

**REPUBLIC OF KENYA**  
**MACHAKOS COUNTY ASSEMBLY**

**OFFICIAL REPORT**

**Thursday, 27<sup>th</sup> June, 2019**

**Special Sitting**

*(Convened via Kenya Gazette Notice  
No. 5434 of 21<sup>st</sup> June, 2019)*

The House met at 3.00 p.m.

*[The Speaker (Hon. (Mrs.) Mwangangi) in the Chair]*

**PRAYERS**

**COMMUNICATIONS FROM THE CHAIR**  
**CONVENING OF SPECIAL SITTING**

Hon. Members, on this Order, there is one communication on this special sitting. I welcome you to the sitting; the special sitting is informed by the County Assembly of Machakos Standing Order 26(1) and (2) which states that; “whenever during a Session, the House stands adjourned, whether or not a day has been appointed for the next meeting, the Speaker may appoint a day for a special sitting of the House-

- (a) On request of the Leader of the Majority Party or the Leader of the Minority Party, appoint a day for a special sitting of the House;
  - (b) On the signed request by Members not less than a third of the Membership of the Assembly, such a request shall be addressed to the Speaker.
- (2) The Speaker may allow a request under paragraph (1) if the Speaker is satisfied that the business proposed to be transacted is urgent or exceptional”.

Section 129(2) of the Public Finance Management (PFM) Act, 2012 provides that following approval of the Budget estimates by the County Executive Committee, the County Executive Committee Member for finance shall submit to the County Assembly the budget estimates, supporting documents and any other Bills required to implement the budget, except the Finance Bill, by the 30<sup>th</sup> April in that year.

Further, Section 131(1) of the same Act provides that the County Assembly shall consider the County Government budget estimates with a view to approving them, with or without amendments, in time for the relevant appropriation law and any other laws required to implement the budget to be passed by the 30<sup>th</sup> June in each year.

Pursuant to these provisions, the County Executive Committee Member for Finance and Economic Planning submitted Machakos County Budget Estimates for 2019/2020 to the Assembly on 30<sup>th</sup> April, 2019 for consideration and approval.

Timely approval of the Budget Estimates and the Machakos County Appropriation Act, 2019 will ensure uninterrupted provision of services to the people. Noting that the Budget Committee was rushing against time to finalize preparation of the budget estimates, as you are aware and the Appropriation Bill so that we can approve before 30<sup>th</sup> June, 2019 but they were not able to do so during our last sitting as per our calendar. So, in consultation with Leaders of the Majority Party and Minority Party, I have convened a special sitting today, Thursday, the 27th day of June, 2019.

Standing Order 26(3) requires the Speaker, by notice in the Gazette, to notify the Members of the Assembly and also the general public of the place, date and time appointed for the special sitting of the House and this has been done vide Gazette Notice No. 5434 (**Vol. CXXI—No. 79**) dated 21<sup>st</sup> June, 2019.

Further, Standing Order 26(4) provides that whenever the House meets for a special sitting under paragraph (1), the Speaker shall specify the business to be transacted on that day and the business so specified is the only business to be transacted and so in that Gazete Notice, I specified the business to be transacted as follows:

- a. Continuation of debate on the consideration of the Machakos County Government budget estimates FY 2019/2020; and
- b. Consideration of the Machakos County Appropriation Bill, 2019.

So that is the purport of this special sitting which we convened today. Thank you, Hon. Members. Mr. Clerk, proceed.

### **PAPER LAID**

#### **REPORT ON CONSIDERATION OF THE MACHAKOS COUNTY BUDGET ESTIMATES FOR 2019/2020**

*(Hon. Ndambuki entered the House)*

*(Applause)*

**Hon. Speaker:** I notice that the entrance was supposed to be grand so we appreciate it is Hon. Ndambuki, the Chair of Budget and Appropriations Committee and you entered just at the right time. So, under this Order, we have one Paper as listed in the appendix by the Hon. Dominic Ndambuki.

*(Applause)*

**Hon. Ndambuki:** Hon. Speaker, I wish to lay on the Table of the Assembly today Thursday, the 27<sup>th</sup> day of June, 2019; the Report Budget and Appropriations Committee on Consideration of the Machakos County Budget Estimates for FY 2019/2020. Thank you, Madam Speaker.

*(Applause)*

**Hon. Speaker:** Thank you, Hon. Ndambuki. So, the Paper laid on the Table is with the Speaker. Mr. Clerk, proceed.

### **NOTICE OF MOTION**

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REPORT ON CONSIDERATION OF THE MACHAKOS COUNTY BUDGET ESTIMATES FOR  
2019/2020

**Hon. Speaker:** Hon. Members, under this Order, we have again Hon. Ndambuki, the Chair of Budget and Appropriations Committee.

**Hon. Ndambuki:** Thank you, Hon. Speaker.

Hon. Speaker, that aware that the Constitution and Acts relating to Devolution have placed significant responsibilities on the County Assemblies over the management of public resources;

Aware that the legislatures have in particular received enhanced responsibility with regard to resource mobilization, allocation, management and control of resources;

Aware that Section 129 of the Public Finance Management Act provides that the CECM for Finance shall submit the Budget Estimates and other documents supporting the budget of the County Government for eventual approval by the County Assembly;

Noting that the Executive Committee Member for Finance and Economic Planning submitted the Budget estimates on 30<sup>th</sup> April, 2019 and re-submitted the estimates on 28<sup>th</sup> May, 2019; Aware that the Committee scrutinized the estimates submitted on 28<sup>th</sup> May, 2019 and carried out public participation in all the 40 wards within the County further facilitated the interrogation of sectoral Budgets by the respective sectoral committees as provided for in Section 131 of Public Finance Management Act;

Hon. Speaker, I wish to give notice of the motion that this Hon. House discusses and approves the Machakos County Budget Estimates for Fiscal Year 2019/2020.

Thank you, Madam Speaker.

**Hon. Speaker:** Mr. Clerk, proceed.

**MOTION**

REPORT ON CONSIDERATION OF MACHAKOS COUNTY BUDGET ESTIMATES FOR  
2019/2020

**Hon. Speaker:** Hon. Members, under this Order, we have again one business by Hon. Dominic Ndambuki, the Chair of Budget and Appropriations Committee. Just before he addresses the House, I just want to remind the House that ordinarily, the procedure of the House is that the Notice of Motion and a Paper are laid on a day which is different from the day you debate the motion.

However, because of the importance of the matter that is on the Table, the Speaker has given the dispensation on those requirements so that the paper, the Notice of Motion and the Motion are debated in one sitting because of the importance of the matter. Hon. Ndambuki, proceed.

**Hon. Ndambuki:** Thank you, Hon. Speaker.

Hon. Speaker, that aware that the Constitution and Acts relating to Devolution have placed significant responsibilities on the County Assemblies over the management of public resources;

Aware that the legislatures have in particular received enhanced responsibility with regard to resource mobilization, allocation, management and control of resources;

Aware that Section 129 of the Public Finance Management Act provides that the CECM for Finance shall submit the Budget Estimates and other documents supporting the budget of the County Government for eventual approval by the County Assembly;

Noting that the Executive Committee Member for Finance and Economic Planning submitted the Budget estimates on 30th April, 2019 and re-submitted the estimates on 28th May, 2019; Aware that the Committee scrutinized the estimates submitted on 28th May, 2019 and carried out public participation in all the 40 wards within the County further facilitated the interrogation of sectoral Budgets by the respective sectoral committees as provided for in Section 131 of Public Finance Management Act;

Hon. Speaker, I wish to move the motion that this Hon. House discusses and approves the Machakos County Budget Estimates for Fiscal Year 2019/2020.

Thank you, Madam Speaker. I wish to call Hon. Angela Munyasya to second.

**Hon. Speaker:** Thank you, Hon. Ndambuki. Hon. Angela Munyasya.

**Hon. (Ms.) Munyasya:** Thank you, Hon. Speaker. I do second the Motion.

**Hon. Speaker:** Hon. Ndambuki, proceed.

**Hon. Ndambuki:** Thank you, Hon. Speaker. I will go ahead and read the report of Budget and Appropriations Committee on Budget Estimates for the fiscal year 2019/2020 dated 27th June, 2019. Madam Speaker, the Constitution and Acts relating to Devolution have placed significant responsibilities on the County Assemblies over the management of public resources. The legislatures have in particular received enhanced responsibility with regard to resource mobilization, allocation, management and control of resources.

Article 185(3) of the Constitution and the Public Finance Management Act, 2012 contemplates the powers of the County Assembly to oversight the budget process among others. In this regard, Standing Order 187 establishes the Budget and Appropriations Committee with specific mandate among which is to investigate, inquire into and report on all matters related to coordination, control and monitoring of the County budget as well as discuss and review the estimates and make recommendations to the County Assembly.

As required by the Constitution and related Acts, the Budget and Appropriations Committee is required to discuss and review Budget Estimates and make recommendations to the County Assembly for consideration.

Madam Speaker, the Budget and Appropriations Committee as currently constituted this honorable house comprises of the following Members;

Hon. Dominic Ndambuki	-Chairperson
Hon. Angela Munyasya	-Vice chairperson
Hon. Paul Museku	Member
Hon. Margaret Mwikali	
Hon. Thomas Mutinda	
Hon. Daniel Mbevi	

Hon. Jacqueline Nziva

Hon. Moffat Maitha

Hon. Ikusya Kaloki

Madam Speaker, in preparation of the FY 2019/20 budget, the Budget and Appropriations Committee has been extensively involved in the various stages of the budget process from review of sectoral priorities to evaluation of the goals of the County Government. With this enhanced involvement, the County Assembly envisages prudence, transparency and accountability in the use of public resources.

Madam Speaker, in reviewing the FY 2019/20 Budget Estimates, the Committee held several sittings and also invited the participation of the public in the budget process by holding public hearings on the budget estimates in all the 40 wards within the County from 11<sup>th</sup> to 14<sup>th</sup> June, 2019. These hearings were conducted to receive views and recommendations from the public on the proposed FY 2019/20 Budget estimates for County government.

