulnerable groups and people living with disabilities through:

- a) Establishing table banking for PLWDs, women and youths.
- b) Awarding bursaries to the needy students.
- c) Establishing Machakos disability Board.
- d) Provision of necessary devices to PLWDs.
- e) Establishing gender based violence rescue centres.
- f) Provision of food to registered children homes.
- g) Establishment of a home for needy elderly persons.
- h) Sensitization of prevention and management of HIV/Aids.

### In order to empower the youth the County will:

- a) Hold youth empowerment conference to mentor the youths on entrepreneurial skills and leadership.
- b) Construct innovation centres and establish talent academies.
- c) Construction of sports facilities.
- d) Refurbish of all community playing grounds.
- e) Refurbish and maintain existing sports facilities.
- f) Provide sports equipment.
- g) Hold county sports tournament.
- h) Promote Machakos united team.
- i) Carry out sports advocacy, communication and mobilization.

### 3. Promotion of culture and arts

Making arts and culture a source of livelihood through:

- a) Promotion and marketing of Akamba culture.
- b) Construction of curio outlets, cultural center and heritage museum.

#### Lands Environment and Natural Resources

Under this sector, the county will:

- 1. Prepare a valuation roll.
- 2. Digitization of building approval process.
- 3. Development of GIS online land records system.
- 4. Develop spatial and zoning plans.

In order to manage the environment and natural resources the County will:

- 1. Create awareness on environment and climate change issues.
- 2. Develop environment and climate change laws.
- 3. Carry out cleaning of Athi River.
- 4. Establish climate change units, committees, directorates, funds and information centres.
- 5. Promote clean and cooking stoves and green energy.
- 6. Mainstream climate change activities in county projects and programs.
- 7. Implement of transition implementation plans (TIPs).
- 8. Establish tree nursery.
- 9. Provision of tree seedlings.
- 10. Develop of waste land fill.
- 11. Purchase of tools/equipment for waste collection and environment.
- 12. Carry out enforcement, monitoring ad surveillance.
- 13. Carry out environment impact assessment and environment audit.
- 14. Rehabilitate denuded land and degraded rivers.
- 15. Regulate quarrying, mining, natural stones masers, natural soils/clay.
- 16. Promote nature based enterprises (apiculture, tree nurseries, landscaping activities)
- 17. Promote sand value addition.

The urban and development sub sector will undertake the following:

- 1. Shelter upgrading.
- 2. Urban regeneration.
- 3. Renovation of staff houses.
- 4. Survey and titling of new city and development of urban institutions (Municipalities).

# Water and Irrigation Sector

The county will invest in clean water supply through:

- 1. Reticulation of water from boreholes and dams to water points.
- 2. Drilling boreholes and rehabilitation of the existing ones.
- 3. Construction of dams and desilting of the existing ones.

- 4. Treatment of water sources.
- 5. Construction of elevated water tanks.
- 6. Distribution of water tanks to schools, county facilities and churches.
- 7. Construction of water treatment units/plants.
- 8. Construction of water pans.
- 9. Maintenance of plants and equipment (drilling rigs, dozers, TPUs support trucks, utility vehicles).
- 10. Water quality control through establishment of county water laboratory.
- 11. Urban water supplies through; subsidy to water service providers, last mile water connectivity, last mile sewer connectivity, onsite sanitation, decentralized treatment facility(DTF) in Syokimau, Mlolongo, Tala, Masii, Wamunyu, Matuu and sewer upgrading in urban areas.
- 12. Construction of gabions and water weirs.
- 13. The county will also expand existing irrigation schemes as well as rehabilitate and maintain Kabaa and Kauti schemes.

### Commercial, Tourism and Labour Affairs

- 1. The county will continue to focus on sustaining a conducive business environment so as to attract and encourage investment and job creation.
- 2. The county through the tourism sub sector will undertake construction of theme park in Masinga, renovate rest areas, develop Kyamwilu gravitational site; construction of monuments; marketing Machakos tourism circuit; document tourist attraction sites in Machakos; hold beauty pageants; construct and equip studios; film and music production; market and promote tourist attraction sites; develop and maintain recreational parks through beatification and landscaping and construct a team building center.
- 3. The trade subsector will construct market sheds; fencing and upgrading of livestock markerts; fabrication of outdoor parasols; SME summits, business conferences, trade fairs ad exhibitions; construction of jua kali sheds; construction and upgrading of boda boda sheds; establishment of the Machakos Entreprise Development Fund; construction of modern kiosks; construction of modern bus stop sheds; construction of industrial parks; operationalization and commissioning of jaw crushers; construction of cottage industry centres and construction, equipping and operationalization of business incubation and innovation centers.
- 4. The county will conduct annual business and investment exhibitions and fairs; organizing of stakeholder forums; construction and operationalization of one-stop-shops; construction of toilets along major highways; construction and upgrading toilets in market and market centres.

# Fiscal Outturn and Framework

Hon. Speaker, to fund these programmes, the County Treasury proposes the fiscal framework to be as follows:

Hon. Speaker, the resource envelope for financial year 2020/21, has total revenue of Ksh. 11,016,948,638.00 consisting of equitable share of Ksh. 8,039,100,000.00, conditional grants and loans of Ksh. 1,248,050,406.00 as well as own source revenue of Ksh. 1,729,798,232.00

Hon. Speaker, the expenditure framework is proposed at Ksh. 11,016,948,638.00 constituting of development expenditure of Ksh. 3,305,084,591.00 and recurrent expenditure of Ksh. 7,711,864,047.00. The recurrent expenditure constitutes compensation to employees at Ksh. 5,417,874,351.00 and operations and maintenance of Ksh. 2,293,989,696.00

Hon. Speaker, in relation to the fiscal responsibility principles, the treasury proposes to allocate 30 per cent of the total revenue on development expenditure while compensation to employees stands at 49 per cent. The Committee notes that allocation of compensation to employees has violated regulation 25(b) of the PFMA 2012 which sets it at a maximum of 35 per cent of total revenue. However, the proposals of the County Treasury relating to development expenditure are in line with Section 107 of the PFMA 2012, which sets it at a minimum of 30 per cent.

Hon. Speaker, the above information is as presented in the table below and we look at the table where we have the resource envelope where we have the CFSP equitable share---

**Hon. Speaker:** Hon. Dominic, do you want us just to look at it or you can read these figures? You can read?

Hon. Ndambuki: I can read, Madam.

**Hon. Speaker:** Chair, just tell us conditional grants... you don't have to read the amount, just tell us 'see that amount provided' because we have it already on the record.

Hon. Ndambuki: Thank you; I stand guided. Conditional grants we have: -

- i) Level 5 Hospital.
- ii) Compensation for user fees foregone.
- iii) Leasing of Medical Equipment.
- iv) Rehabilitation of Youth Polytechnics.
- v) Road Maintenance Levy Fund.
- vi) UHC by World Bank.
- vii) DANIDA for UHC.

Then we have loans and grants. Under that we have total conditional grants and loans amounting to Ksh. 1,248,050,406.00 and we have own source revenue.

**Hon. Speaker:** Tell us about the own source revenue. Just read it out.

**Hon.** Ndambuki: The own source revenue is Ksh. 1,729,798,232.00 and equitable share as per Article 203(2) of the Constitution of Kenya is Ksh. 8,039,100,000.00. Total revenue amounts to Ksh. 11,016,948,638.00. Expenditure as per the above explanation is on personal emoluments, operations and maintenance. Total recurrent budget proposal is Ksh. 7,711,864,047.00 while development is Ksh. 3,305,084,591.00.

Important ratios to note are development to total budget is 30 per cent and personnel emoluments to total budget is 49 per cent.