### ***1.1 LINKING THE 2019/20 BUDGET TO THE COUNTY ANNUAL DEVELOPMENT PLAN AND THE PUBLIC FINANCE MANAGEMENT ACT, 2012***

Madam Speaker, Section 12(1) of the Second Schedule of the Public Finance Management (PFM) Act, 2012 requires implementation of program based budgets to commence in 2014/15 for County Governments. This framework focuses on tying decisions on allocation of resources to expected outputs. Past budgets have always shown how much money is going to various departments and accounts without providing specific, measurable and realistic programs.

However, the FY 2019/20 Budget estimates, focuses more on the actual programs that shall be supported by the resources we shall receive from the national government as well as the revenues to be collected at the County level.

Madam Speaker, changing the way budgets are developed and presented is a key part of reforming our government; making it more open, more accountable and more focused on the results that matter to the people it serves. The committee has ensured that the proposals of the public, that are more realistic to implement, are accommodated in the FY 2019/20 budget. Devolved units were meant to deliver to the requirements of the residents.

Aware that we have to move forward with the changing world technology and trends, Madam Speaker, it would be in futility to leave the reality unattended and hope to achieve a vision. The FY 2019/20 Budget is more focused on realistic programs to ensure dynamic growth of the County economy; further the FY 2019/20 budget has been linked to the Big 4 Agenda of the national government namely infrastructure, food security, healthcare and manufacturing.

Madam Speaker, if Machakos County is to fully enjoy the benefits of Programme-Based Budget, such as increased efficiency in delivery of services as well as its effectiveness in development programs, all County departments must review their outputs and targets in their Program Based Budgets (PBBs) and ensure reporting on the achievements of the various targets on quarterly basis.

### **2.0 SUMMARY OF OWN SOURCE REVENUE BY STREAM**

Madam Speaker, the County's revenue is presented as follows:

<b>S/NO</b>	<b>Revenue Stream</b>	<b>Targeted Revenue (Ksh.) FY 2018/19</b>	<b>Actual as at March 2019</b>	<b>FY 2019/2020 Revenue Target</b>
1.	Building Plan Approval	273, 142,474	48,149,604	281, 181, 794
2.	Quarry	354, 915,233	150, 755, 051	345, 253, 351

3.	Health Revenue Account	124, 849, 804	40, 279, 689	32, 723, 116
4.	Lands Rates &Debt Clearance Cert	218, 212, 495	75, 773, 305	281, 111, 755
5.	Buspark/Off Street Parking	108, 108,919	46, 676,966	116, 692, 415
6.	Single Business permit	233, 469,567	52, 198, 007	280, 166, 526
7.	Market Fees	60, 536, 625	7,063,198	14,126396
8.	Sand harvesting	81,058,793	36,144,393	71,867,267

**Hon. Muendo:** Point of Order, Madam Speaker.

**Hon. Speaker:** I have just seen it and I have taken up the matter so I am addressing it so let us just be orderly. Hon. Ngunga, I did not allow you to speak and if the Speaker is not with you, it is a very serious case. Some of the members do not have the Paper being read for the page so we are waiting and I understand some of the iPads have not been uploaded with the page. Some have and other do not have. Just allow a few minutes. Serjeant at Arms, move around and assist the Members.

9	House rent	53,538,732	1,377,150	2,652,580
14	Signboard and advertisement fee	47,665,575	10,830,195	42,075,488
1	Firefighting and ambulances mgt unit	18,808,929	9,245,724	13,868,586
11	Plot/stall rent	17,679,953	5,385,209	13,463,023
1	Slaughter house /livestock fees	7,553,398	8,054,976	12,082,464
14	Liquor	67,378,651	11,946,094	48,838,282
1	Cess	9,463,102	4,123,644	10,310,110
14	Refuse/conservancy	17,902,742	5,775,640	9,663,460
1	Enforcement Mgt Unit	8,941,142	9,895,348	14,843,022
1	Social services and sports mgt unit	2,878,117	402,400	1,603,600
14	Miscellenous	9,379,852	176,568	353,136
2	Machakos people's park	-	313,655	813,138
2	Water sales	534,631	60,000	303,316
2	Weights and measures	975,294	605,288	1,210,576
2	Salary refunds/advances	35,892	-	-
2	House loan repayments	34,386	-	-
2	Motor vehicle registration	77,742	1,487,029	2,684,435
2	Tourism	2,055,528	-	-
2	Agri farm	-	702,200	1,053,300
2	Procurement unit	864,099	-	-
	<b>TOTAL</b>	<b>1,720,061,674</b>	<b>527,421,333</b>	<b>1,598,941,134</b>

**Table 1.0**

### 2.1 COUNTY REVENUE FOR THE FY 2019/20

Madam Speaker, the County Executive Committee member for finance proposed County revenue for the FY 2019/20 at Ksh. 12,013,535,791.86. This has been enhance with KDSP grant of Ksh. 53,423,784 and Ksh. 141,577,586 for KRB carried forward from FY 2018/19 and expected increase in local revenue collection as tabulated below:

<b>2019 RESOURCE ENVELOPE</b>	<b>2019 CFSP'Ksh.'</b>	<b>FY2019/2020'Ksh.'</b>	<b>FY2019/2020'Ksh.'</b>
Equitable Share as per Article(203)(2) of CoK	7,595,000,000.00		<b>8,223,915,000.00</b>
<b>Condition Grants:</b>			
i) Level 5 Hospital	383,583,815.00	383,583,815.00	
ii) Compensation for user fees foregone	24,129,039.00	24,129,039.00	
iii) Leasing of Medical Equipment	131,914,894.00	131,914,894.00	
iv) Rehabilitation of Youth Polytechnics	51,093,298.00	51,093,298.00	
v) Road Maintenance Levy Fund	220,109,531.00	361,687,117.00	<b>952,408,163.00</b>
<b>Loans share (BREAKDOWN)</b>			
i) Transforming Universal Health Care Systems		129,858,778.00	
ii) Kenya Devolution Support programme (KDSP)level 1		83,423,784.00	
iii) Sweden-Agricultural Sector Development Support Programme (ASDSP) II		17,869,663.00	
iv) IDA (World Bank) credit: Kenya Urban Support Project (KUSP)- Urban Institutional Grants (UIG		8,800,000.00	
v) IDA (World Bank) credit: Kenya Urban Support Project(KUSP) - Urban Development Grant (UDG)		1,018,320,500.00	
vi) IDA (World Bank) - Kenya Climate Smart		150,156,390.00	

Agriculture Project (KCSAP)			
vii) DANIDA Grant (Universal Healthcare in Devolved System Program)		24,843,750.00	<b>1,433,272,865.00</b>
<b>Own Source Revenue</b>	1,506,064,758.00		<b>2,212,664,747.86</b>
<b>TOTAL REVENUE</b>	<b>1,291,744,416.00</b>		<b>12,822,260,775.86</b>

**Table 2.0**

The County resource envelope will consist of Ksh. 8,223,915,000 equitable share, Ksh. 2,385,681,028 conditional grants from national government and Ksh. 2,212,664,747.86 from local revenues making a total revenue of Ksh. 12,822,260,775.86. However, after interrogation of the 2019/20 Budget Estimates by the sectoral committees and the public as well as factoring of the CFSP ceilings, the committee considered the priority projects to the County to match the needs of the public to whom this Hon. House is answerable.

The committee recommended the County Budget Estimates for 2019/2020 as Ksh. 12,822,260,775.86 (??) which comprises the following:

- a) Recurrent Expenditure - Ksh. 7,850,644,245.20(??)
- b) Development Expenditure - Ksh. 4,971,551,530.66 (??)

### 3.0 KEY DEVELOPMENT AGENDA FOR 2019/20 BUDGET

Madam Speaker, the County's FY2019/20 key development agenda as aligned to the Big 4 Agenda take account of the following:

- a. Infrastructure improvement.
- b. Water accessibility.
- c. Accessibility to healthcare services.
- d. Promotion of ECDE enrollment and affordable vocational training.
- e. Promotion of sustainable agriculture.
- f. Environmental conservation and afforestation.

### 4.0 PUBLIC PARTICIPATION

Madam Speaker, the committee held public participation in all the 40 wards in the County from 11<sup>th</sup> to 14<sup>th</sup> June, 2019 according to Article 196(1)(b) of the constitution that states that a County Assembly shall facilitate public participation and involvement in the legislative and other business of the assembly and its committees.

The public participation for Muthwani Ward failed to take off as planned on 12<sup>th</sup> June, 2019 as the public failed to cooperate. However, the Committee received memoranda from Muthwani Residents Association.

Madam Speaker, the following were the main submissions of the public among many;

- a. The County Government to enhance the budget allocations meant for upgrading of roads so as to improve the poor condition of the County roads. The public requested that the expenditure in both the Office of the Governor and the County Assembly be reduced to enhance the vote.



- b. The County Government to enhance the vote for water to enable provision of water in all areas of the County. The supply would assist in small-scale farming and support in the quarter acre program in each household.
- c. There is need to enhance the vote for Education to enable construction and equipping of ECDE classes all over the County and more so in the areas where the classes have not been constructed.
- d. Under Trade, Industrialization and Innovation, the public requested for small industrial cottages whereby people will be able to employ themselves and improve their living standards and also contribute in the economic development of the County.
- e. Members of the public requested for equipping and completion of stalled health facilities.

#### **4.1 INTERROGATION BY SECTORAL BUDGETS**

Madam Speaker, the Budget and Appropriation committee invited CEC members and the Chief Officers of all sectoral departments on 17<sup>th</sup> and 18<sup>th</sup> June, 2019 to interrogate the FY 2019/20 budget with the respective committees of the County Assembly. The CEC members and Chief officers were required to provide allocation in the budget for their respective departments versus approved CFSP ceilings, measures taken to control the wage bill in their Departments, allocation of funds for the department's Pending Bills, if any, status of the projects under the department, proposed projects for the FY 2019/20 and plans on how to utilize conditional grants.

#### **4.2 INVITATION OF CEC MEMBER FOR FINANCE**

Madam Speaker, the committee invited the CEC Member for finance vide letter reference REF: MKSCA/PSC/CMM/BAP/Vol.4/6 dated 17<sup>th</sup> June, 2019 to a meeting to present his views on the FY 2019/20 budget as stated under section 131 of the Public Finance Management Act. The committee met with the CECM for finance and received his views on the FY 2019/20 budget.

### **5.0 OBSERVATIONS AND RECOMMENDATIONS**

#### **5.1 OFFICE OF THE GOVERNOR**

Madam Speaker, the Office of the Governor was allocated Ksh 558,128,499 constituting of Ksh. 552,706,199 for recurrent and Ksh. 5,422,300 for development. The Committee recommends for approval the budget in the Office of the Governor.

#### **5.2 DEPARTMENT OF FINANCE AND ECONOMIC PLANNING**

Madam Speaker, the total proposed budget for the department was Ksh. 569,814,296.20 that constituted Ksh. 505,076,133 as recurrent budget and Ksh. 64,738,163 for development. The committee recommends a total budget of Ksh. 645,900,462.20 comprising of Ksh. 556,162,299 for recurrent and Ksh. 89,738,163.20 for development expenditure. This will enable the department to contract professional services and purchase vehicles to enhance revenue collection.

#### **5.3 DEPARTMENT OF PUBLIC SERVICE, LABOR AND ICT**

Madam Speaker, the total proposed budget for the department amounted to Ksh. 467,372,321.14 constituting of Ksh. 455,606,921.14 for recurrent and Ksh. 11,765,400 for development expenditure. The committee recommends a total budget of Ksh. 520,796,105.14

comprising Ksh. 509,030,705.14 for recurrent and Ksh 11,765,400 for development of the department. This comes as a result of Kenya Devolution Support Programme (KSDP) grant.

#### **5.4 DEPARTMENT OF ROADS, TRANSPORT AND PUBLIC WORKS**

Madam Speaker, the total allocated budget for the department is Ksh. 1,119,737,948.24 constituting of Ksh. 202,268,477.00 for recurrent and Ksh. 917,469,471.24 for development expenditure. The committee recommends a total budget of Ksh. 1,566,365,534.24 comprising of Ksh. 202,268,477 for recurrent expenditure and Ksh. 1,364,097,057.24 for Development expenditure. This will cater for construction of Aerodrome Ksh. 100,000,000, Major Roads Ksh. 100,000,000, Rural Roads Ksh. 455,000,000, Fuel for Graders and Dozers Ksh. 80,000,000 and construction of Houses Ksh. 255,000,000. The development expenditure includes Ksh. 141,577,586 KRB grants carried forward from FY 2018/19. The committee recommends that the allocated Kenya Roads Board (KRB) grant should be spent on roads in Wards that have not benefited from the KRB before.

#### **5.5 DEPARTMENT OF HEALTH AND EMERGENCY SERVICES**

Madam Speaker, the total proposed budget for the department of Health and Emergency Services is Ksh. 3,904,764,283.10 constituting of Ksh. 3,368,590,373.88 for recurrent expenditure and Ksh. 536,173,909.22 for development. The committee recommends total budget of Ksh. 3,954,764,283.10 comprising of Ksh. 3,368,590,373.88 and Ksh. 586,176,909.22 for development expenditure of the department.

#### **5.6 DEPARTMENT OF WATER, IRRIGATION AND NATURAL RESOURCES**

Madam Speaker, the total proposed budget for the department is Ksh. 466,638,729 constituting of Ksh. 134,418,703 for recurrent expenditure and Ksh. 332,220,026 for development. The committee recommends a total budget of Ksh. 622,940,551 comprising of Ksh.122,720,525 for recurrent expenditure and Ksh. 500,220,026.00 for development to cater for construction of Major dams and continuation of the borehole program.

#### **5.7 DEPARTMENT OF AGRICULTURE, FOOD SECURITY AND CO-OPERATIVES DEVELOPMENT**

Madam Speaker, the total proposed budget for the department is Ksh. 753, 040, 010 constituting of Ksh. 393,514,083 for recurrent and Ksh. 359,525,927 for development expenditure. The committee recommends a total budget of Ksh.738,040,010 comprising of Ksh. 383,449,083 for recurrent and Ksh. 354,525,927 for development expenditure.

#### **5.8 DEPARTMENT OF TOURISM, CULTURE, YOUTH AND SPORTS**

Madam Speaker, the total proposed budget for the department of is Ksh. 264,452,605 and Ksh 134,452,605 for recurrent and Ksh. 130,000,000 for development expenditure. The committee recommends a total budget of Ksh. 233,897,125 comprising of Ksh. 103,897,125 for recurrent expenditure and Ksh. 130,000,000 for development. This includes Ksh. 100,000,000 for construction of stadiums.

#### **5.9 DEPARTMENT OF COUNTY ADMINISTRATION AND DECENTRALIZED UNITS**

Madam Speaker, the total proposed budget for the department is 565,381,567.12 comprising of Ksh. 480,281,567.12 for recurrent and Ksh. 85,100,000 for development expenditure. The committee recommends a total budget of Ksh. 483,705,149.33 comprising

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of Ksh. 395,605,149.33 for recurrent expenditure out of which Ksh. 50,000,000 will be spent to pay pending bills on Legal Dues/ fees, Arbitration and Compensation Payment. Ksh.88,100,000 to be spent on development.

#### **5.10 DEPARTMENT OF TRADE, ECONOMIC PLANNING AND INDUSTRIALIZATION**

Madam Speaker, the total proposed budget for the department of Department is 342,004,874 comprising of Ksh. 208,701,124 for recurrent and Ksh. 133, 303,750 for development expenditure. The committee recommends a total budget of Ksh. 389,004,874 comprising of Ksh. 255,701,124 for recurrent expenditure and Ksh. 133,303,750 for development expenditure to cater for boda boda shades and public toilets among other projects of the department.

#### **5.11 DEPARTMENT OF EDUCATION, SKILLS TRAINING AND SOCIAL WELFARE**

Madam Speaker, the total proposed expenditure for the department is Ksh. 458,287,653 comprising of Ksh. 349,744,355 for recurrent and Ksh. 108,543,293 for development expenditure. The committee recommends a total budget of Ksh. 468,394,737 comprising of Ksh. 309,851,439 for recurrent expenditure and Ksh. 158,543,298 for development expenditure. This will cater for completion of ECDE classes, Ksh. 120,000,000 for bursaries and construction of vocational centres.

*(Applause)*

In addition, the Committee set aside Ksh. 10,000,000 for Persons with Disabilities to cater for severe PWDs care-givers stipend, sports talent search, bursaries for special schools, wheelchairs and walking aids.

*(Applause)*

#### **5.12 DEPARTMENT OF ENERGY, LANDS, HOUSING AND URBAN DEVELOPMENT**

Madam Speaker, the total proposed budget for the department is Ksh 1,268,168,565 comprising of Ksh. 155,506,865 for recurrent and Ksh. 1,112,661,700 for development expenditure. The committee recommends a total budget of Ksh. 1,273,168,565 comprising of Ksh. 120,506,865 for recurrent expenditure and Ksh. 1,152,661,700 for development expenditure.

The committee further recommends that the amounts set aside for Municipalities be distributed as follows; Machakos Municipality Ksh. 303,000,000; Tala/Kangundo Municipality Ksh. 441,000,000 and Mavoko Municipality Ksh. 273,000,000, and be shared as per agreed projects herewith attached. There is an annexure to that effect, Madam Speaker.

The committee recommends that the honorable members of respective municipality wards meet with municipality boards to ensure that policy is observed in oversight and implementation of the projects.

#### **5.13 COUNTY PUBLIC SERVICE BOARD**

Madam Speaker, the total budget for the County Public Service Board is Ksh. 69,009,725 comprising of Ksh. 59,009,725 for recurrent and Ksh. 10,000,000 for development expenditure. The committee recommends for approval of the total budget of the County Public Service Board.

### 5.14 COUNTY ASSEMBLY

Madam Speaker, the proposed budget for the County assembly is Ksh. 1,206,145,156, comprising of Ksh. 911,145,156 for recurrent expenditure and Ksh. 295,000,000 for development expenditure. The County Assembly will spent Ksh. 400,739,875 for salaries of both MCAs and Staff, Ksh. 434,405,281 for operational expenditures for the Assembly and Ksh. 6,000,000 for maintenance of assets in the Assembly. Further Ksh. 20,000,000 will be used to pay salaries for members of staff who are on suspension and Ksh. 50,000,000 to cater for loans.

Under the development budget, the committee recommends the Assembly development budget be enhanced by Ksh. 92,000,000 to enable the Assembly to pay for the projects that were earmarked for the FY 2018/19 budget and were not completed. Therefore, the committee recommends Ksh. 387,000,000 for development programs for the Assembly, to be spend as follows; Ksh. 200,000,000 to cater for the construction of the new chamber, Ksh. 50,000,000 for construction of ward offices, Ksh. 25,000,000 for purchase of land for Speaker's residence, Ksh. 35,000,000 for construction of Speakers official residence, Ksh. 23,000,000 for purchase of gym equipment, Ksh. 9,000,000 for purchase of a lift for the new office block, Ksh. 20,000,000 for purchase of broadcasting equipment and Ksh. 20,000,000 for purchase of HANSARD equipment for committee rooms in the new office block.

Further the county assembly has set aside Ksh. 5,000,000 for purchase of office furniture and computers.

The committee recommends a total budget of Ksh. 1,298,145,156 for the County Assembly comprising of Ksh. 911,145,156 for recurrent and Ksh. 387,000,000 for development expenditure.