Proposed Ceilings and Recommendations Departmental ceilings Madam Speaker, the County Executive Committee for Finance has proposed the following departmental ceilings:

### Office of the Governor

In the office of the Governor, the proposed ceiling is Ksh. 452,472,952 for recurrent and Ksh. 3,819,596 for development. The Committee recommends Ksh. 530,019,584.00 for recurrent and Ksh. 3,819,596.00 for development.

#### Public service, Labor and ICT

The proposed recurrent ceiling is Ksh. 5,820,826,170 (this includes salaries for all departments as well as the office of the Governor) and a development ceiling of Ksh. 21,118,007. The total departmental ceiling is Ksh. 5,841,944,177.

The Committee recommends a ceiling of Ksh. 746,782,721.00 for recurrent expenditure and Ksh. 21,118,007.00 for development expenditure

# Trade, Economic Planning and Industrialization

The proposed ceiling for the department is 15,871,872 for recurrent expenditure and Ksh. 91,317,950 for development. The total proposed ceiling for both recurrent and development is Ksh. 107,189,822.

The committee recommends Ksh. 72,691,972.00 for recurrent expenditure and Ksh. 91,317,950.00 for development expenditure.

## Finance and Economic Planning

The proposed recurrent expenditure ceiling is Ksh. 21, 983,827 and a development ceiling of Ksh. 56,663,845. The total proposed ceiling for both recurrent and development is Ksh. 78,647,672.

The committee recommends a ceiling of Ksh. 321,103,835.00 for recurrent expenditure and Ksh. 56,663,845.00 for development expenditure.

### County Administration and Decentralized Units

The proposed recurrent ceiling for the department is Ksh. 16, 671,857.00 and a development ceiling of Ksh. 45,812,000.00.

The committee recommends Ksh. 385,195,298.00 for recurrent expenditure and Ksh. 45,812,000.00 for development expenditure.

#### Agriculture, Food Security and Cooperative Management

The proposed recurrent ceiling in this department is Ksh. 10,404,699.00 and a development ceiling of Ksh. 325,855,161.00.

The committee recommends a ceiling of Ksh. 232,157,144.00 for recurrent expenditure and Ksh. 325,855,161.00 for development expenditure.

### Health and Emergency Services

The proposed recurrent ceiling is Ksh. 492,216,016.00 and a development ceiling of Ksh. 566,831,710.00. The total proposed ceiling for the department is Ksh. 1,059,047,726.

The committee recommends Ksh. 3,375,392,170.00 for recurrent expenditure and Ksh. 566,831,710.00 for development expenditure.

#### Road, Transport, Public Works and Housing

Under this County Department, the proposed recurrent ceiling is Ksh. 7,204,558.00 and a development ceiling of Ksh. 1,048,935,417.00.

The committee recommends Ksh. 144,488,933.00 for recurrent and Ksh. 1,392,207,515.00 for development.

### Education, Skills Training and Social Welfare

The proposed recurrent ceiling is Ksh. 17,920,674.00 and Ksh. 155,192,410.00 for development ceiling.

The committee recommends Ksh. 215,195,439.00for recurrent expenditure and Ksh. 216,192,410.00 for development expenditure.

#### Energy, Lands, Housing and Urban Development

The proposed recurrent ceiling is Ksh. 5,126,821.00 and a development ceiling of Ksh. 134,384,083.00.

The committee recommends Ksh. 67,184,782.00 for recurrent and Ksh. 134,384,083.00 for development expenditure.

### Tourism, Youth, Sports and Culture

Under this Department, the proposed recurrent ceiling Ksh. 5,532,083.00 and a development ceiling of Ksh. 167,600,000.00.

The committee recommends Ksh. 97,649,075.00 for recurrent expenditure and Ksh. 167,600,000.00 for development expenditure.

## Water, irrigation and Natural Resources

The proposed recurrent ceiling for the department is Ksh. 3,270,260.00 and a development ceiling of Ksh. 480, 114,414.00.

The committee recommends Ksh. 95,779,699.00 for recurrent expenditure and Ksh. 541,114,414.00 for development expenditure.

#### County Public Service Board

The proposed recurrent ceiling is Ksh. 1,217,103.00 and a development ceiling of Ksh. 6,200,000.00. The committee recommends Ksh. 51,682,382.00 for recurrent expenditure and Ksh. 6,200,000.00 for development expenditure.

#### County Assembly

The proposed recurrent ceiling for the County Assembly is Ksh. 841,145,156 and Ksh. 201,240,000 for development.

The committee recommends Ksh. 911,145,156.00 for recurrent and Ksh. 325,000,000.00 for development.

#### Committee recommendations

#### Madam Speaker,

1. The total expenditure ceilings amount to Ksh. 11,016,948,638. The committee recommends that the recurrent expenditure be adjusted from Ksh. 7,711,864,048 to

- 7,246,468, 190 while development expenditure be amended from 3,305,084,593 to 3,770,480,451.
- 2. County treasury had proposed a wage bill of 49 per cent of the total expenditure. The committee recommends that compensation to employees be retained at 35 per cent of the total revenue as per regulation 25(b) of the PFM Act, 2012. This is in line with the data that was provided to the committee showing that some employees had retired but no recruitment was reported.

This points to a decrease in compensation to employee's allocation. The committee further recommends that all the County employees' salaries should be processed through IPPD and not Excel or other equivalent systems. The Committee will not consider salaries which are processed through excel worksheets when finalizing the annual budget 2020/21.

- 1. The county should provide a Debt Management Strategy as required by the PFM Act, 2012 and further include borrowing policies in the CFSP.
- 2. Compensation to employees should be budgeted for in the respective departments where the employees are performing their duties. They should not be budgeted for under the Department of Public Service, Quality Management and ICT.
- 3. In drawing the budget, the County Government should take into consideration, eligible pending bills and allocate at least 20 per cent towards clearing the same.
- 4. The Committee has ensured that the Departments ceilings for the CFSP 2020, have accommodated FY 2020/21 Annual Development approved projects from public participation. Therefore, in making the FY 2020/21 budget, the County Treasury should incorporate all the projects that were identified through public participation and included in the approved Annual Development Plan 2020/21.

Madam Speaker, the Budget and Appropriation Committee is grateful to the Office of the Speaker and that of the Clerk to the County Assembly for facilitating the committee to undertake its mandate. I wish to express my appreciation to the Honorable Members of the Committee who sacrificed their time to participate in the meetings and in preparation of this report.

Madam Speaker, it is therefore my privilege, on behalf of the Budget and Appropriation Committee to table the FY 2020 County Fiscal Strategy Paper before this Honorable Assembly for consideration and approval. Thank you, Madam Speaker.

Hon. Speaker: Thank you, Hon. Ndambuki.

(Applause)

(Question proposed)

Hon. Members, I invite you to debate the motion. Hon. Katumo.

**Hon. Katumo:** Thank you, Hon. Speaker. Mine is very short; actually I am looking at first to congratulate the chairman for the speed in his execution of his report and the report is good. I am looking at page six where he talks about education, youth and social welfare and then No. 2 there is a sub topic there on strengthening the social safety net and empowering the youth and women.

Firstly, when you go down there and look at highlighted points it only talks about the PWDs, the elderly and the children; women are not discussed there. Then, of course, we normally say people

with disabilities, we do not say people living with disabilities any more so the committee should make that correction.

Secondly, there is a point that was raised in the morning by one Hon. Mulatya concerning PWDs sports and therefore a point Hon. Speaker, I think we should include a point where we say promotion of disability sports. Thank you, Madam Speaker.

**Hon. Speaker:** Thank you, Hon. Katumo. Hon. Kisila I can see you want to give Hon. Masesi I have in mind members who did not utter a word in the morning although at that particular time the matter was different from now. Hon. Masesi.