### 6.0 OTHER OBSERVATIONS AND RECOMMENDATIONS

1. Madam Speaker, the budget documents were submitted on the 30<sup>th</sup> April, 2019 and further resubmitted on the 28<sup>th</sup> May, 2019. The County executive Committee member for finance in forwarding the budget documents as per section 130 of the PFM Act did not attach documentation of the county executive committee approving the Budget estimates for the FY 2019/2020. The Committee recommends that the County Executive Committee Member for finance must in future while submitting budget estimates for each respective year attach documentation as prove that the County Executive Committee approved the budget estimates for the respective financial year.
2. Madam Speaker, the budget estimates for the FY 2019/20 are not in line with allocated and approved equitable share. The reason is that Division of Revenue Act, 2019 and the County Allocation Act 2019 are yet to be enacted by Parliament. This will help to safeguard the resource envelope for County Government development and recurrent expenditure to avoid deficit financing hence effective delivery of services. The Joint Mediation Committee established by the National Assembly and the Senate should expedite the process.
3. Madam Speaker, the County Assembly approved CFSP with ceilings in respect to each department for both recurrent and development expenditure as submitted by the executive. The CFSP ceilings did not comply with the budget submitted on the 28<sup>th</sup> May, 2019 by the County Executive Committee member for Finance. The non-compliance has been noted from the variance in terms of percentage in the CFSP, the itemized Budget and Programme-Based Budget submitted on

- 28<sup>th</sup> May, 2019. However, as at the time of approval of the CFSP ceilings, the County executive had not received the final resource envelope for the County. The committee noted that the deviations were caused by the actual resource envelope.
4. The Budget estimates for the FY 2019/20 comply with section 107(2)(b) which provides that 30 per cent of County budget shall be allocated to development expenditure. The CEC member of finance has allocated 34 per cent of the budget for development. The County government recurrent expenditure as per the budget estimates did not exceed the County government total revenue as per section 107(2)(a) of PFM Act.
  5. Madam Speaker, Section 107(2) of the PFM Act as read together with Regulation 25(1) (a) and (b) of the PFM (County Regulations) 2015, states that the County Executive Committee Member with the approval of the County Assembly shall set a limit on the County government's expenditure on wages and benefits for its public officers; the limit set shall not exceed 35 percent of the County government's total revenue. The committee recommends that the County wage bill which is growing against the County revenue be maintained within the law at 35 per cent.

*(Applause)*

6. Madam Speaker, the County departments forwarded pending bills amounting to Ksh. 1,463,216,451 for both development and recurrent. The committee recommends that pending bills be cleared on ageing basis and that the CEC Member of finance follows up for County share from the national government to pay County pending bills.

*(Applause)*

7. The County Treasury submitted two different versions of the Machakos County Budget Estimates for the Financial Year 2019/20 to the County Assembly for consideration and subsequently therefore approval. The Cabinet Secretary for National Treasury during, his public pronouncement of the Budget Policy highlights and Revenue raising measures for the National Government for the Fiscal Year 2019/2020 on the 13 of June, 2019, stated that County Governments would receive an allocation of Ksh. 371.6 billion, in FY 2019/20 of which, Ksh. 310 billion is the equitable share and Ksh 61.6 billion will be conditional transfers, including Ksh. 38.7 billion from development partners.  
However, it was noted that the said allocation is subject to speedy conclusion of the mediation process under negotiation by the Joint Mediation Committee established by the National Assembly and the Senate. Therefore, the committee resolved to work on the latter Budget Estimates FY 2019/20 which had taken into account a higher revenue allocation for Counties as proposed by the Senate. However, the committee apportioned the additional revenue to non-wage related expense items.
8. Madam Speaker, according to the Budget Policy Statement for medium term 2019 issued by the National Treasury and Planning on the February, 2019, even though Machakos County allocated a minimum of 30 per cent of its budget to development expenditure as per section 107(2) of the Public Finance Management Act for FY 2013/2014, 2014/2015, 2015/2016, 2016/2017 and 2017/2018, Machakos County had a low absorption rate of

- development budget which consecutively falls below 15 per cent in each subsequent fiscal year. The committee recommends that development programmes be achieved as budgeted.
9. Madam Speaker, the Statute Law (Miscellaneous Amendment) Bill, 2019 {Kenya Gazette Supplement No. 33 (National Assembly Bills No. 21)} seeks to have the Finance Bill enacted and assented to before the enactment of the Appropriation Bill. The National Assembly during its sitting held on the 13<sup>th</sup> day of June, 2019 approved and agreed the following proposed amendments which was in line with the court judgment in Okiya Omtatah Okoiti v Cabinet Secretary, National Treasury & 3 others [2018] eKLR - that
- i) The Cabinet Secretary responsible for matters relating to Finance must submit to the National Assembly or before 30th April, the Finance Bill setting out the revenue raising measures for the National Government; and
  - ii) The National Assembly must consider and pass the Finance Bill with or without amendments, in time for it to be assented to by 30th June each year.

The committee therefore recommends that the County finance bill be submitted earlier before the appropriation bill to set out the revenue rising measures for the County.

*(Applause)*

10. Madam Speaker, based on the Auditor General's Report for Machakos County Executive for the FY 2017/18 submitted by the County Executive of Machakos, the Outstanding Imprest as at 30<sup>th</sup> June, 2018 was Ksh. 51,667,748 hence violating the provisions of Financial Regulations. The committee recommends that in order to ensure transparency and accountability of officers in the implementation of budget for the Financial Year 2019/20, the County Treasury should ensure that all imprests are properly accounted for or recovered as required by law.
11. Madam Speaker, Section 123 of the PFM provides that the County Treasury shall submit to the County Assembly Debt Management Strategy on or before 28<sup>th</sup> February each year the Debt Management Strategy which sets out debt management strategy of the County government over the medium term with regard to its actual liability and potential liability in respect of loans and its plans for dealing with those liabilities. To date, since the establishment of the County Governments, the County Treasury is yet to submit the Debt Management Strategy. The committee recommends that the County Treasury, as a requirement, must in every financial year, submit a Debt Management Strategy to the County Assembly as stated under Section 123 of the Public Finance Management Act.
12. Madam Speaker, the County Treasury is seeking to engage a private entity to collect local revenue on behalf of the County Government whose budget allocation is Ksh. 92,154,539. The payment of the contracted revenue collecting entity should be based on percentage of revenue collected. The committee recommends that the department of finance and revenue collection do contract the Kenya Revenue Authority (KRA) in collecting local revenue as stated in the National Policy to Support Enhancement of County

Governments' Own-Source Revenue, developed by the National Treasury and Planning. This is because it would be easier, faster and safer for KRA to collect revenue than to engage a private firm.

On matters of revenue collection, Madam Speaker, KRA has the required professional skills, personnel and technical resources to undertake the activity.

The committee further recommends that the department of finance and revenue collection should engage the quarry dealers to collect cess for the County government at source, from the transporters to seal any loopholes leading to loss of revenue.

*(Applause)*

The committee further recommends that revenue collection be fully automated to reduce the costs and risks involved in activity. The County Government should further establish a Directorate of revenue enforcement and monitoring of revenue collection within the County.

13. Madam Speaker, it is worrying that full absorption of the recurrent expenditure does not coincide with development expenditure. The committee recommends that Chief Officers must ensure full and proper implementation of the Programme-Based Budget for development expenditure. The Chief Officers should ensure that 100 per cent of development expenditure for the department is fully absorbed as approved in this FY 2019/20 budget.
14. Madam Speaker, allocation of huge amounts for development expenditure under the department of Transport, Roads and public works has not yielded as expected over the years. The graders and other equipment remain grounded for longer periods than in action. The release or availability of the funds for maintenance and fuel is a rare phenomenon at the times of need.  
Considering the fact that the county roads are too many in ratio of the graders, it may take longer to construct with the county graders. Further, this Hon. House approved a motion to allow the County government to contract for road construction and upgrading; it is under such circumstances that the committee recommends for contracting of services for road construction by the department.

*(Applause)*

The County graders should be used to grade roads and contracts be awarded for upgrading the same.

15. Madam Speaker, in the program based budget, Column (i), which should define the Staff Establishment is missing; the committee recommends that, this must be submitted to the committee. The committee received payrolls through the sectoral departments. The committee recommends that such information be availed to the committee on time.
16. Madam Speaker, during the scrutiny of the payroll, the Committee observed that in the department of Agriculture, under the Directorate of Cooperative development and marketing where an ageing workforce was paid through Excel Sheet payroll. The committee recommends that all employees be upgraded to be the IPPD payroll.

*(Applause)*

Employees who have attained the mandatory retirement age of 60 years should be retired forthwith. The committee recommends that retired staff should not be replaced to enable control of the ballooning wage bill.

17. Madam Speaker, all the ward development projects will be under oversight by the Committee on Ward Development Projects to ensure that projects are undertaken according to priority.

### *7.0 CONCLUSION*

Madam Speaker, the budget estimates received from the executive on 28<sup>th</sup> May, 2019 where not aligned to the County Fiscal Strategy Paper Ceilings FY 2019/20. As such, the committee guided by section 131(3) of the Public Finance Management Act that states that an amendment to the budget estimate may be made by the County Assembly only if it is in accordance with the resolution adopted regarding the County Fiscal Strategy Paper, the committee made amendments to align the budget estimates to County Fiscal Strategy Paper adopted by this House.

Madam Speaker, the Committee therefore requests this House to resolve as follows:

- a) That the House adopts this report.
- b) That the proposed amendments to the proposed 2019/20 budget as contained in this report be adopted.
- c) That the schedules attached to this report be the basis for the appropriations for the FY 2019/20 budget.
- d) That projects should be implemented as per funding voted in the budget.

Madam Speaker, allow me to sincerely thank members of the public who took time to participate in the consultation and whose views we have taken into account in this report. In addition to this and, as required by the Standing Orders, the Committee held fruitful discussions with all the Departmental Committees regarding the budget proposals of the various departments.

Madam Speaker, the Budget and Appropriations Committee is also grateful to the various Sectoral Committees and all the Members of the County Assembly who participated in the process for their hard work and dedication in making sure that the Assembly plays its rightful role in the budget making process.

Hon. Speaker, I would like to emphasize that the budget oversight is a continuous process which should not come to an end with the adoption of this report. I therefore urge Members to play their role and to continue demanding reports on quarterly performance from the various departments they oversee.

Lastly, Madam Speaker, the Committee is grateful to the Office of the Speaker and that of the Clerk to the County Assembly for the continuous and relentless support received as it discharged its mandate.

It is therefore my pleasant duty, on behalf of the Budget and Appropriations Committee, to table this Report and recommend it to this honorable house for consideration and adoption.

Thank you, Madam Speaker.

**Hon. Speaker:** Thank you, very much Hon. Dominic Ndambuki.

*(Question proposed)*



Hon. Members, I invite you now to debate the motion. Hon. Helen Ndeti.

**Hon. (Ms.) Ndeti:** Thank you, Madam Speaker. I would like to take this opportunity to thank the budget committee for the good work that they have done and more so I would like to comment about the budget for education because I have noticed that what was proposed was lower than what was recommended.

*(Applause)*

I also would like to commend them for recommending that instead of the County getting a private entity to do collection of revenue, they have recommended involvement of the Kenya Revenue Authority to assist. I think that should be able to give us the targeted figure of Ksh. 2.2 billion which we have never collected in the past. Thank you, Madam Speaker.

**Hon. Speaker:** Thank you, Hon. Matee. Hon. Steven Mwanthi.

**Hon. Mwanthi:** Thank you, Madam Speaker. Madam Speaker, let me start by congratulating the committee for the work that they have done. If you go through the report is very well-balanced. However, I think they will have answers to some of the issues that have been raised like the issue of our own revenue being Ksh. 2.2 billion. How they came up with that and again on page 18, I think it might be duplication of events because on page 18 No. 12, there is a recommendation that.....'the committee recommends that the department of finance and revenue collection do contract the Kenya Revenue Authority in collecting local revenue as stated in national policy to support enhancement of County Governments own resource revenue.'

If you go down there you will find a recommendation that the committee further recommends that the department of finance and revenue collection should engage the quarry dealers; so that way I think it will be duplication if it is using the national government to collect then it should be contracted to collect all the revenue or maybe if it is the County Government then it proceeds doing so. Those are the only concerns that we may have otherwise they have done a great job. Thank you, Madam Speaker.

**Hon. Speaker:** Thank you, Hon. Stephen Mwanthi. Hon. Mulatya.

**Hon. Mulatya:** Thank you, Madam Speaker. I will start by applauding the committee for job well-done. They took their time and they gave us the best. However, there are some few issues we have to highlight and see how to come up with a better composition of the same. Madam Speaker, I will start by my own view on decentralized units. Madam Speaker, Hon. Members will bear me witness that this particular department deals with the cleanliness of our towns and our towns are very dirty. I do not know how we can come up with...okay, on the side of recurrent, to make sure that the people who are assigned duties there are doing their work properly that is on the decentralized unit.

When we go to agriculture, I do not know which part I should touch Madam Speaker, but you find out that the workers on the ground do not have means of transport even distributing seeds is a big challenge for them. Also I do not know if we can also consider them.

When it comes to energy department, Madam Speaker and this is my own observation. Madam Speaker, you find out there are some wards with a charter; myself I come from a ward where we produce the power to the nation and it is one of the most darkest wards in Kenya and

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we do not have charter. I was just humbly requesting if we can consider those wards without charter to get higher allocations when it comes to energy that is the transformers and the street lighting, Madam Speaker because the charter we have seen it is doing good job, Hon. Members we can see them they are discussing out and agreeing on how to work with these charters. What about us who do not have charters, Madam Speaker?

**Hon. Speaker:** That is the municipalities.

**Hon. Mulatya:** Yes, the municipalities if we can be considered at least if they are getting their lighting in their markets and all these kinds of places, if now we can be allocated a little bit more from our allocations from the County Government, Madam Speaker; that is another observation.

Madam Speaker, on the recommendation No. 16, they have recommended of which it is not bad but we have to sit down and also think. They have recommended that the retired staff should not be replaced. Madam Speaker, this comes to the same problem we are facing in our markets. Actually, I think our markets are very dirty. This one we can agree and so if someone who sweeps a town retires, that person leaves that town with somebody to attend to that.

So, those were the few observations I had otherwise the committee has done a very good and commendable job. Thank you, Madam Speaker.

**Hon. Speaker:** Thank you, Hon. Mulatya. Hon. Jeremiah.

**Hon. Munguti:** Thank you, Madam Speaker. Madam Speaker, I would like to applaud the committee for the good job that they have done although there are some issues that I have noted with a lot of concern which should be addressed too. Like when you look at page 5 where we have No. 8, we have sand harvesting which I believe that in this Hon. House, we discussed the issue of sand harvesting and we stopped it as a House for the whole of this county Madam Speaker.

It is very alarming how they come up with the total collection of Ksh. 71 million yet we had stopped sand harvesting in our county and therefore, Madam Speaker, in this regard, because I believe what we stopped should remain stopped, this allocation should remain zero and as this Hon. House, we need to be vigilant on the things that we have put to a stop.

On the same Madam Speaker, when you look at page 11, I have found some issues which are not actually making our members to grow like when you read the KRB; the committee recommends that the location of Kenya Roads Board grant should be spent on roads in wards that have not benefited on KRB roads before. Madam Speaker, it is my concern that as Members of this Assembly, we also focus on development and it is good and prudent that we look from which year the KRB roads were actually designed to be benefiting the counties and look at the roads which had been benefited Madam Speaker---

**Hon. Speaker:** Point of information, Hon. Jeremiah from Hon. Cosmos Masesi.

**Hon. Masesi:** Thank you, Madam Speaker. I would like to inform the member that we are all much aware that last year the last financial year, some of the wards did not get even a single road from the KRB; that is something Madam Speaker, we should not put more emphasis or arguments, Madam Speaker. We need to be fair to all wards in this house Madam Speaker.

*(Applause)*

**Hon. Speaker:** Hon. Jeremiah.

**Hon. Munguti:** Thank you, Madam Speaker.

**Hon. Speaker:** You are being informed on the principle of equitable development.

**Hon. Munguti:** Madam Speaker, I stand guided but also we need clarification since KRB has been improvised in Machakos County, how many wards have benefited on the same so that also we can look on the equability.

**Hon. Speaker:** Hon. Jeremiah, information is good do not get annoyed. Hon. Masesi, proceed.

**Hon. Masesi:** Madam Speaker, I am a member in the transport committee and we were given 22 wards that benefited from KRB last financial year.

**Hon. Speaker:** So the records are there?

**Hon. Masesi:** The records are there, Madam Speaker.

**Hon. Speaker:** Hon. Jeremiah, you are being informed that there are records.

**Hon. Munguti** I think Madam Speaker, the member is not getting my point because I am talking about when was the establishment of KRB roads; there was the previous regime which was there and KRB was also existing. There are wards that benefited and this year also in our regime, there are those wards which have also benefited. It is good we look on them so that we can see whichever ward has not gotten its share can also benefit and also others can benefit from the same. That is my argument, Madam Speaker.

**Hon. Speaker:** Hon. Mulatya, I will not allow that let the member proceed.

**Hon. Munguti:** Thank you, Madam Speaker, for your protection. Also looking on the recommendation Madam Speaker, before I go to the recommendation, I also want to applaud the committee for looking on issues of education. They have given out bursaries for the wards and if you calculate well Ksh. 120 million you divide by 40 each ward will get at least Ksh. 3 million for bursary allocation.

*(Applause)*

This was a good job Madam Speaker, because as we speak our phones are being called every now and then from parents so that we can help them to take their children to school.

On the same Madam Speaker, page 14, I have noted with a lot of concern the annexure of municipalities. That three sub-counties have benefited from the municipalities and much has been allocated on the same and we are requesting also for those sub counties which do not have municipalities can also get some little coins so that we maybe also in the same line in matters of development. Madam Speaker, when I go to the recommendations, I have noticed that page 15, the resource envelop for equitable share---

**Hon. Speaker:** What number?

**Hon. Munguti:** Number 15. Page 15 sorry.

**Hon. Speaker:** So what number on page 15.

**Hon. Munguti:** It is talking about the resource envelop from the National Government.

**Hon. Speaker:** Alright, proceed.

**Hon. Munguti:** Thank you, Madam Speaker. As I proceed it will be my humble request for these members of County Assembly that we also pressure the National Government so that at least we can get the equitable share. As I was watching the news last night, I saw the Senate, the Upper House has allocated all the counties Ksh. 320 billion yet the Controller of Budget has also deducted this amount which has been allocated to the counties to Ksh. 316 billion.

Madam Speaker, you will agree with me, during this dispensation of devolution, it is this time we are recognizing development in our wards through the counties and therefore it is my humble request that if the National Government can pass this motion and give us the equitable share which is required from all the counties it will be prudent for us and development will go in the right track.

**Hon. Speaker:** On that point, Hon. Jeremiah, for the benefit of the House, I believe you have been following the debate on the passing of the Division of Revenue Act which has not been and also CARA unless it was done today when we are here up to yesterday evening it had not been done.

The argument by the Senate is that the County Government should get Ksh. 327 billion. The National Assembly is talking of Ksh. 316 billion. So it is a debate that Members you need to follow keenly because it affects the operations of Counties and you are in the middle of it to oversight development in the Counties.

So, even as the Senate is trying to push for it, the County Assemblies, starting with yours, should also be in the forefront to push for it because that is how you will get devolution and maybe when you come closer to your Member of Parliament, perhaps you may also need to ask them to consider the position they are taking. Yes, granted the National Treasury saying that it cannot add any penny over and above Ksh. 316 billion but then the question is; what is on the table and how are we going to achieve devolution?

So, that is a debate which you must be part of; please do not just sit back and leave the Senate to continue talking on your behalf. We should also talk from this level because we are the ones on the grassroots and you know what you need to make devolution succeed; you need the money. The Council of Governors has been voicing its concern we need to hear the Assemblies as well. Thank you. Hon. Jeremiah, proceed.

**Hon. Munguti:** Thank you, Madam Speaker. Also on the recommendation No. 6, Madam Speaker, it is my concern that we have pending bills from our Counties since the inception of the Counties and I know our Governor is very much aware of that and he is following it up so that we are requesting as a House we ensure that all the pending bills before the end of closure of this year which is 2019/2020 Financial year we should ensure through the relevant Committee that all the pending bills have been paid.

Also on recommendation No. 11, Madam Speaker, all you have talked about is the issue of Debt Management Strategy Paper which should be given to the Counties from the CoB. It is my concern that some of these things we have been actually informed by the Chair of Budget and it has never come to the Counties since the inception of the Counties so it would be prudent for this House to follow the matter to conclusion so that issues of KRA should not be underpinned to the Counties. Madam Speaker, as I conclude also have noted with a lot of concern---

**Hon. Speaker:** You need to clarify the last statement; I can see a hand up seeking for clarification when you say issues of KRA should not be underpinned to Counties; maybe some Members want some clarification. Hon. Matee, you are the one who raised the issue of KRA.