**Hon.** Masesi: Thank you, Madam Speaker. Madam Speaker, just before I give my contribution towards the CFSP, kindly you will allow me to mention something as the chairperson health committee. Just to inform the House that Madam Speaker, yesterday we received the approval of Machakos Level V laboratory to perform the Sars-Covid-2 tests and also we did receive the reagents so Madam Speaker, I can confirm that now we are able to test our people.

### (Applause)

This is above the screening we are doing aimed to be done across all our health facilities to have the thermometers that can screen the temperatures. Madam Speaker, where need be we will be doing tests which we hope to be receiving the results within seven hours.

Madam Speaker, again I am happy we still have got one positive case. So far Madam Speaker as a county we have tested 47 of which 38 have turned to be negative one positive and we have eight cases, Madam Speaker, which are pending to get the results. Madam Speaker, the report I am giving is per 28th April this month. Madam Speaker, the Chair of health committee, again I would like to note that I am working on a Bill to deal with these unforeseen pandemics in the future so that we can always sort our people and be in line with all events which might come due to the fact that we do not always have an emergency fund and I want to believe the Bill will take care of the same, Madam Speaker. Madam Speaker, coming again to today's contribution---

**Hon. Speaker:** Just a moment before you come to your contribution, Hon. Masesi. I just want to notify the members that Hon. Masesi is one member who really has done a lot and he has a passion for coronavirus disease fighting it. He has a passion for fighting it I see him in the same committee with me, Hon. Kamitu and Hon. Majority Leader and I see him texting even in the dead of the night because he says this and this have happened. So he wants to see solution and thank you so much Hon. Masesi and the House appreciates you keep it up.

#### (Applause)

**Hon.** Masesi: Thank you, Madam Speaker. You have really reminded me that we have distributed knapsack sprayers for Covid 19 decontamination Madam Speaker, across all our health facilities whereby Machakos Level V is meant to get five of the knapsack sprayers Kangundo Level IV is getting three, Kinanie health center will have two, Kathiani Level IV will have three, Matuu Level IV hospital will have two, Mwala Level IV two Masinga, Ndithini, Mutituni and Kalama Level IV each will get one sprayer, Madam Speaker.

Madam Speaker, to do with the sub-counties Machakos Town sub-county will get nine Matungulu Sub county 10, Kangundo sub county 10, Mavoko Sub county 10, Mwala eight, Yatta sub county eight, Masinga sub county eight., Kathiani seven and Kalama nine. Madam Speaker these sprayers will be doing continuous job across all our market places and urban centers.

Madam Speaker, I want to believe even though we have not been able to give masks as expected, I want to believe the executive is doing something to make sure that we will have something to give even though in my opinion Madam Speaker, we only managed to give a masks per day it will not bring a lot of impact rather than Madam Speaker working and seeing on how we will test more people and check the health of the people.

So Madam Speaker, my opinion was let us not focus on the masks because we cannot give like two to three days. We can only give for one day Madam Speaker these masks are not re-usable they are used once and they are done. If you look at the population of Machakos Madam Speaker, 1.7 million people you multiply by the cheapest Ksh. 100 Madam Speaker, it is a lot of money. So Madam Speaker that is the much I can report for today but I am always informing the House at our common forum. Thank you, Madam Speaker.

Madam Speaker I will just mention briefly because I have seen the ADP we had in the morning and now the CFSP Madam Speaker, they are all talking of 2018/2019 and 2020/2021. Madam Speaker, we have not done anything 2019/2020 and we are like two months to the lapse of the year Madam Speaker and Madam Speaker if I am not wrong the news last night said that the proposed amounts to be deducted by the national government by the National Treasury they have ceased and we are getting the full amount from the National Government, Madam Speaker.

Madam Speaker, my question is if the development monies have been coming as per the budget and Madam Speaker, we have not been able to do any project apart from the KRB projects, it is a big concern by the House and I think we need to agree on the way forward bearing in mind that this is a full financial year we have not done any development in Machakos County. Thank you, Madam Speaker.

Hon. Speaker: Thank you, Hon. Masesi. Hon. Kisila then I will come to Hon. Kisini.

**Hon. Kisila:** Thank you Madam Speaker. Madam Speaker I have a small challenge as Mheshimiwa Mitaa mentioned in the morning about SMART objectives. If you look at these objectives from this CFSP we have a problem. If you go, for example, to agriculture look at how many things they want to do in this financial year and the monies available. If you look at six objectives, that is agriculture alone. If you go to health sector you will get 11 things they want to do. Energy the same thing; if you go to public service seven things. Madam Speaker, the point I am trying to drive here, I am having a problem with trying to prioritize what we need to do.

That is the problem we have been having. We do too many things and end up doing too little why can't we prioritize and come up with very specific SMART things which we must do. For example, if you come to agriculture we can identify two objectives or two things we must do and we give them the money. If we go to health sector why don't we say we do two things which we must do very well and do them. If you go to ECDE and education, we say we...there is no need of constructing new classes when you have not equipped the previous ones.

There is no need of talking about purchasing and distribution of learning materials when you have not recruited the teachers. So, Madam Speaker, I am pained to and maybe the chairman can guide me on this one; is there a meeting which has been set between ourselves and the executive just we sit down and prioritize what we want to do because money is not available and if money is not available we must identify few things we must do and do them very well other than doing too many things and doing too little.

That is my...and Madam Speaker, if we have as an Assembly, we must identify which are the sectors we must put our money in and the sectors we must put our money in we agreed one is water two is roads, health and education. If we give everybody money, I do not know what will happen.

My last contribution is on local revenue, internal revenue. We need to put up mechanisms to establish how we are going to collect more money by automating systems by empowering our people buy, more vehicles for staff. Employ more people to collect more money so you know they say if you continue doing the same thing over and over again and expecting different results you will not go very far. My take is I say this we are just doing the same thing we did last year but one.

This is exactly a replica; if you look at the objectives of agriculture it is just copy and paste. They just copied and pasted what they did last year. Go to health sector copy and paste; nothing new go to education copy and paste the same thing they said last year is the same thing they are saying this year. So my dear brothers, we are in a very tough Catch 22 situation and I think we need to wake up. Either we call a meeting with the executive and discuss and prioritize what we must do and do it very well or we pass documents like these which are copy and paste and end up with the same position we are in today. My take this document does not pass the test of this House.

This document need more work this document needs to be more...people need to sit down together to understand what we must do and do well. If you want us to pass it the way it is fair enough but for me I think we will be getting the same Catch 22 situation we are in. My take is, Madam Speaker, more work is to be done otherwise this is just a replica of the previous County Fiscal Strategy Papers having not changed what was written in 2019.

That is my position Madam Speaker, I might be wrong and I stand guided the chairman can guide us, if he has seen anything different but my last point is we need money for development and we cannot continue all the year talking about money going to staff wages and we continue giving them more money for staff wages. Where are we going to stop and put the brake and say we need 40 percent of the money allocated to development?

The last but not least departments which have not been performing as per our expectations you want us to give them Ksh. 320 million more? I think it is the high time now we go and say Waziri Alwanga you have done well we will give you more money. Muthini you have done well we will give you more money. Agriculture you have not done very well we cut your money.

#### (Laughter)

It is the high time we get to that kind of scenario otherwise we are going to get...let me tell you Members; handshake does not mean we close our eyes and do not see where you are going. The Governor is here, we are his eyes and we know what is happening on the ground with some of these people. We are his representatives and all of us are elected representing our people so that we can do the right thing.

If we continue doing things for the sake of doing things, my brothers and sisters, we are heading in the wrong direction. This document does not pass the test of this Assembly. It needs to go back to be thought about and without wasting more time we do not need to throw it out it can be withdrawn here. We need to give them more time to go and really think about it and prioritize the objectives so that they can become SMART---

**Hon. Speaker:** Hon. Kisila has finished or he is sitting down to be informed?

(Applause)

Oh okay Hon. Kamitu Minority Leader inform the member Hon. Kisila.

**Hon. Kamitu:** Thank you, very much Madam Speaker. Madam Speaker, my point of information is to Hon. Brian whom I respect that I have gone through this document and my point of information is that this is just a County Fiscal Strategy Paper and when we are talking about County Fiscal Strategy Paper, we have just been given these are the estimates that we are supposed to work on so if this is a replica and it is workable I am not seeing any problem.

So my point of information is that it is just a County Fiscal Strategy Paper that should be worked out and followed. The committee of budget really did a very commendable job so it is a question of now as you said we sit down and say we interrogate every department as he says and see what the priorities are. Otherwise, we cannot say this is not a workable document. It is and sincerely I recommend I am not recommending I commend the work that has been done by the budget committee. Otherwise that is my point of information Madam Speaker, it is a workable document, it is not just a replica.

**Hon. Speaker:** Hon. Minority Leader your point of information is never long.

Hon. Kamitu: Thank you, Madam Speaker.

**Hon. Speaker:** And I take it as part of your contribution.

**Hon. Kisila:** Madam Speaker, with all due respect to my leader and I do not have a problem if he is happy with it I do not have a problem. I only have a problem with the objectives; if you have done strategy as a paper and I am a scholar of strategy the minute you have more than six or seven objectives, you have lost it. It means when you start apportioning funds you will allocate very little money and you will go everywhere doing very little and end up doing nothing.

Hon. Masesi has just said if you heard what Mheshimiwa Masesi has said. He has said 2019 is over; in fact we can just do a small checkup or a small appraisal ourselves about 2019 the things we have done and the things we have not done. Mheshimiwa Minority Leader, standing here like this does not mean I am in anyway differing with you but I am just telling you we need to open our eyes and say---

(Hon. King'ori stood in his place)

**Hon. Speaker:** Hon. King'ori, I am not asking you to wake up what is your point of order about Hon. King'ori?

**Hon. King'ori:** Hon. Kisila should stop addressing the Minority Leader and address the Speaker. Thank you, Madam Speaker.

(Applause)

**Hon. Speaker:** Thank you for that, Hon. King'ori.

**Hon. Kisila:** Maybe Madam Speaker, I am at pains to explain my point but I think the members have heard me. The point is we need SMART objectives, we need to prioritize our money well. We are not saying that we will not give executive money but this forms the basis of our budget, Madam Speaker. This forms the basis of our budget for 2020/2021 and if we are okay with those objectives we will end up in the same position we are in. Thank you, Madam Speaker.

Hon. Speaker: Thank you, Hon. Kisila. Hon. Kisini, then Hon. King'ori and Hon. Mutinda.

**Hon. Kisini:** Thank you, Madam Speaker, for giving me time. I also stand here first to give credit to the committee budget which has brought this document that has highlighted various issues. Madam Speaker this document that we have just gone through and the document we had in the morning are twins and you gave us a challenge in the morning that, we might not be seen to do anything. You have heard the cry of the Hon. Members and the keyword here is implementation. There is nothing which is done and we are budgeting for money and this money we do not know where it is going.

Madam Speaker, I stand here and ask, is there a formula we can use which can make the executive get to know that on the ground we are suffering? As a Hon. Member said in the morning, we promised things to our electorates we are always waking up with them in the morning being asked for many things and to be specific, simple things like fuel whereby you need fuel even to take care of garbage collection cannot be found. To fuel our tractors and maybe grade the roads is also very hard.

So, there is a cry for implementation of these projects we are passing and we are yet to pass the budget. If there is a way we can make the executive understand the cry of our people through this Hon. House, we are requesting they be told that let us be strict to whatever we discuss here, to whatever we pass here. A good example and I do not want to be seen as if I want to take it all; the Chairman of Agriculture committee said that money meant for cattle dips is to be reallocated and repair the slaughterhouse in Athi River.

Yes, I do not want the people of Athi River to see that I refused the money but is there fairness? Why can't there be fairness that slaughterhouse at my place gets repaired and all the cattle dip because I still need a cattle dip. So, Madam Speaker, the word here is, implementation, we are crying, we are yearning for it. Thank you, Madam Speaker.

**Hon. Speaker:** Thank you, Hon. Kisini. I had allocated Hon. King'ori, Hon. Whip, before you put up your hand; let us hear Hon. King'ori, then I know Hon. Mutinda I had given me space then I will have Hon. Whip.

**Hon. King'ori:** Thank you, Madam Speaker. I want to first of all to appreciate the job done by the budget committee but also I want to point out something I noticed about the education sector whereby we want to educate our children and we are building a lot of classes and we do not have any furniture for them to sit on or anything which has been highlighted upon erecting buildings there is no furniture in those institutions---

**Hon. Speaker:** Hon. King'ori, just a moment. Hon. Members, if you look at the screens, I have noted that some of the Members when they address they are identified by name even their ward but many of you are not being identified. What is happening? And you know now your electorates are also watching on YouTube so please make sure that if your name does not appear there, even you

can see for Speaker it does not appear but at least they can see the clothes I am wearing and I know that is the Speaker.

So, when you leave check with the HANSARD people so that every time you stand up they identify you by the name and by your Ward. So, go on Hon. King'ori I was just using you.....now they have just brought me but Hon. King'ori continue.

#### (Laughter)

**Hon. King'ori:** Thank you, Madam Speaker. I noticed that for our young pupils, we do not have any furniture for them to sit on. So, we need also to emphasize on the budget of furniture in those schools because we cannot have schools without furniture.

Madam Speaker, the second thing I want to say is that whatever you have passed even our electorates are becoming irritated by the fact that they do not get services even right now I have been speaking to one of my electorates in Githunguri; they wanted to know how much we have given to Muthwani ward yet we cannot see any development going on apart from a few which were done by the Ksh. 10 million projects that we gave yet the contractors are not yet paid and we have already budgeted for the same.

Madam Speaker, it is too late for us to have so many things we pass here yet nobody gets to know what happened after that because when we budget for any money of our project and we give that project some money yet after it has been finished, the contractors are not paid; it is not fair. It is not good for our people. It is good, Madam Speaker, to note that when you are dealing with the budget process like right now we have good paperwork, yes but when it comes to the time of seeing what is there in the budget on the ground it does not add up.

So, what we need to do is one thing; we need to know where our problem is. Maybe we are not enlightened on how to get the executive to implement and if we need to be educated more about implementation so that when we pass anything here so that we can just follow it to the ground so that our people can feel we are working and because they do not understand our nature of our job because we work in committees, it is the high time we think about the second phase of it that.

If one committee cannot work and get the results properly, we need every department committee to make sure that they work together with the Implementation committee so that we can get the results immediately and get advise on each department committee.

Lastly, I want to thank you for making sure that Machakos is well identified in high offices. Thank you, Madam Speaker.

**Hon. Speaker:** Thank you, Hon. King'ori and I got you on all the points and one which you mentioned particularly of the particular committee which has a project which has not been implemented; it should be in the forefront working with the Implementation committee. So, we are still talking about implementation, Members.

Hon. Francis, just a moment; if I can just say, Mheshimiwa Kisila you mentioned about, I am not sure whether it was Mheshimiwa Kisila but one of the Members mentioned the handshake. I hope you have not got mixed up on this aspect of the handshake. Handshake means that there is the cordial relationship between the Assembly and the Executive but it does not mean sleeping on your job; you are the ones who should be awake. If you are the watchmen and you sleep, you know what that means? So, you should not sleep.