**Hon. (Ms.) Ndeti:** Yes. Thank you, Madam Speaker. I do not know whether who is supposed to come up with the Debt Management Strategy. Is it the County or it is the Controller of the Budget? I thought it was the County that should come up with a strategy on how they are going to manage their debts.

**Hon. Speaker:** So that is even a different point. Proceed Hon. Jeremiah

**Hon. Munguti:** Thank you, Madam Speaker. That Member had a concern on the same but it was a different point. Madam Speaker, as I conclude, I am also requesting our Assembly through your office Madam Speaker, during our Public Participation, I have learnt through the Wards that I have gone to that we are getting a lot of revenue and the little money that is being given to the Wards for Public Participation cannot cater for the members of the public.

*(Applause)*

Madam Speaker, I am requesting through your office that this Assembly can also approve some extra money so that our people can be catered for during Public Participation. Thank you, Madam Speaker.

**Hon. Speaker:** Thank you Hon. Jeremiah. Hon. Kalumu.

**Hon. Kalumu:** Thank you Madam Speaker for granting me the chance to contribute on this Budget. First, I would like to thank the Committee for good work it has done; the Budget is elaborate but I have some issues with the Department of Energy which has only talked about the Municipalities concerning Development money; it has not given an elaboration on how development money will be spent on our respective Wards.

The other one is the absorption recommendation No. 13; it has been a practice that all the recurrent expenditure is used but you find at the end of the Financial Year, that Development money has not been absorbed. I find it a bit weary in a way that you find that requests and tenders are being given on the other side of recurrent expenditure but on the other side; you find that money has gone to the other financial year.

If you look at all the respective Departments, you find that Tourism has been given Ksh. 264 Million and being the Chairman of labour, I know very well Tourism does not have many of employees so....

**Hon. Speaker:** Point of information from Hon. Betty.

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**Hon. (Ms.) B. Nzioki:** Thank you, Madam Speaker. Madam Speaker, I wanted to point out to Hon. Kalumu that in that Department; it is not only Culture, it is Culture, Sports and youth so it is not only one Department. Kindly note that.

*(Applause)*

**Hon. Kalumu:** Thank you for the information. The other query goes to the Ksh. 50 million on County Assembly for compensation of employees which is not also clear. So, Madam Speaker, these employees who are being compensated, we need to know actually in the future who are they and where have they been.

*(Laughter)*

Madam Speaker, I do not have much to say but the recurrent expenditure of this budget is growing day after day and it needs to be tamed because if you look at it across all Departments, you find that much of the money is going to salaries and every day we talk about the growing wage bill, so anytime that a budget comes in in this House we need to check on the growing wage bill. Thank you, Madam Speaker.

*(Applause)*

**Hon. Speaker:** Thank you, Hon. Kalumu. Hon. Mitaa.

**Hon. Mitaa:** Thank you, Madam Speaker for granting me the opportunity.

**Hon. Speaker:** The mover of the Motion should be here. Where is the mover of the Motion?

*(Laughter)*

**Hon. Speaker:** Please do. Hon. Mitaa, proceed.

**Hon. Mitaa:** Thank you. I take the opportunity also to thank the Committee for good job they have done, they have really burnt midnight candle to ensure that this report is out and on time. Madam Speaker, my input is concerning my Department of Agriculture. Madam Speaker as you are aware Agriculture is among the Big Four Agenda and as you are aware there is need for food security and also ensuring that we commercialize agriculture.

Madam Speaker, I have realized that my departmental budget has been reduced from Kshs. 753 million to Kshs. 738 million and my humble request is that during the Supplementary Budget the Committee, the committee will consider because we have upcoming projects or else programs to do with agriculture. Madam Speaker, we want to improve the way our people have been doing agricultural matters and to mention on an issue which has really been touched Hon. Mulatya and Hon. Jeremiah concerning Municipalities and equity and equality.

Madam Speaker, very soon I will be giving a progressive report on upcoming programs through Agriculture Department which are really being done majorly from the Wards of those

Hon. Members and I am very sure through that they will be satisfied with the way the County Government has distributed its resources. Thank you, Madam Speaker.

*(Applause)*

**Hon. Speaker:** So what Hon. Mitaa is telling those who do not have Municipality Charters is that you are benefiting in agriculture and he says so with authority because he Chairs the Agriculture Committee.

*(Applause)*

That is so.... that is what he is saying. Hon. Nicholas.

*(Applause)*

**Hon. Speaker:** The Members are very excited to hear your voice.

**Hon. Muia:** Thank you Madam Speaker for your eye catching me. First I want to congratulate the budget committee for doing a very commendable job. I am fully hundred percent supporting the budget as it was presented especially on the Municipalities, Water, Education but I also have an issue about what we discussed some time back about some marginalized Wards like Ndithini, Katangi, Muthesya, Kibauni; we had said we need to look how we can equalize like the way the National Government is doing like some equalization fund because some of those Wards are very marginalized like when we went for the---

*(Loud consultations)*

**Hon. Speaker:** Order, Hon. Members! When you are consulting do it in very low tones. We should not hear so that the Member who is contributing can be heard.

**Hon. Nicholas:** Like when we went for the Bunge Mashinani ni Ndithini Members really saw how things are. Syokisinga in Katangi Ward is worse so it is better if in future we can see how we can do some kind of equalization. Then we going back to an issue that was ventilated by Hon. Member Muthetheni on the KRB Roads; I understand this was 2017/2018 then there is now 2019/2020 and in the spirit of the handshake, it is good to let bygones be bygones and then we share what we have for this Budget equitably.

*(Applause)*

**Hon. Speaker:** Point of information from Hon. Majority Leader.

**Hon. Muendo:** Thank you, Madam Speaker. Let me inform the Member that we did not say handshake is there then we leave out equitability (??) We want the roads which were done by KRB for the last one year those Wards should wait for us to catch with them so this year we want..... we want equity.

**Hon. Ngunga:** Point of information, Madam Speaker.

**Hon. Speaker:** Order! Hon. Ngunga, wait

**Hon. Muendo:** We are going to push to be given what is ours because we cannot allow them to continue having KRB Roads when we do not have in some Wards, Madam Speaker---

*(Hon. Ngunga spoke off record)*

**Hon. Speaker:** The Member was on a point of order now you are doing a point of information. Proceed Hon. Nicholas.

**Hon. Muia:** Thank you, Madam Speaker for your protection.

*(Laughter)*

As I was saying to Hon. Mark Muendo, this was 2017/2018 we may have go to review 2016/2016, 2015/2016; you may find out maybe these works that did some roads in 2016 they didn't do anything in some previous years. So, in the spirit of equitable distribution of Machakos County resources, let it be that from this financial year distribute what we have equitably.

*(Loud consultations)*

**Hon. Speaker:** Hon. Members, may be the word equity, Hon. Members, let me inform you and if the Speaker is speaking, any member now who utters a word, they will go out so that we can do this debate in an orderly manner. Equity, you don't need to go far even to check on the dictionary; it means those who are left behind bring them up so that we can move together.

*(Applause)*

It is not equality; equity is not equality. So, Hon. Nicholas, when you are talking of equity, you want to tell the House that those areas which have been marginalized and you have raised the issue very well, you mentioned about Ndithini; shouldn't you not pay more attention to Ndithini now that Ndithini had nothing so that you are equitable. What about Muthesya? Shouldn't you do the same with Muthesya? That is the point that you are driving but please even as we are talking it is not a choice, it is a requirement in the constitution so proceed.

*(Applause)*

**Hon. Maitha:** Point of information.

**Hon. Speaker:** I do not know whom you are informing, Hon. Maitha or are you informing the Chair or you are informing the Speaker.

**Hon. Maitha:** Him.

**Hon. Speaker:** He has not talked anything; you are informing him at what point?

**Hon. Maitha:** What he had talked earlier.



**Hon. Speaker:** What did he talk earlier? On what point you want to inform him?

**Hon. Maitha:** Thank you, Madam Speaker. I wanted to inform him about the KRB roads the members are talking about. Madam Speaker, it is true some members benefited from those roads they are talking about but Madam Speaker, also I know of some wards where the members of National Assembly did KRB roads while in the same constituencies we have wards where the Members of the National Assembly did not do the Kenya Roads Board roads, Madam Speaker.

**Hon. Speaker:** Hon. Maitha, we are talking about county development not national development.

**Hon. Maitha:** If we are talking about equitably---

**Hon. Speaker:** Hon. Maitha, resume your seat. Proceed, Hon. Nicholas.

**Hon. Muia:** Thank you, Madam Speaker. As I finalize, I want also to congratulate the budget committee because of the bursary because each ward will get an additional about Ksh. 3 million which is very reasonable; last time we got Ksh. 700,000 and after dividing this little money to our voters, it has become a burning issue; it is a thorny issue because it was like a drop in the ocean. Thank you, Madam Speaker.

**Hon. Speaker:** Thank you. Hon. King'ori.

**Hon. King'ori:** Thank you, Madam Speaker, I want also to congratulate the budget committee for doing a good job but with reservations on department on education. I think I have talked here and again, I have said that we need basics need, basic education for us to have educated children and a hungry child is always discriminated against the one who have food and that is why we passed a motion here and we said that we need a school feeding program which we have already put at the committee level on education and I am disappointed to see that it has not been considered knowing very well that I come from where some of my areas the people are so poor that they cannot even afford a meal a day and we need those children to learn or to have the same examination with the ones living in towns and who are able.

I feel that this section should have been considered so that we can have children at our schools who are well-fed and who can learn very well when they are also full but not on empty stomach. That I have witnessed in my area, Madam Speaker. I would wish that this programme of this motion which we have passed should be enacted and given funds; in fact it was just a little money less than Ksh. 50 million to feed at least with porridge. That is what we have just requested, Madam Speaker. I see it as noble for this House to give our children food or something to eat so that we can enable them to get proper learning like other children, Madam Speaker.

**Hon. Speaker:** Point of information from Hon. Ndawa.

**Hon. Ndawa:** Thank you, Madam Speaker. I wanted to inform Hon. King'ori that we are talking about distribution of resources that we have and when we went to the public to get the views of the public, his people did not show up so I do not understand why he is talking about

money that he did not take part in distributing it. Thank you, Madam Speaker.