We had that procedure which I will not repeat here for purposes of smooth delivery of services so if the services are not being delivered, who will be blamed? It is you. That is what we are

talking about here; let nobody make no mistake. That cordial relationship is very critical but at the same time let each side its role so that the duties that are given to you, you play them to the best and the expectation of the public and the executive does the same, plays its duty to the best and the expectation of the public.

That is what it means to have a handshake. Hon. Mutinda, you were to go and then there is Hon. Majority Whip then we will have Hon. Francis.....I will come to this side Hon. Member, just a moment. Then Hon. Deputy Majority Leader.

**Hon. Mutinda:** Thank you, Madam Speaker, for this opportunity. I start by thanking the Chairman and the committee for this work done and I am privileged to be a Member of that committee. When we saw the document which has been brought, I read and I remember that time telling the committee this is the same story every time of the year. Last year, at a time like this we were preparing the 2019/2020 and so far nothing has been done. Same way, same processes, same way of doing things and expecting different results? Not really.

So, Madam Speaker, I think it is the high time the House stands up to be counted, rises up to the occasion and we try to see that we follow what is due for our people. Madam Speaker, there are priorities which we had that of water as the first, roads, health, education, that way and that is where we should see which is that department that is our priority? Which is that department absorbing its funds well so that we may add that department money and those who are not absorbing the money well for the benefits of the public, we reduce.

With this CFSP, things must change we cannot continue doing things the old way we used to, we have to change this and we will have different results. So, Madam Speaker, I think it is the high time we checked which department will be given more money and which department will be given less. For example, recently, there was a vaccination for animals and my place some animals were vaccinated halfway and the others were left and they were told the vaccination team will come but they never came.

Cattle are dying in Wamunyu; they should have done census or taken data to know there are so many cattle in Wamunyu Ward, so many in other Wards and so that we may not continue losing property. Now those people are losing and nothing is happening. Madam Speaker, I think it is the high time we have to do our oversight role more than any other time before.

Madam Speaker, the other thing is on these budgets; we should see that the marginalized groups, the women, the youth, and the PWDs are supported. One, I think it is the high time we see tangible things where we will have a situation that we can see the people empowered. What is it that the PWDs can do and earn money? What is it that women can do and earn money? What is it that the youth can do and earn money?

A time like this we are all wearing masks from very far and we can make them but we are not; that is an opportunity for our people to grow but we are not doing it. We are just staying as if life is normal but it is not. So, I am calling upon our Government, calling upon ourselves to ensure we have empowerment for our people. If our people are not empowered then we are not doing much. Even if you put the rightful infrastructure with people who are not empowered, Madam Speaker, we will not be doing service to our people.

The other thing is on this issue of Village Polytechnics and such. I think those are areas where we should increase our monies so that we can even benefit from the Big 4 Agenda; the agenda on housing where we can now put our people to go and do the housing and work there because the white-collar jobs are not there and we can support our people by training them to join the informal sector.

So, Madam Speaker, without taking much of the House time, I stop there and say that I support this report but further to this every quarter, the sectoral committees should ensure that it brings reports to this House so that we may see who is working and who is not so that in the first quarter somebody reporting zero reports here has not absorbed any money, we do a supplementary and we channel that money to where our people can benefit. Thank you, Madam Speaker.

Hon. Speaker: Thank you, Hon. Mutinda. Hon. Majority Whip.

**Hon.** Mulatya: Thank you, Madam Speaker. Mine will be very simple, I think what we have been doing is exactly what we are doing. We write very good reports in this House which sounds very well, practical reports but no implementation. Madam Speaker, as much as we want to blame the executive I also want to blame our Chairpersons especially Implementation. We should be seeing reports here, we should be writing a lot of reports about pending projects and all that and we have a committee of the whole House.

I think some of the Chairpersons in this House will be scared that if they make too many reports about the executive their wards will be left out down there. I think it is high time for us to gang up even the lions once they are in the jungle and one of the lions happens to go alone, they will never get food but once they gang, a buffalo will fall down any time and they will have food.

I think we should be each other brothers and sisters' keepers. If we see one Department especially the Implementation committee because we know what will happen; once that committee will go to Masii, I live in Masinga and I always pass through the famous stadium and see what is happening there. I always go to other places.

The people who drive along Garissa road see the projects which are pending there. I know if this committee goes there, the Chair of that committee will never see a grader in his Ward. So, it is very good once they go there they identify their projects, they come back, we see how much money is here then we sit down, as a whole House, so that they will not say Tariq is the one who unclothing our Government.

It should be a process of the whole House. If we gang up, we will win, if we let one person and start blaming one person and say, Hon. Mitaa for agriculture, there is no vaccination, there is no this; let him bring the report here, let it come on the floor of the House. Madam Speaker, you have the powers to commit it in any committee you feel like.

There is committee of the Whole House then we will call anybody here we are going to question them so that we can also protect the interest of our Members because we are left with only two years and now I am telling you Madam Speaker and this Hon. House, nobody is now willing to mess up with the executive because they want that grader to be seen doing something. So it is good to man this executive through the committee of the Whole and I am very serious about this and the Hon. Members know that I am talking about. Thank you, Madam Speaker.

**Hon. Speaker:** Thank you, Hon. Majority Whip. I had actually said I will have Hon. Francis Kitheka. Hon. Kitheka and then Hon. Mulatya. Hon. Kitheka in the morning did not contribute. I appreciate the protocol.

(Loud consultations)

**Hon. Speaker:** Pardon. Hon. Kitheka is supposed to be on his feet and there is Hon. Kiteng'u and I am looking at protocol. You understand?

Hon. Members: Yes.

**Hon. Speaker:** But all of you will have the opportunity. Hon. Francis Kitheka and then Hon. Kiteng'u and I will come to this side.

**Hon. Kalumu:** Thank you, Madam Speaker. Mine is not much but what I want to say is that I appreciate the report that has been given by the Chairman, Budget Committee and I think to the best of my knowledge, it is the third one from when we came here and every time we have been receiving these reports we are very much eager to see whether the said ceilings will be followed.

I remember very well one of the departments of this County spent almost Ksh. 4.5 billion and nothing was done up to now. There is a report which is lying somewhere a certain department used Ksh. 4.5 billion, one department against the set ceilings and now we are setting another one. What is the importance of it if we cannot even first get to know and show the cause as to why we are putting the ceilings.

Again, Madam Speaker, strategic management stipulates very well. It says, if you want to apply strategic management, you need to be very specific. I want to echo the sentiments of Hon. Kisila on what he has said, you look at this report today, we have several goals like seven and in each and every department and the only billions we have, we need to achieve to spend is Ksh. 3.7 billion according to the Chairman today.

So, we are setting the ceilings, we are applying so many goals and the strategies to arrive at them are not there. The money to be spent is Ksh. 3.7 billion, the goals per each department are 7. In distribution, if you look at how we shall distribute that money and achieve what we want, Madam Speaker, we are about to fail.

So, it is my request to the Government of the day and more so the departments to pick not more only two goals which are achievable and be sure that we will not have pending bills which have affected our development today because this year we have not done anything actually we have done minus because we have been told the money which was meant for development will pay pending bills.

So, if we continue like this by putting so many goals with minimal amount of money to spend then it will be like we will be calling for more pending bills and we are here today and we are about to pass it and say continue, have the pending bills and then next year we will be told again there is development because we still have pending bills for the last Financial Year.

Hon. Masesi: Point of information, Madam Speaker.

**Hon. Speaker:** Point of information from Hon. Cosmus Masesi.

**Hon.** Masesi: Yes, Madam Speaker. I am, just informing the Member that even if we were to pay the whole pending bill of Ksh. 1 billion, we will still have some amounts for development so the issue of the pending bills should not come up as an excuse of us not doing development because even if we pay the whole amount of Ksh. 1 billion, there is still a surplus of around Ksh. 2 billion to do development. Thank you, Madam Speaker.

**Hon. Speaker:** I do not know whether I got Hon. Kitheka wrong which I hope I did not. I thought he was saying that as long as you are not doing development and we have pending bills then we are getting nowhere.

Hon. Masesi: Madam Speaker, the Hon. Member said that we are---

**Hon. Speaker:** He is not against payment of pending bills or are you maybe?

**Hon. Masesi:** Madam Speaker, what I am saying is that the Hon. Member said that we are told we have not done development because the money for development has paid---

Hon. Speaker: To pay pending bills.

Hon. Masesi: Yes, Madam Speaker.

**Hon. Speaker:** Your argument is that pending bills is lesser than the development money?

Hon. Masesi: Yes, Madam Speaker.

**Hon. Speaker:** So, we can pay pending bills and still do development?

Hon. Masesi: Sure, that is my point.

**Hon. Speaker:** I think we are in agreement on that one and Hon. Kitheka possibly you can tell us whether that is the same thing you are saying.

**Hon. Kalumu:** Thank you, Madam Speaker. Those were the sentiments of the Deputy Governor when we met at the Youth Centre. We knew very well our budget and we knew very well the amount of spending pending bills which were present at that time---

**Hon. Speaker:** Then, in that case, Hon. Cosmus is saying the same thing which you are saying so we can move on to another point.

**Hon. Kalumu:** Okay, thank you. So, what we need to change is how we plan because this paper of today is for planning purposes. What we need to change is how many goals we need to do per department, we need to tell our counterparts the executive that we cannot bear all this because the amount we spend is minimal. That is what I am saying.

Again, the implementation of each and every budget which comes to this House, I do not know where it changes we even itemized, at one time we itemised everything and we were expecting to do much but up to now, we have only the Ksh. 10 million projects that we can show in our Wards. That is what we have. Until now that is the much we have and with the time left for this term for our term is only two years so we are expecting to spend this budget and another one.

**Hon. Speaker:** It is just one year because come mid-2021 you will start politicking you will start going out to the field; maybe we will even have problem of quorum here because you will be trying to look for votes there.

**Hon. Kalumu:** Yes and this financial year is only two months to the end. So, it is a wake-up call to each and every person, when we were so strict about telling them to let us follow the budget, we were told we were fighting the Government. I am not fighting anyone but I am saying whatever we say here and whatever we pass here let us be implemented and if it is implemented no one will go.....I do not have any war with anyone because somebody sent me here and I am like Jesus. I was sent here by my people the same way Jesus was sent by God.

So, I cannot change the information. How can I change it and have my words to start fighting somebody? So, Madam Speaker, what we need to be serious with is to call......we have not even summoned anyone like a CEC and ask him what he has achieved with the money we have given him. We have not even stopped one of them and told them no we will not give you money because you have not even shown us what you have done with the other money that we have given so we have a lot of work ahead of us but we have limited time. Thank you.

Hon. Speaker: Thank you, Hon. Kitheka. Hon. Kiteng'u.

Hon. Speaker: Thank you, Hon. Kitheka, Hon. Kiteng'u.

**Hon. Kiteng'u:** Thank you, Hon. Speaker. I would like to start with the CFSP resource envelope; this is the third a document we are about to pass in this Assembly since we were elected in 2017 because I remember we sat for the same document for the financial year 2018/2019, again we need the same for 2019/2020 and now we are 2020/2021. Hon. Speaker, after this document, it is always accompanied by the budget where it doesn't vary with more that 5 to 10 per cent of the estimated CFSP.

I will start with the Assembly; the same way the Executive is doing their business is the same way this Assembly is doing their business. I do not know what happens when it comes to implementation of projects. I remember when we joined, we found that the Assembly had progress on how they are going to implement the development in the Assembly and I think we have been carrying forward the development money because when we came there was the budget for the pool cars, there was the budget of the chamber, the Members we have who represent the PWDs cannot even go to their office because there is no lift because all these things have not been implemented.

We also have the ward offices, there is no Hon. Member who is using the own constructed ward office, the one we already gave out the money. Hon. Speaker, we are also here, probably accusing the Executive instead of giving an example. I am not saying the Executive are doing the best, no; we have given two budgets previously and if I look at the Ksh. 10 million projects the ones we passed and we were given by the Governor that becomes Ksh. 400 million and if the development budget is Ksh, 4 billion, then that is a very slight percentage but the Ksh. 10 million projects gave me as a Kivaa ward representative an impact where my people could feel that we are doing something and yet it is not the whole budget.

So what I am asking the Hon. Members is that; as per the departments, we have more than nine; we have roads, agriculture, health and we also have committees representing the same departments and we are about to sit down, interrogate the CEC and Chief Officers on their budgets yet 2019/2020 budget has not been implemented.

We have not received the Ksh. 15 million projects which we agreed in this House and now we have two months to close this financial year and we cannot be able to implement this. We will have to have to carry forward the monies which where to do the Ksh. 15 million projects. The budget was

not for Ksh. 15 million projects, it was of over Ksh. 4 billion whereby we requested our own projects as an Assembly and we agreed that we be given Ksh. 15 million we go and locate; I will do this project and that but not yet.

Who is failing in his duty; is it the leadership, is it this Hon. House because I remember, the Ksh. 10 million projects we sat down with the Executive, we all agreed and I think 60 to 70 per cent has already been implemented. In my ward, what I cannot account for the Ksh. 10 million project is only a Ksh. 1.2 million for toilet project, which has started but the contractor disappeared and I am still following.

But what about our Ksh. 15 million projects before we sit down to talk about another budget for 2020/2021. For me to give you more money, you need to account for what I gave you before I add you more money and that is why when we were being given pocket money in our schools, you could first utilize the money and also explain to the parents I used the money on this and that before you get more.

So Hon. Chairs, I don't chair any committee but before you issue any more money can you get accountability of the money we gave out for the last financial budget. Thank you, Hon. Speaker.

**Hon. Speaker:** Thank you, Hon. Kiteng'u. You have representatives in the CASB, I am just talking of Implementation for the Assembly projects. Yes we have said we will all wake up, so that implementation is everywhere, where you pass a budget, there must be implementation. For the ward offices, I know a number of you Members you know very well that you were to get land and the building was to be started by the CASB and there have been projects that are about 22 we have been giving the capital project reports; Hon. Mutiso and Hon. Caleb who sit in CASB.

So, the ward offices have been constructed and a number of them also are in the process of awarding of contracts; that is something we can pat ourselves on the shoulders. I know the lift is also done; Hon. Members, if you are not aware, it is waiting commissioning and commissioning is handing over by the tenderer. It could not be done in the situation we are in, the COVID.

You also know about the chamber construction; it is in tendering and as a matter of fact, one of the people who had tendered even sued the Assembly because of the tendering process, saying that they were not being awarded and they had won. So, when it has gone to court you cannot award but at least the judgement has been given and if the process is not stopped again, there is going to be awarding because there is a judgement and the way is cleared. Remember there is tendering process which you cannot interfere with and you same Members in 2018 stopped the project. You said you don't want it.

So, Hon. Members, let us agree that we are going to do the right thing starting with ourselves here. Implementation is the key word, you start here and you go out where you are supposed to oversee the development and make sure that it is implemented. I like the spirit of today; is it because COVID virus has made you awake or something. If that is the case then it is a positive thing in that regard so that you know you have a duty to execute and you must execute it and I appreciate that Hon. Kiteng'u. Hon. Kamitu, Minority Leader, Hon. Ndawa, yes Hon. Ikusya has not said anything today and we will come for another round.