*(Applause)*

**Hon. Speaker:** I saw in the report there was received some written memoranda; isn't it? So isn't that a contribution from his ward. Hon. King'ori, please proceed.

**Hon. King'ori:** Thank you, Madam Speaker. I want to urge this Hon. House, please even if Muthwani ward did not participate, we gave our memorandum; we understand the law we know what says.

**Hon. Speaker:** I have talked about that; please go to the next point, Hon. King'ori.

**Hon. King'ori:** Thank you, Madam Speaker. I withdraw.

**Hon. Speaker:** Members, remember you also have the third reading to do so that you can pass the Appropriation Bill.

**Hon. King'ori:** So, Madam Speaker, I wish we can have change even if we can get something from other departments and we give the school feeding program some cash to have it operational. Thank you, Madam Speaker.

**Hon. Speaker:** Thank you. Hon. Grace.

**Hon. (Ms.) Mutwiwa:** Thank you, Madam Speaker. Mine is to commend on the committee on budget for the good work they have done and especially on the education side. We can see that they captured PWDs; this group is really forgotten and what they have done is to really consider that group and also there is another group which is really out of place. The widows and the widowers, so I do not know where we can place these teams so the committee has done a commendable job. Thank you.

**Hon. Speaker:** Thank you, Hon. Grace. Hon. Katumo.

**Hon. Katumo:** Thank you, Madam Speaker. Mine is very short; first to congratulate this committee for doing a good job. They have worked day and night to make sure we have this good report before us and I think it is something commendable. Firstly, I want to go straight to the observation No. 12 where they are talking about the local revenue. I think the area that we can increase our revenue and to get enough money to do what really we intent to do and anticipate in this county is to make sure that we increase this envelope.

I live in Mavoko itself, I am a resident there and I have been there for long but I think there are so many loopholes on which we can try to see on how we can see to get the maximum revenue that we require and elsewhere in this Machakos county and I think going forward by this recommendation I think the County Government should work very hard. Actually, what we have on the ground they are untrained revenue collectors, untrained enforcement officers who don't know what to do. Sometimes, I pity those people doing that collection because sometimes they might put more in their pockets than give to the County Treasury.

**Hon. Speaker:** Is that why you pity them?

**Hon. Katumo:** Because sometimes most of them are not trained even they don't know how

**Hon. Speaker:** Even when they put more in their pocket than goes to the county, you pity them?

**Hon. Katumo:** No, not pitying; I pity the County Government in engaging people that are not very competent to get what they are supposed to get. So, I think more discourse has to go on how we can improve on revenue collection. Finally, Madam Speaker and Hon Members, I also want to thank this committee especially in considering my constituency and making sure that going forward, we are considered in budgeting.

That of course, they have recommended that we get a kitty of Ksh. 10 million for the various activities that we require in this financial year and I think I would really request the County Government to be prudent enough to make sure the money that is allocated for whatever purpose, implementation is done because there is no need to allocate money that you don't see at the end of the day but I think the proposal the report is good and I support. Thank you.

**Hon. Speaker:** Thank you, Hon Katumo. Hon. Majority Leader Mark Muendo.

**Hon. Muendo:** Thank you, Madam Speaker. Let me also say this committee under the chairmanship of Mheshimiwa Dominic has done a wonderful job for a short period. When you look at the budget itself, you find it is well balanced Madam Speaker so we should recommend and give them a free trip to Europe for that job.

*(Applause)*

Madam Speaker, I will go to recommendation No. 12 and I will go down; the committee further recommends that the department of finance and revenue collection should engage the quarry dealers to collect cess for the County Government at source from the transporters to seal any loopholes leading to loss of revenue. Madam Speaker, I am in support of on this recommendation because in this era of technology, you can even monitor the revenue collection streaming down when you are in revenue collection office here, you can monitor what is happening in the quarries; you need just to install software and then you will know how much you are collecting.

*(Applause)*

Secondly, Madam Speaker, this is also will make the County Government work easily and also we are going also to cut down on the wage bill because you find the County Government has over-employed actually; you find one quarry being manned by more than 10 people. Madam Speaker, there is also a risk when you are collecting those monies through receipt because there is a lot of money through receipts because there is a lot of money in those quarries.

Let me say, Hon. Speaker, in this House because I was once a Councilor in Mavoko and I know what we used to collect; Madam Speaker today we are not even collecting even a quarter of what we used to collect and the quarries were few those days. You can ask Hon Kisini, he was one of the accountants.

*(Laughter)*

Madam Speaker, we must look very thoroughly on collection of this revenue on quarries because that is where our bread is buttered; that is where a lot of revenue is coming from Madam Speaker. So, this recommendation by the committee is very prudent.

Madam Speaker, the other issue I was I was trying to look at is on the industries although they normally complain that when you overtax them they are chasing our people but Madam Speaker, even today I am wondering how can KAPA Industries pay a license of Ksh. 50,000 when Connections hotel is paying the same and when 3D hotel is paying the same.

*(Applause)*

You cannot compare the massive and the kind of billions come from KAPA and Madam Speaker, soon, I will bring a motion in this House; we know there are some companies which have been exempted from paying cess and unless this House looks again, because it was a motion which was passed by the First Assembly, we are losing a lot of money and I can even count the industries.

Madam Speaker, it happened that the minister of trade at that time was front hat Asian community and he maneuvered to help those Asian communities to a point of saying they are going to plough back money in the county to put up the Governors house, Governor's office, to put Park, to put up all those but today I am telling you, we are not getting any money from those companies.

So, it is the high time this House reverses those resolutions which were made because as we are talking Madam Speaker, with the experience, when I was in Mavoko, a company like SAJ will have more than 300 trucks in a day and a truck imagine paying only Ksh. 3000. When you transform, that it is a lot of money but they pay nothing. Devki, pays nothing, Simba Cement, they pay nothing and then you find the small trader who is carrying a few blocks to transport to a builder to get just about Ksh. 1000, then he is paying cess.

**Hon. Speaker:** Point of order, Hon. Majority Leader.

**Hon. Ngunga:** Thank you, Madam Speaker. I am a businessman and I know how it feels when your business is mentioned in public and I wonder the Member on the floor can be able to substantiate what he is saying virtually. When he says that SAJ, KAPA and all that have this kind of thing and have been exempted, if it is actually true then it will be too wrong but again if it is wrong, he has also imparted wrong motive on the side of the Assembly towards the company.

**Hon. Speaker:** Thank you. Hon. Majority Leader, proceed

**Hon. Muendo:** Thank you, Madam Speaker. I was just giving an example and that is a fact; maybe Hon. Ngunga is a partner because he is running a lot of businesses in this County could be that his interest is on that.

**Hon. Speaker:** You are out of order on the last remark.

**Hon. Muendo:** Right; thank you, Madam Speaker.

**Hon. Speaker:** You are out of order and what do you do when you are out of order; you withdraw the statement.

**Hon. Muendo:** Okay; I withdraw, Madam Speaker.

*(Laughter)*

As I was saying, I was trying to highlight how much we are losing to industries and yet when you get to those industries, you find they have started what they are now calling outsourcing of labor. They employ a manager from Luo Nyanza, that manager will bring Luos to that company and it is not going to benefit any of our people. So, Madam Speaker, we must do an amendment when looking at the industries and put the right fee because they are getting a lot of money from this county. Thank you, Madam Speaker.

**Hon. Speaker:** Thank you, Hon. Majority Leader. Hon. Ndawa.

**Hon. Ndawa:** Thank you, Madam Speaker. I will start by congratulating the committee and more so the chairperson for this elaborate and balanced budget. Of all the budgets we have ever passed in this House, I think this is the best if I can say so. The other issue; I want to say, a big portion of the budget is what we call demand and another part is a need or want. When we talk of a demand and a want there is a distinct between the two. The need part is the part that we are going to collect revenue within the county.

So the only appeal that I would request is to strengthen the revenue collection and ensure all what is collected goes direct to the intended target because if we don't do so we may not be able to have the budget do what is supposed to be done.

So, I am requesting the finance department to ensure and if we can use the recommendation which has been brought by this committee; we engage KRA and I am sure they have financial sanity and money will go to the intended destination.

The only part which was left when we were coming up with the budget, there is a class of people which is neglected and this is the only class which has a lot of stress; people or residents of Machakos between 35 and 55 years are never assisted in any way and these are the people who have their students in secondary schools, colleges and universities. We talk of the youth and the elderly but this class; nobody talks about it.

So I am appealing to the budget committee, come next budget, let us consider this class. This is the only class where we are getting so many people committing suicide because of lack of money and stress because there kids are being chased from school.

The other thing which I would request is that since some areas have been taken care of by the municipalities; Tala/Kangundo, Mavoko and Machakos, there other big towns which are left behind like Matuu, Masii and Mwala.

*(Applause)*

I am kindly requesting that the county uses the county resources to have those towns and Ekalakala also to make sure that they come up to be at par with others. Madam Speaker, we talk of affirmative action; when we are talking about KRB roads, everybody was saying, you were

given, I was not given. So, now the municipalities are only taking care of three major towns, what of the other ones?

So, I would request, between now where I am speaking and the first speaker, no one has shown interest of opposing this budget; so I would kindly request Hon. Members, we just propose that the budget be passed then we go to the next step.

**Hon. Speaker:** Thank you very much, Hon, Ndawa. Hon. Members, I call the mover of the motion to reply.

**Hon. Ndambuki:** Thank you, Hon. Speaker. I also wish to thank Members of the House for their passionate contribution to the debate. Allow me to thank the Committee of budget and Appropriations for their tireless efforts in ensuring that we bring to the House a quality report. Madam Speaker the committee has been sitting beyond working hours and a case in example is where the committee left the place where they were retreating after midnight, meaning that they only slept for less than three hours.

I will not emphasize much on what Hon. Mark Muendo has requested but should it be within the mandate of this House, I would also request that the committee be given a token of appreciation.

*(Applause)*

Madam Speaker, much has been said by Members of this House and I would like to emphasize on local revenue collection in that we need to strengthen our revenue streams to ensure that there are no loopholes and all revenue that is collected is baked and taken to the national government where it will still come back to us. And while we increase the local collection it means that we also get an increment in the revenue that will come from the national government.