**Hon. Kamitu:** Thank you---

**Hon. Speaker:** Point of order Hon. Whip.

**Hon.** Mulatya: Madam Speaker, I am not trying to cut off the Members, but I am just scared if myself and Hon. Phoebe---

**Hon. Speaker:** Because of the curfew, because of the COVID, because of many things; so, Hon. Members, can we now agree now that the Minority Leader is on his feet, one minute and for the other Members half a minute. Just those three, I think we are saying the same thing.

**Hon. Kamitu:** Agreed, Madam Speaker. I have gone through this paper as the Chair for Budget was going through; one, I would like to applaud the Chair and his Committee. Madam Speaker what you have said, is like we are repeating ourselves and the importance of this Paper like I said is that this is a Paper which gives us policies.

It is a budgetary paper which has been brought in to this House by the budget committee. Madam Speaker, as a policy, because this is a strategy paper that articulates the priorities it gives us the pen picture of the budget allocation of the money we get from the national Government and money that we collect from revenues within the county government.

Madam Speaker, as I said, this is a very good Paper with all the objectives and it goes to state that after the budget Strategy Paper has been laid in the House, this is the committee that gives us the guidelines of how we are going to make use of the budgetary allocation in every department.

As I said Madam Speaker, it is very well articulated that after devolution, the county governments were given departments. Now then my question is, what are we supposed to do as an Assembly. We normally receive the policies and priorities from the Executive, as a House, practically we are supposed to approve what comes; we are collaborating.

So, my question and contribution Madam Speaker goes to the various committees that we have. Because every committee relates to the county departments. So what are we saying, Madam Speaker? Having been given the budget policy by the committee of Budget, every Committee has its own mandate, Madam Speaker. Even before we come to implementation, what is the mandate of every committee, Madam Speaker.

Now, this is where we are saying and I agree with Members; it is now the work of the Hon. Members of every respective committee to go through their priorities because every department has got its own priorities, Madam Speaker.

So, what should be our way forward; it is that every committee should be giving this House a quarterly report and if we are not satisfied with that quarterly report that is when we are saying the committees are supposed to interrogate the CECs and their Chief officers in every department so that if we are running short of time because every year the government financial year everybody is aware that we have a time frame. So that every quarterly interrogation should give us a way forward by prioritizing in regard to development; what is your priority in every department.

So, the blame goes to who; to us as Members of the Assembly, because we have got the various committees that are supposed to be following this budgetary policies that we have been given in relation to the ADP which is derived from the CIDP. So, Madam Speaker, my appeal is, Hon. Committees, let us work, let us follow the procedures, let us interrogate and where you see there is a short fall, we summon the head of every department. If the agriculture are doing well, fine. If it is the transport department that is---

**Hon. Speaker:** Point of order from Hon. Mitaa.

**Hon. Mitaa:** Thank you, Madam Speaker. I am surprised when my colleagues address matters as if they don't belong to those committees. Thank you, Madam Speaker.

**Hon. Speaker:** Thank you. If I got what Hon. Kamitu was saying; there are two things he has said about implementation, actually is what he has dwelt mostly on. But here we have the CFSP that we are supposed to be debating and passing, but I think almost all of us are in agreement that we need to prioritize the objectives. Because the money is so little and our needs are so many so that is what strategic planning is all about. Hon. Minority Leader, you had finished?

**Hon. Kamitu:** Yes, Madam Speaker, to finish, my last point was; we should also go because, we might do a budgetary in the county let us say for about Ksh. 10 billion and we are given about Ksh. 7 billion by the national government.

Another example is that, our intention to collect revenue in the county, we may budget for about Ksh. 2 billion and we collect about Ksh. 1 billion. So, we are going to be dictated by what we have against our objectives. That is exactly how we should go; but my emphasis is that, before we come to the implementation part of this, the various committees with their Chairs; and if you find you are a Member of a certain committee and you find the committee is not working well, we can change.

Again, Madam Speaker, I would also appeal for example we have the committee for environment; it has lands, sanitation and it is a big committee so in regard to the commitment of the House, it should be split into two committees that is my observation. Otherwise, thank you, Madam Speaker, we should now pull up our socks and work for the betterment of Machakos County. Thank you, Madam Speaker.

**Hon. Speaker:** Thank you, Hon. Minority Leader, Hon. Ikusya and then Hon. Johan. And Hon. Dominic please, get ready to reply, the mover of the motion.

**Hon. Kaloki:** Thank you, Madam Speaker. Madam Speaker I want to start by one, supporting the report that is on the table, I think the committee did a good job. And also want to absolve the committee from some of blame by some of our members like the ones from Hon. Kisila. I think---

**Hon. Speaker:** Hon. Ikusya, Hon. Kisila was not blaming anyone; he was making his contribution so just go ahead and submit.

### (Applause)

**Hon. Kaloki:** Thank you, Madam Speaker; I have heard you. Madam Speaker, I want to say that this document is not about coming up with too many priorities, too many projects which are not funded by the government. Madam Speaker, I want to say that the onus is on us and you have said it time and again, it is about implementation is about oversight. As a team of Hon. Members we have somehow failed.

I want to say this, Madam Speaker, both the budget committee and the Implementation committee have a role to play. There is a time we discussed in the budget committee and agreed that we need to come up with a plan on how to carry out periodic monitoring and evaluation exercise to see where we are as a committee where we are as a government, what we had given to the executive whether it has been followed to the letter.

Madam Speaker, a Strategy Paper, a strategic plan is about is a document that guides us from where we are and where we intend to go within the next one year two years or three years. It is about the objectives and the activities and also the budget to support those activities. It is the high time as an Assembly, we need to come together and engage the executive, it is the high time all the committees need to engage, they must learn how to engage on periodically with the specific departmental committees and ask them we gave you so much money for these one or two projects, what have you done? Was the money adequate? Was it enough? If it was not enough can we slash?

We have heard several cases from several departments, every time they come here they tell us 'oh you gave us these money but it was slashed,' but at what point was it slashed especially the department of Education. That is why we are having issues and serious cases of ECDE classes not completed on time, the contractor has not paid and also we have also had cases of contractors or suppliers abandoning some of these projects.

Madam Speaker, we need to wake up as a team and engage each and every departments without blame games we are not blaming anyone, we are not blaming the executive but we must get our work done. We only have, you said earlier in the morning we have about 24 months, but we only have 12 months for working for our electorates.

Hon. Speaker: I reduced to 12 months.

**Hon. Kaloki:** Yes that is what I have said that you reduced to 12 months for working for our electorates. So, it is high time Hon. members we engage the executive, is high time each and every committee should wake up and engage the relevant departments to see to it that all the projects are implemented to the letter. Thank you, Madam Speaker.

Hon. Speaker: Thank you Hon. Ikusya, Hon. Johana.

**Hon. Munyao:** Thank you, Madam Speaker. Madam Speaker, I think I stand to support this report from the budget committee, I have seen they have been able to dismantle and assemble a few issues in the report. I have seen there has been decentralization of some funds especially from Public Service, recurrent was given at Ksh. 5 billion which was said to include salaries for all the departments, which the committee recommended a reduction to Ksh. 746,782,721 from Ksh. 5 billion. Then when you go to the other departments, you realize the recurrent is being reviewed upwards meaning I want to imagine it is whatever has been reduced from that department which has been spread across the other departments to cater for salaries and all that. I want to imagine that is what was done.

Then in the general recommendations, the committee recommends that the executive maintain wage bill of 35 per cent down from 49 per cent which was proposed by the executive. During the realignment where we are reducing and spreading, it is just food for thought, I want to imagine that the committee was tallying such amounts to equal to the 35 per cent which they are recommending as part of their general recommendations.