Madam Speaker, to check on the ballooning wage bill, the committee has given its recommendations and it is our prayer that the Executive follows them to ensure that we reduce the bill to manageable levels.

On the conditional grants, it is true that especially on the Kenya Urban Support Program, that wonders are being seen; for example, if one takes a walk around this town, one will be able to see cabroworks being done, a lot lighting being done for example in Miwani and other areas. This shows that our people are experiencing devolved development and we applaud the devolved governments and it is my prayer that going forward, these monies that we get will be put in to proper use so that our people may realize and feel development closer to them. At this juncture I thank the House and request them they support our recommendations. Thank you, Madam Speaker.

*(Applause)*

**Hon. Speaker:** Thank you, Hon. Dominic Ndambuki

*(Question put and agreed to)*

## **BILL**

### *Second Reading*

#### **THE MACHAKOS COUNTY APPROPRIATION BILL 2019**

**Hon. Speaker:** On the second reading of the Machakos County Appropriation Bill 2019 and I call upon the Chair Budget and Appropriations committee, Hon. Ndambuki.

**Hon. Ndambuki:** Thank you, Madam Speaker. Hon. Speaker, pursuant to Standing Order 121(1), I wish to move the motion that the Machakos County Appropriation Bill of 2019 be now read a second time. Thank you, Hon. Speaker.

*(Applause)*

**Hon. Speaker:** Hon. Ndambuki, do you want to make any highlights before you call your seconder?

**Hon. Ndambuki:** Thank you, Madam Speaker. In the Bill, Members will be able to note that we have made allocation in different departments and on areas whereby we feel the common Mwananchi in Machakos will have a transformation in the economic life and we have made emphasis to put some more resources on areas that will touch on the Big 4 Agenda; that is the transformative development we want to experience in Kenya and in Machakos. Thank you Madam Speaker and I call upon Hon. Titus Kaloki to second.

**Hon. Speaker:** Thank you Hon. Ndambuki. Hon. Kaloki.

**Hon. Kaloki:** Thank you, Madam Speaker. I stand to support.

*(Applause)*

**Hon. Speaker:** Thank you, Hon. Members.

*(Question proposed)*

Hon. Members, if you have any comments perhaps you could make at this point; I know you had a lengthy debate on the Estimates but any Member who wants to make a comment. Hon. Kisila.

**Hon. Kisila:** Thank you Madam Speaker for catching my eye; just one quick comment on education; I want to see.....are we provided any money for ECDE teachers? It is a worrying trend if it is not there and two, on County Assembly, I have seen some quite amount of money being spent on suspension of staff, purchase of equipment and HANSARD equipment. I think I am just concerned that money probably could be used in a more prudent way.

The last point is on old people. We have a very big number of very old people in the rural areas that need our help. Have we factored for those old people? Lastly, on recommendation No. 12 based on the recommendation of the Kenya Revenue Authority (KRA). I sit in the finance committee and we had recommended for automation of our revenue collection. Is it contradictory to our recommendation or did the committee over step their mandate by recommending KRA? Thank you.

**Hon. Speaker:** Thank you, Hon. Kisila. Hon. Cosmus Masesi.

**Hon. Masesi:** Thank you, Madam Speaker. Mine is a very crick one with two points. First, as much as we are saying that we yet to reach our local revenue target, we must say now we are at our best since devolution; we have never attained this Ksh. 1.5 billion and so I wish to call upon the Hon. Members to support the executive and more so the department of revenue in matters to do with collecting the revenue from the electorates. Madam speaker we need to support that department when they are to implement the same.

Madam Speaker, secondly is that when we were engaging the executive in matters to do with the departments, each department gave us a payroll whereby we can use the same and come up with the audits of our employees within the county government. Madam Speaker, what was surprising within the payrolls was that we still have some employees above 68 years within us.

Madam Speaker, lastly is that, it is good for this Assembly to make sure that the monies which has been meant for particular departments and more so the bursaries, Madam Speaker, each ward getting Ksh. 3 million is more than enough and it will be good to our residents. Otherwise, Madam Speaker, I support fully the budget report.

**Hon. Speaker:** Thank you, Hon. Cosmus Masesi. Hon. Kisini.

**Hon. Kisini:** Thank you, Madam Speaker. I had not raised my hand but---

**Hon. Speaker:** I thought I saw it up. So then you will take a sit if you had not so that we can---

**Hon. Kisini:** No, let me recommend; I cannot stand and sit down.

**Hon. Speaker:** You can stand up and sit down.

*(Laughter)*

**Hon. Kisini:** On your orders, I can sit down. Thank you Madam Speaker for whatever we have done. I still want also to comment about the good work which has been done and without wasting time, I want to highlight about the Ksh. 7.8 million that is the recurrent which is paid. I would still request we further scrutinize, we further check on how that money is used more specially for payment of salaries as my colleague has said.

I have seen that we have taken care of the development money and we are all satisfied but then how it is used more specially on the salaries it is very good to check on that one and then I also say I am happy about that resolution of how to pay the debtors more specially we start with the ward debtors.

I am also happy about the controls we are going to make for the development and also thank the committee for they have done a very good job and we have seen why they came late, why we had to stay because they were brushing over the report; I really want to thank them and say as they are taken to Europe, take them to Seychelles. Thank you, Madam Speaker.

**Hon. Speaker:** There is no decision that has been made to take them to any part. Hon. Alice.

**Hon. (Ms.) Nzioka:** Asante Bi. Spika kwa kunipa nafasi. Bi. Spika, kuna msemo wa kiswahili husema, mcheza kwao hutuzwa. Sisi kama bunge leo tumefanya kazi yetu ya kupitisha



bajeti. Bi. Spika, mimi ningemuliza gavana wa Machakos Hon. Alfred Mutua na kamati yake ya mawaziri wafanye kazi ambayo tumewapa leo.

*(Applause)*

Sisi faida yetu itapatikana tukiona kazi imefanywa, kamati ya bajeti imafanya kazi kumwangalia mwananchi wa kawaida. Bi. Spika, umesikiza bajeti na umesikia kwamba kamati imewapa wananchi fedha za maendeleo. Sisi kama bunge tutafurahi na tutaona tumetuzwa kama miradi itafanyika kwenye ward ambazo zimepitishwa.

Bi. Spika, nikushukuru kwa moyo wa maridhiano ambao tulifanya na ndio maana umeona leo hii imekuwa ni bajeti ya muamko mpya. Tangu tuje bunge mwaka wa 2017, bajeti iliyopitishwa hatukujua ilivyoendelea na ilivyo fanya kazi. Lakini najua sababu ya moyo wa maridhiano, hii bajeti ambayo tumepitisha leo, kila mtu akifanya kazi yake, wananchi wa Machakos watahukuru na pia mwenyezi Mungu atatubariki. Asante.

**Hon. Speaker:** Thank you Hon. Alice. Hon. Museku.

**Hon. Museku:** Thank you, Madam Speaker. First of all, I would like to thank my chair and the rest of the team for the midnight oil which were burnt in ensuring we come out with a balanced budget which will be able to cater for most of the issues affecting our people as has been noted.

Issue on local revenue, I just want to highlight enhancement. When you read that report it talks clearly that the local revenue which had been put as a target, was enhanced by provision of additional information; we got letters of additional grand of Ksh. 141 million which had not been factored in the budget. We got also a letter on Ksh. 53 million which is going to assist in training KSDP training program on that. We are also aware that we have put measures in place including purchase of 10 vehicles for our revenue collectors to enhance on revenue collection which we expect them after being given the current year, the final year which we have just completed, we managed to collect Ksh. 1.4 billion.

Our target right now has arrived at Ksh. 1.4 billion so giving ourselves additional equipment and also engaging professional services, we should be able to achieve at least Ksh. 300 million more over and above what we have achieved as the current target. If you take all those enhancements you will come to the Ksh. 2.2 billion which the budget committee has .....(inaudible) and put in the budget.

The other item I would like to talk about which has been highlighted here is on the issue of this additional funds. If you look at our report which you have written there, we have said that since this bill has been noted as enacted and these are additional revenues which are expected to be received, if you go to page 15 or page 16 of that report, it is clear the committee said that those funds we have utilized them in non-essential or non-wage related expenses.

What does that mean? That means that increment even if it does not come, will not affect essential things. We have not apportioned those costs, additional revenues to salaries and wages or an expense which must be paid. We have apportioned them to development and others to other non-essential operating expenses which if we do not manage to bring the gap, we will not be affecting the overall budget.

The other item I want to point out is on the issue of; there is a member who talked about energy and it is only highlighting on municipalities and energy we do have the transformers and Mulika Mwizi. The budget committee, I think I posted on the wall and the budget committee has gone ahead and made a provision that at a minimum, every ward budgeted for one transformer.

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Other Hon. Members budgeted for three. This is to take advantage of the offer by the Non-Governmental Organization (NGO) which said it is going to give us one for one.

So the aim of that is that we now have in our energy budget a minimum of about 63 transformers which have been budgeted for. So if we get a similar number, then we will have about 126 transformers being given to us that I believe we will be able to ensure at a minimum every ward get two transformers.

The other item or the final item which I wanted to talk about is to comment on the issue of the absorption rates which members have talked about and I do believe that low absorption rate has been incoming as a result of lack of corporation. I do believe that now with corporation which we are doing between ourselves and the office of the executive and the county government working as one, we will definitely going to see very high levels of absorption in far as development implementation projects are concerned.

So, Madam Speaker, I would like to thank the Chair again and the committee for the good job which we have done and I hope that we all support this budget and work hard to ensure that through our sectoral committees to ensure that this budget is wholly implemented. Thank you, Madam Speaker.

**Hon. Speaker:** Thank you, Hon. Museku.

*(Question put and agreed on)*

*(Applause)*

*(The Bill was read a Second Time and committed to a Committee of the whole House today by leave of the House)*

Hon. Members, I will call upon the clerk to read the short title of the bill.

## ADJOURNMENT

**Hon. Speaker:** Thank you, Hon. Members. The sitting will be adjourned so that we can reconvene for the third reading of the Bill. However, Hon. Members, it is only the Chair which is walking out. The other members remain here; we are coming back very soon.

*(Applause)*

The House rose at 5.34 p.m.