Madam Speaker, I want to echo the sentiments of the other Members that when you go to the field you will not hear our electorates questioning why a drift, why a borehole is not working, they are not really questioning the executive. You hear of phone calls to the media houses that our MCA we elected an MCA here who is doing a lot of nothing because they are ignorant of what the constitution talks about. We are not supposed to be implementing and I want to believe that because we have all seen and participated in either the marathon run or the long distance runs that there is

what we call the last kick. Long distance runners amass some energy to finish in style; we are left with one year and I am sure we a prepared to finish in style.

### (Applause)

Madam Speaker, I have worked in institutions, which believed in performance contracting and appraisals, I have been appraised, I have appraised officers and I remember at times I used to tell them and that reminds me of the popular handshake. That during their appraisal, as we laugh together, I am going to give you what you deserve. We do not need to quarrel, I need to give you what you deserve, we need to share I tell you, you are not performing with evidence; we do not have to quarrel.

So, I want to ask the House because each one of us know that electorates knows that you are working for the executive, you are the only person who knows you are doing oversight or legislating. We must work as if we are working for the executive just to fit the desires of the electorates. So we should be ready to engage the executive not in fight but in realities of issues because we must gather our finishing kick. Thank you, Madam Speaker.

# (Applause)

**Hon. Speaker:** Thank you, Hon. Johana. Hon. Dominic Ndambuki, the mover of the motion to reply.

**Hon. Ndambuki:** Thank you, Hon. Speaker. I would like to appreciate the passionate contributions from the Assembly from all the Members who are passionate about County Fiscal Strategy Paper and the entire budgeting process. Hon. Speaker, I want to also, thank the Budget Committee for giving it all in terms of energy in terms of preparing this report. Madam Speaker, as it has been said by contributors of this motion, that a lot needs to be done and I want to challenge each and every Member that we need to be proactive and engage COs, and CECs every other time so that we can keep them on check especially on issues to do with recurrent expenditure.

Madam Speaker, what the budget committee did once we received this report was to dissect the report and we noted that what the executive had done is to lump up all salaries under the Department of Public Service, Labor and ICT. We used the last audited budget reports to come up with salary proposals that we have put and apportioned to each department.

Hon. Speaker, projects that members proposed under ADP and CSFP are what has formed the basis for the report that we have put together. The ceilings are broad and they are expected now to inform the county spending on the budget proposals. Madam Speaker, it is very important that as a House we observe time limits. Today, if is anything to go by, is when we expect the executive to bring budget proposals for fiscal year 2020/2021 to the Assembly. If we do not agree on what to do today with County Fiscal Strategy Paper, we shall injure the timeframe for the budget proposals and that means the executive might bring budget proposals to us that do not conform to the ceilings that we have agreed as an Assembly.

Therefore it is my prayer to the House that we agree with the report that budget committee has presented today and pass it and agree that as we move forward, we are going to engage our COs and our CECs beforehand so that we can have an agreement on the ceilings. Madam Speaker, we can even invite them in our committees so that before they prepare the CFSP, we at least share with them our thoughts and we also get to get to pick their thoughts and have a document that we can all agree.

Madam Speaker, it is also my prayer that the executive is going to bring before the Assembly a supplementary budget that will enable us redistribute monies that have not been appropriated to other areas that need priority. Now that the COVID-19 pandemic has tried to change the ways that we are operating and has brought new normal that we need to keep a breast with. Thank you, Madam Speaker and I wish the House a good evening. Thank you, Madam Speaker.

**Hon. Speaker:** Thank you, Hon. Dominic. Hon. Members, I believe you have ears, you have heard the reply of the mover of the motion.

### (Question put and agreed to)

Hon. Members, just a very brief remark. Hon. Members, I was just crossing my fingers because I dint want to appear to influence your voting. I am not supposed to other that advising you, I was praying that you pass the document because in the morning, you noted that the executive sought an extension to present the Budget Estimates for the 2020/2012 financial year because they did not have the CFSP, which you have just passed. That means that the issues that are raised on this floor for prioritization are very important even as you have passed and I liked the moving reply of the Chair budget committee that you pass it and then now engage the respective departments on prioritization and implementation.

So you are on the right footing and the last lap, the one that Hon. Johana gave in his usual manner of talking in proverbs, you can only make that last leap to win the crown if you have implementation of the plans you passed today against the budget that you are going to pass soon. So, I extended the period for the Budget Estimates to be presented in 15days. We hope that they will come because remember by end of 30th June we must have passed that budget and also the Appropriation Act even with the situation of corona and that is why today we had to sit in the special manner that you are seeing.

So, thank you very much Hon. Members because you transacted the business which was for today, which was urgent and I just want to say that we will have more sittings like this to transact urgent business, firstly to address the corona virus disease and secondly business which cannot wait because it may be business that doesn't have anything to do with the coronavirus but it cannot wait because of the timelines that you are given by the law.

So what is going to happen is that we will have second sitting of this nature on the 5th of May, 2020, again you will only be 26 of you and you are going to rotate. Remember your colleagues are sitting and just watching on the YouTube watching you and today I must commend you; you are so vibrant and you are really----

# (Applause)

Even in the face of coronavirus you are so vibrant and the electorates that elected you definitely is getting hope that their leaders are there and strong even with COVID - 19. So you give them hope but let the hope translate into action on the ground so that it is not empty.

So thank you so much for conducting yourself in a very vibrant manner today and passing very important business. I pray that going forward that the coronavirus disease has given us a new rebirth as an Assembly that we are going to do things differently because we have been taught a lot

by this disease that when you are given an opportunity and leadership position make the best out of it and let action be seen from your sitting on these seats for the benefit of your people.

# COMMUNICATION FROM THE CHAIR

#### ONLINE FINALIZATION OF PENDING COMMITTEE REPORTS

The other thing I want to communicate Hon. Members is that the committees that have been meeting online, and again I commend you for that because this business is coming out of online transactions. I want to urge the members those who have reports pending still online finalize them we have four already with the Clerk and they will form part of the business for next week. They are urgent matters and we are also waiting for other urgent matters from the executive.

I keep on telling them that anytime they are ready with the emergency act to address the emergencies of the corona with the supplementary budget, with anything they want, I will call you Members even on very short notice to come an transact that business as an Assembly.

#### (Applause)

You cannot do plenary business online but you can do committee business online so let us continue with the committee business online and then we will be calling for plenary as and when necessary starting today and going forward.

#### ISSUANCE OF FACE MASKS FOR PERSONAL USE

Then finally, Hon. Members, as you walk out, you will be given some small parcel that has some masks and this is for your use because we know you are also interacting with the public and also sensitizing them. So make sure you take care of yourselves for the public we don't have as yet any which you can distribute to them. The few ones you are getting now have been bought from the little budget of the Assembly; we are still moving on and seeking donors to give more equipment, masks, sanitizers and so on and if we get them you will be notified so that you can give your people.

The executive was supposed to be procuring some but mostly, they are giving opportunity first chance to the medical officers. The people who are coming into contact with the sick people because the money is not there but the minute we get donations and we are asking for many, you will be notified so that you can also be there when they are being distributed by you and other collaborators to the public.

The Assembly is trying also to get some few sanitizers for your use again; once they are available, you will be notified as well.

#### **ADJOURNMENT**

**Hon. Speaker:** So Hon. Members with that the sitting of the Assembly is adjourned and it is going to resume on the 5th day of May, 2020 at 10.00 a.m. Those who are going to attend the Members who are going to that other sitting will be notified accordingly. Have a blessed evening.

The House rose at 5.05 p.m.